Summary of Community Meetings on the Draft Nunavut Land Use Plan KUGAARUK March 18-19, 2014





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Chapter 1: Introduction

1.1 Context

The Nunavut Planning Commission (NPC) is preparing a land use plan to guide and direct resource use and development in the Nunavut Settlement Area (NSA). As part of its efforts, the NPC is facilitating discussions in each Nunavut community on land use and resource management issues. Information that is obtained from these discussions will be used to inform decisions regarding the further development of the Nunavut Land Use Plan (NLUP).

1.2 Purpose

This report presents information obtained during the NPC's visit to the community of Kugaaruk. The purpose of the report is to inform decisions regarding the further development of the NLUP, ensuring that the plan reflects the priorities and values of residents.

It is important to note that the information contained in the Community Report will be considered in conjunction with all other feedback when revising the DNLUP

1.3 Methodology

Information was presented to and received from participants in Kugaaruk in accordance with the Nunavut Planning Commission's Community Engagement Strategy (Engagement Strategy). The Engagement Strategy provides for the following methods for presenting and receiving information;

- Open house; information contained in the Draft Nunavut Land Use Plan (DNLUP) was presented on 7 multi lingual large format poster boards. Participants were encouraged to review the posters, ask questions and provide feedback. Comments and questions were recorded by NPC staff and are contained in Appendix
- Elected Officials Meeting; The NPC Chairperson and NPC staff met with senior and elected officials in the community. The development process for the DNLUP, its content and next steps were presented.

Comments and questions were recorded during the session and are contained in Appendix 2.

• **Public Workshop**; A formal presentation of the Draft Plan content was provided to participants, including a slide overview of its content. Following the presentation, questions and comments were received from participants. The questions, comments and responses are contained in Appendix 3.

A mapping session followed the presentation of the Draft Plan. The mapping session involved discussions regarding the topics presented in the DNLUP and encouraged participants to identify additional areas and issues important for inclusion in a NLUP. Information received during this session was recorded by NPC staff and is included in Appendix 4.

• Wrap Up Session; Staff was available to discuss the areas identified during the mapping and identify any additional issues or areas of interest.

Areas that participants identified during mapping sessions as important to a particular goal have, in the majority of cases, been included in this report as they were recorded. In instances where participants identified an area that was better suited to another goal, the area has been reclassified to the more suitable goal and has been verified as appropriate to do so by the Community.

A follow-up meeting was held on May 8, 2014 to review a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and Community Beneficiary Committee. A summary of this meeting is included in Appendix 6.

1.4 Public Awareness

The NPC raised public awareness regarding its visit to Kugaaruk in accordance with the Engagement Strategy.

The DNLUP and supporting materials were mailed to the Mayor and Council of Kugaaruk, and the Hunters and Trappers Organization (HTO) in September 2012. In addition, letters of invitation were sent to the Kugaaruk Mayor and Council and

HTO in advance of the NPC's visit to advise of the meetings and to encourage participation. Follow up phone calls were also made.

Public notice of the various events was provided in the following ways:

- Nunatsiaq News and Nunavut News/North; notice of community meetings were posted in both newspapers a minimum of 45 days in advance.
- Co-op cable TV; notice of community meetings was run a minimum of 45 days in advance for one week and run again for no less than 14 days before the meetings.
- Community radio; notices were read by the hosts and a live interview with the Commission Chairperson was conducted.
- Community bulletin boards; notices were posted on bulletin boards around the community 45 days and again 14 days in advance of the meetings.
- Community mail drop; one page flyers that announced the meetings and their purpose were delivered to the post office in each community for all mail boxes that accept unaddressed ad-mail.
- **nunavut.ca;** the schedule of community visits, the Draft Plan, and all supporting information was available on the Commission's website.

1.5 Community Population and Participation

Kugaaruk is a community of approximately 770 people (Statistics Canada. 2011 Census). It is located on the shore of Pelly Bay (see Figure 1).

The Commission visited the community on March 18-19, 2014. All events occurred as scheduled. The sessions were attended as follows:

- Elected Officials Meeting; the Mayor and members of the Hamlet Council and HTO attended the elected officials meeting.
- Open house; approximately 10 people attended the open house to review the Draft Plan.
- Public Workshop; approximately 50 people attended the presentation of the DNLUP and facilitated mapping sessions. Information was recorded in two separate mapping groups.
- Wrap Up Session; 0 people attended the wrap up session.



Figure 1. Location of Kugaaruk

Chapter 2: Protecting and Sustaining the Environment

Protecting and Sustaining the Environment was one of five topics presented to and discussed by participants during the Open House, Elected Officials Meeting, Public Workshop and Wrap up Session, collectively referred to in this document as information sharing and gathering sessions.

2.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Protecting and Sustaining the Environment.

- Key bird habitat sites
- Caribou Habitat sites
- Atlantic Cod Lakes
- Cumulative Impacts
- Transboundary considerations
- Climate change

The importance of these issues and areas to Protecting and Sustaining the Environment was not disputed by participants during the information sharing and gathering sessions.

2.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Protecting and Sustaining the Environment during the information sharing and gathering sessions. These additional areas are;

- Hunting and fishing areas
- Caribou habitat
- Polar bear habitat
- Bird habitat
- Fish habitat

2.3 Areas of importance to Protecting and Sustaining the Environment

Areas and issues discussed during the information sharing and gathering sessions as important to Protecting and Sustaining the Environment are illustrated on Map 1, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 1 are considered by the Community to be important to Protecting and Sustaining the Environment.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.



PSE Goal areas from the DNLUP discussed during community consultations Additional PSE Goal areas identified during community consultations Nunavut 1:70,000,000 Alert Goal areas discussed during community Kugaaruk consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as layed out in the DNLUP. For more information on these Eureka areas please refer to the DNLUP and the Options and Recommendations document. 500 1000 1500 Information collected in communities will be considered in conjunction with all other Kilometres feedback when revising the DNLUP and will be part of the Consultation Record. Grise Fiord • Resolute Pond Inlet® Arctic Bay • Clyde River Qikiqtarjuaq Igloolik * • Cambridge Bay Taloyoak • Hall Beach •Kugluktuk Pangnirtung Kugaaruk Gjoa Haven* Umingmaktok Bathurst Inlet Repulse Bay Iqaluit · Cape Dorset Kimmirut Coral Harbour Baker Lake • Chesterfield Inlet Rankin Inlet Arviat Sanikiluaq 1:9,600,000 For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Projection: Canada Lambert Conformal Kilometres Conic, NAD83 Strategty during the Mapping Sessions for the DNLUP on Produced by the Nunavut Planning March 18 & 19, 2014. Maps were digitized at the Nunavut ᠈ᡩ᠘ᡒ᠈ᡳ Commission: (867)983-4625, Planning Commission. Nunavunmi Parnaiyiit npc@nunavut.ca To be used for illustration purposes only as part of the Draft **Nunavut Planning Commission** Nunavut Land Use Plan Consultation Process. May-28-14 Commission d'Aménagement du Nunavut

PROTECTING AND SUSTAINING THE ENVIRONMENT (PSE) • KUGAARUK • MAP 1

Chapter 3: Encouraging Conservation Planning

Encouraging Conservation Planning was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

3.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Encouraging Conservation Planning;

- National Parks Awaiting Full Establishment
- Proposed National Parks
- National Marine Conservation Areas
- Thelon Wildlife Sanctuary
- Migratory Bird Sanctuaries
- National Wildlife Areas
- National Historic Sites
- Territorial Historic Sites
- Heritage Rivers

The importance of these issues and areas to Encouraging Conservation Planning was not disputed by participants during the information sharing and gathering sessions.

3.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Conservation Planning during the information sharing and gathering sessions. These additional areas are.

- Bird Habitat
- Historic sites
- Potential territorial park area

- Camping areas
- Fishing rivers

3.3 Areas of importance to Encouraging Conservation Planning

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Conservation Planning are illustrated on Map 2, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4.

Based on discussions with participants, the NPC understands that

- The areas identified on Map 2 are considered by the Community to be important to Encouraging Conservation Planning.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.



ENCOURAGING CONSERVATION PLANNING (ECP) • KUGAARUK • MAP 2 ECP Goal areas from the DNLUP discussed during community consultations Additional ECP Goal areas identified during community consultations Nunavut 1:70,000,000 Alert Goal areas discussed during community Kugaaruk consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as layed out in the DNLUP. For more information on these Eureka areas please refer to the DNLUP and the Options and Recommendations document. 500 1000 1500 Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record. Grise Fiord • Resolute Pond Inlet Arctic Bay Clyde River Qikiqtarjuaq Igloolik * Cambridge Bay Taloyoak • Hall Beach Kugluktuk Pangnirtung Kugaaruk Gjoa Haven* Umingmaktok *Bathurst Inlet Repulse Bay Iqaluit Cape Dorset Kimmirut Coral Harbour • Baker Lake Chesterfield Inlet Rankin Inlet Arviat Sanikiluaq 1:9,600,000 For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Projection: Canada Lambert Conformal Kilometres Conic, NAD83 Strategty during the Mapping Sessions for the DNLUP on Produced by the Nunavut Planning March 18 & 19, 2014. Maps were digitized at the Nunavut ᠈ᡩ᠘ᡒ᠈ᡳ Commission: (867)983-4625, Planning Commission. Nunavunmi Parnaiyiit npc@nunavut.ca To be used for illustration purposes only as part of the Draft **Nunavut Planning Commission** May-28-14 Nunavut Land Use Plan Consultation Process. Commission d'Aménagement du Nunavut

Chapter 4: Building Healthier Communities

Building Healthier Communities was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

4.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Building Healthier Communities;

- Areas of Community Interest
- Community Land Use
- Transportation Infrastructure
- Unincorporated Communities
- Alternative Energy Sources
- Community drinking water supplies
- Land remediation
- Northern Contaminated Sites Program
- Aerodromes
- Canadian Forces Station
- Northern Warning System sites

The importance of these issues and areas to Building Healthier Communities was not disputed by participants.

4.2 Areas identified by participants

Additional areas and issues were identified by participants as important to contributing to the goal of Building Healthier Communities during the information sharing and gathering sessions. These additional areas are:

• Fishing and hunting areas

- Drinking water
- Cabin areas
- Contaminated sites
- Culturally significant areas

4.3 Areas of importance to Building Healthier Communities

Areas and issues discussed during the information sharing and gathering sessions as important to Building Healthier Communities are illustrated on Map 3, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4

Based on discussions with participants, the NPC understands that

- The areas identified on Map 3 are considered by the Community to be important to Building Healthier Communities.
- In these areas, the community would like the NLUP to encourage activities that support community needs and cultural priorities.



BHC Goal areas from the DNLUP discussed during community consultations Additional BHC Goal areas identified during community consultations Nunavut 1:70,000,000 Alert Goal areas discussed during community Kugaaruk consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as layed out in the DNLUP. For more information on these • Eureka areas please refer to the DNLUP and the Options and Recommendations document. 0 500 1000 1500 500 Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record. Grise Fiord Resolute Pond Inlet Arctic Bay Clyde River Qikiqtarjuac Igloolik * Cambridge Bay Taloyoak Hall Beach Kugluktuk Kugaaruk Gjoa Haven* Umingmaktok Bathurst Inlet Repulse Bay Iqaluit · Cape Dorset Kimmirut Coral Harbour Baker Lake • Chesterfield Inlet Rankin Inlet Sanikiluaq 1:9,600,000 For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Projection: Canada Lambert Conformal Nunavut Planning Commissions Community Engagement Kilometres Conic, NAD83 Strategty during the Mapping Sessions for the DNLUP on Produced by the Nunavut Planning March 18 & 19, 2014. Maps were digitized at the Nunavut ᠈ᡩ᠘ᡒ᠈ᡳ Commission: (867)983-4625, Planning Commission. Nunavunmi Parnaiyiit npc@nunavut.ca To be used for illustration purposes only as part of the Draft **Nunavut Planning Commission** May-28-14 Nunavut Land Use Plan Consultation Process. Commission d'Aménagement du Nunavut

BUILDING HEALTHIER COMMUNITIES (BHC) • KUGAARUK • MAP 3

Chapter 5: Encouraging Sustainable Economic Development

Encouraging Sustainable Economic Development was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

5.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented with the following areas important to Encouraging Sustainable Economic Development;

- Mineral Exploration and Production
- Oil and Gas Exploration
- Commercial Fisheries

The importance of these issues and areas to Encouraging Sustainable Economic Development was not disputed by participants during the information sharing and gathering sessions.

5.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Sustainable Economic Development during the information sharing and gathering sessions. The additional areas identified are:

- Commercial fisheries
- Polar bear sports hunting

5.3 Areas of importance to Encouraging Sustainable Economic Development

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Sustainable Economic Development are illustrated on Map 4, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which

community feedback was recorded can be found in Appendix ${\scriptstyle \it A}$

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 4 are considered by the Community to be important to Encouraging Sustainable Economic Development.
- In these areas, the community would like the NLUP to encourage activities that support economic opportunities and needs.



Areas identified in the Draft Plan

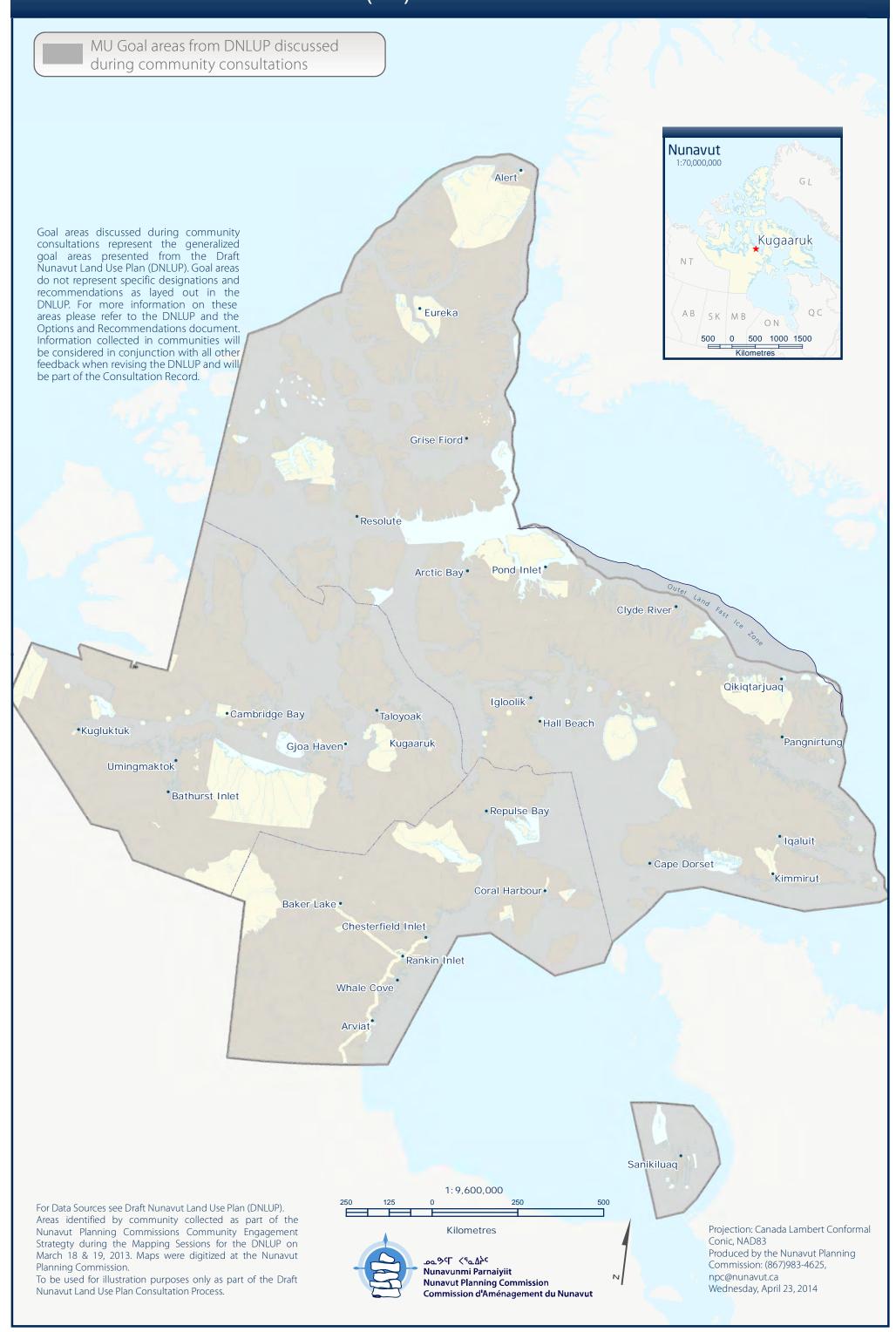
The DNLUP identifies areas important for a variety of uses. These areas were presented to participants during the workshop as Mixed Use Areas. These areas, as they occur around the community, are illustrated on Map 5.

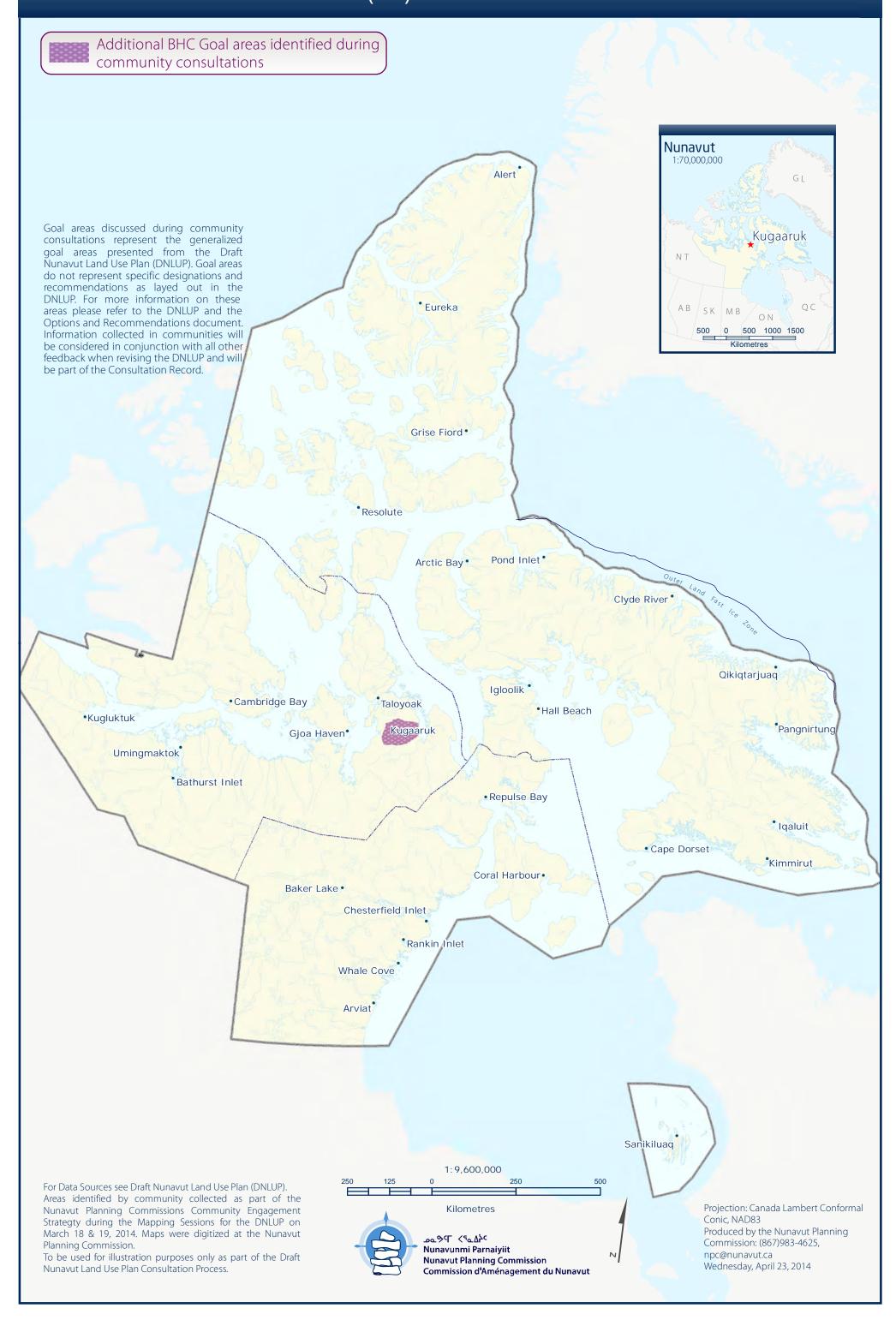
Areas identified by participants 6.2

No additional areas were identified as Mixed Use by participants. However, some areas identified as Mixed Use in the DNLUP were considered by participants to require additional protection because of their particular qualities. These areas and the goals they are important for are identified on Map 6.



MIXED USE (MU) • KUGAARUK • MAP 5



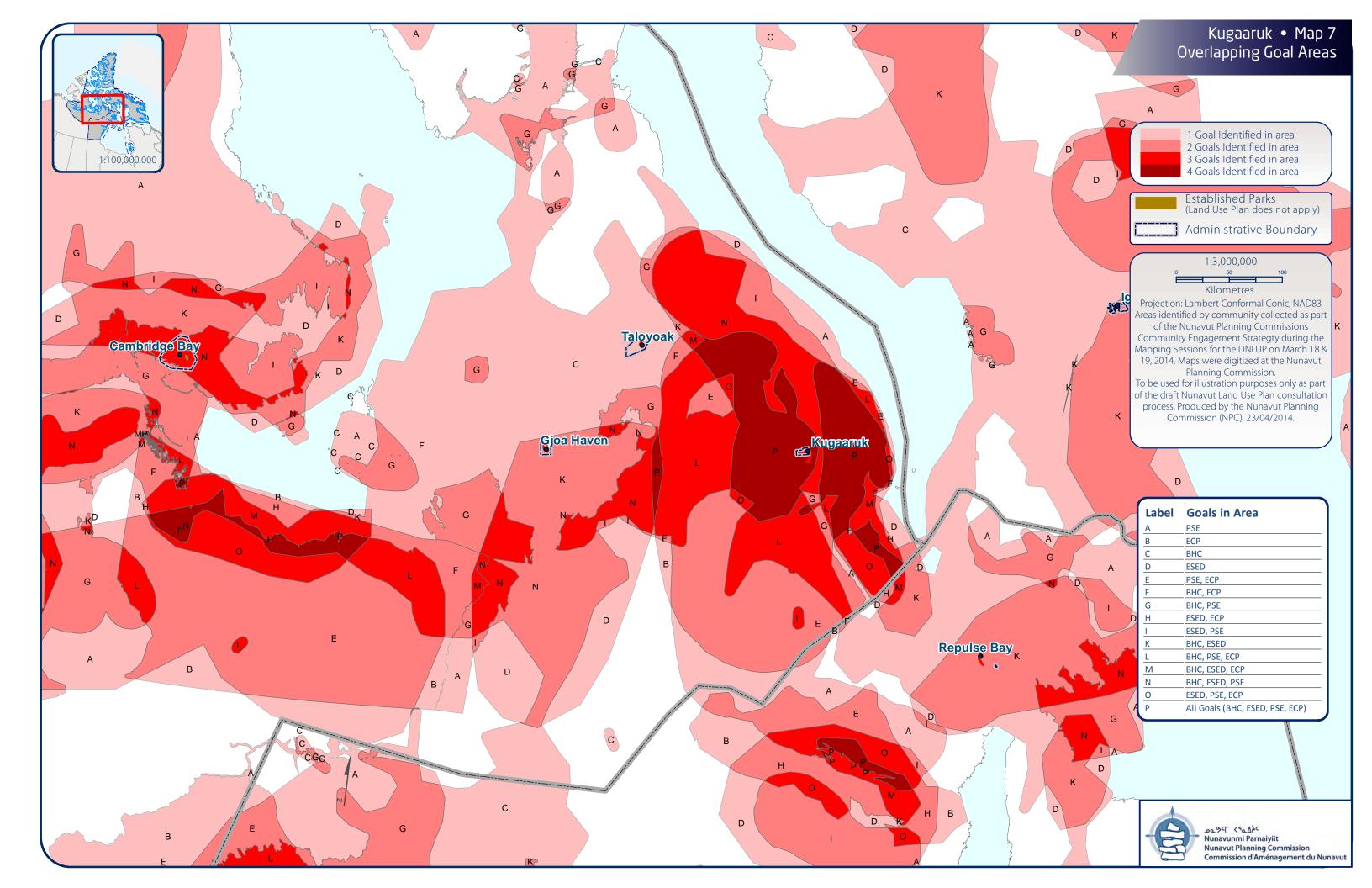


Chapter 7: Overlapping Goals

7.1 Areas identified for multiple goals

All areas discussed with the community as important for a particular goal are shown on Map 7. In some instances, areas have been identified as important for multiple goals. These areas, and the specific goals they are important to, are also shown on Map 7. In these areas, the NPC will take all of the identified goals and all other feedback into consideration when revising the DNLUP.





Appendix 1: Open House

During the open house, participants raised the following issues:

- There is an important Polar Bear area northeast of Kugaaruk on the coast
- Kugaaruk people are in disagreement with people from Repulse Bay about wildlife harvesting. They come from the Kivalliq to use Polar Bear tags up here but we can't go harvest Narwhal in their area.
- I go between Kugaaruk to visit Gjoa Haven across the bird area on PSE poster.

Appendix 2: Elected Officials Meeting

The elected officials meeting was attended by the Mayor and members of the Hamlet Council and HTO. During the meeting, participants raised the following issues:

- There have been concerns raised by the community about how industry leaves the land after it is done.
- We have been trying to recommend having the area across the bay set as a park. It is the area where we do all of our hunting and fishing. They would only accept the old stone church as being in a park. But we want the area across the bay set up as a park.
- Would like to see a 100 mile buffer around the community.





Appendix 3: Questions and Answers

During the community workshop, there was a question and answer period, which included a discussion of the following topics:

- Chapter 3 slide Why is it missing park study info?
 Back to slide on chapter 4. Access road is dusty inside community and want access for clam digging/hunting grounds. It would be very useful for elders to get access further. Elders like to camp up there in the summer.
 - o The Commission responded that the NPC works with all government, NTI, DIOs, industry, anybody, with any data available we get. The NPC is mandated to come here and listen to what the community wants, how they want it used and managed. Yes we do work with other organizations and are aware of consultations with parks. Chapter 4 BHC You mention dust, and further development of road the municipality has jurisdiction and GN is tasked to develop infrastructure.
- Chapter 5 Commercial fisheries. Yes of course we could get more access to commercial fishing, but if we try to start a project, it is more difficult with government to let it get going. Fishing occurs with quota in Pangnirtung. Deep sea fish could help the economy of the community.
 - o The Commission requested that areas with opportunities be identified during mapping session.
- At the mouth of the river called Kugaaruk and one lake discussed for a while at Dewline Lake, there is a runway and a dump. Equipment disposed of in lake and that lake flows into our river. They are not taken out of the lake yet. Char go through this lake. This river connects to the lake and some of the fish now have defective skin. Old dewline site is restored but lake not restored.
 - o The Commission responded that tonight during mapping session it is important to highlight. It is our mandate in NLCA to prioritize clean up sites. We haven't done much in this area to be honest but we want this information

- Road going to Dewline lake. The river flows over and leaves boulders on bare rock. High risk for elders who harvest every summer. I get assistance to move boulders to the side of the road. Elders sit around in home and they become unhealthy so if they get more support, could get out. Some elders can't get out from their home anymore.
- Concerned about land remediation. There are a number of fishers at river. There are other contaminated areas. Can they be monitored yearly or in a few years to come?
- I used to work on Dewline sites. Every year there's a monitoring for them and old mine sites as well.
- There are islands where we go Polar Bear hunting. I will map them.



Appendix 4: Community Workshop Scanned Maps

Two groups completed the mapping session to identify important areas. This Appendix contains the maps that were used by participants to identify areas that are important to the following land use planning goals:

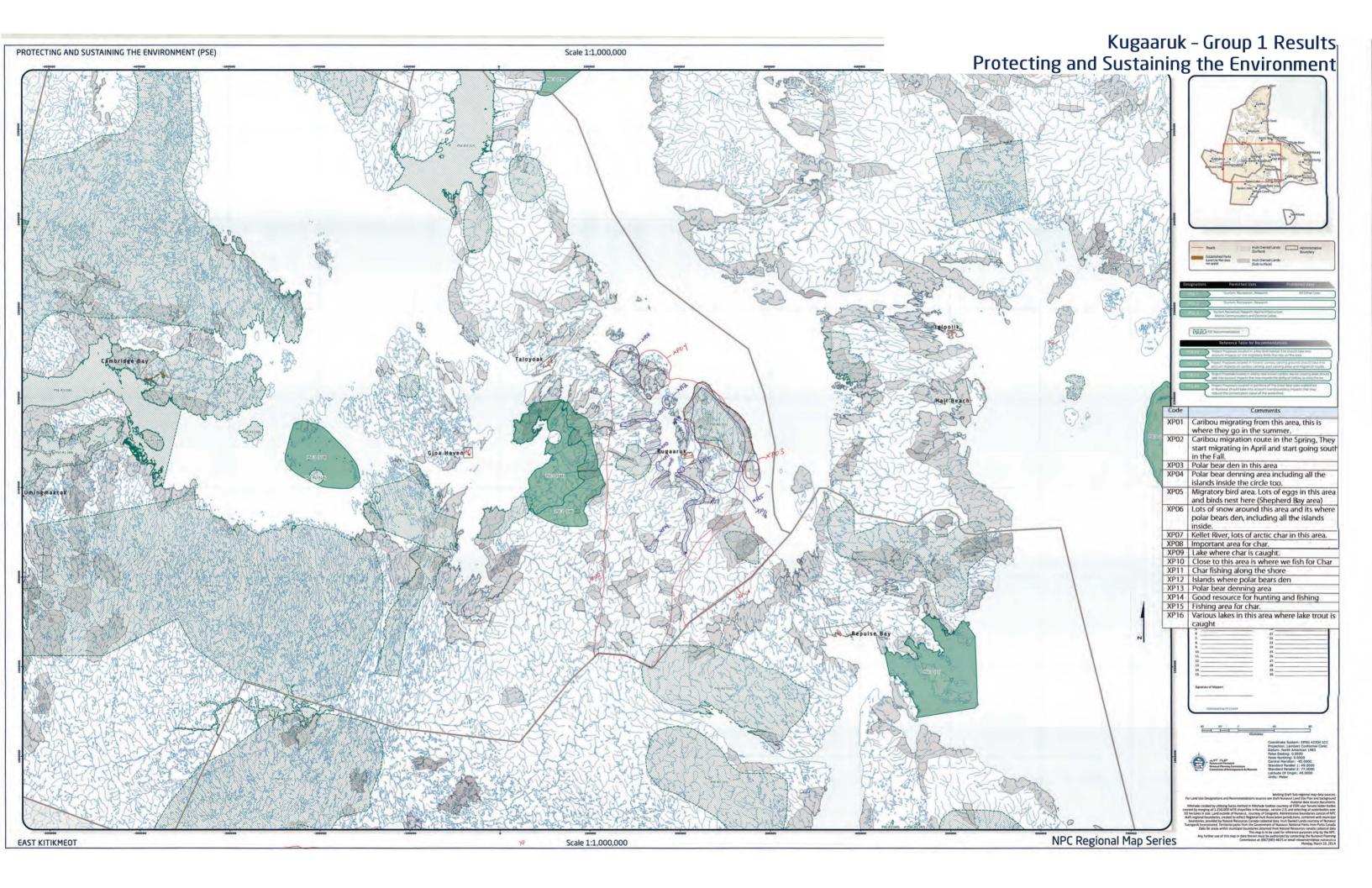
- Protecting and Sustaining the Environment
- Encouraging Conservation Planning
- Building Healthier Communities
- Encouraging Sustainable Economic Development
- Mixed Use

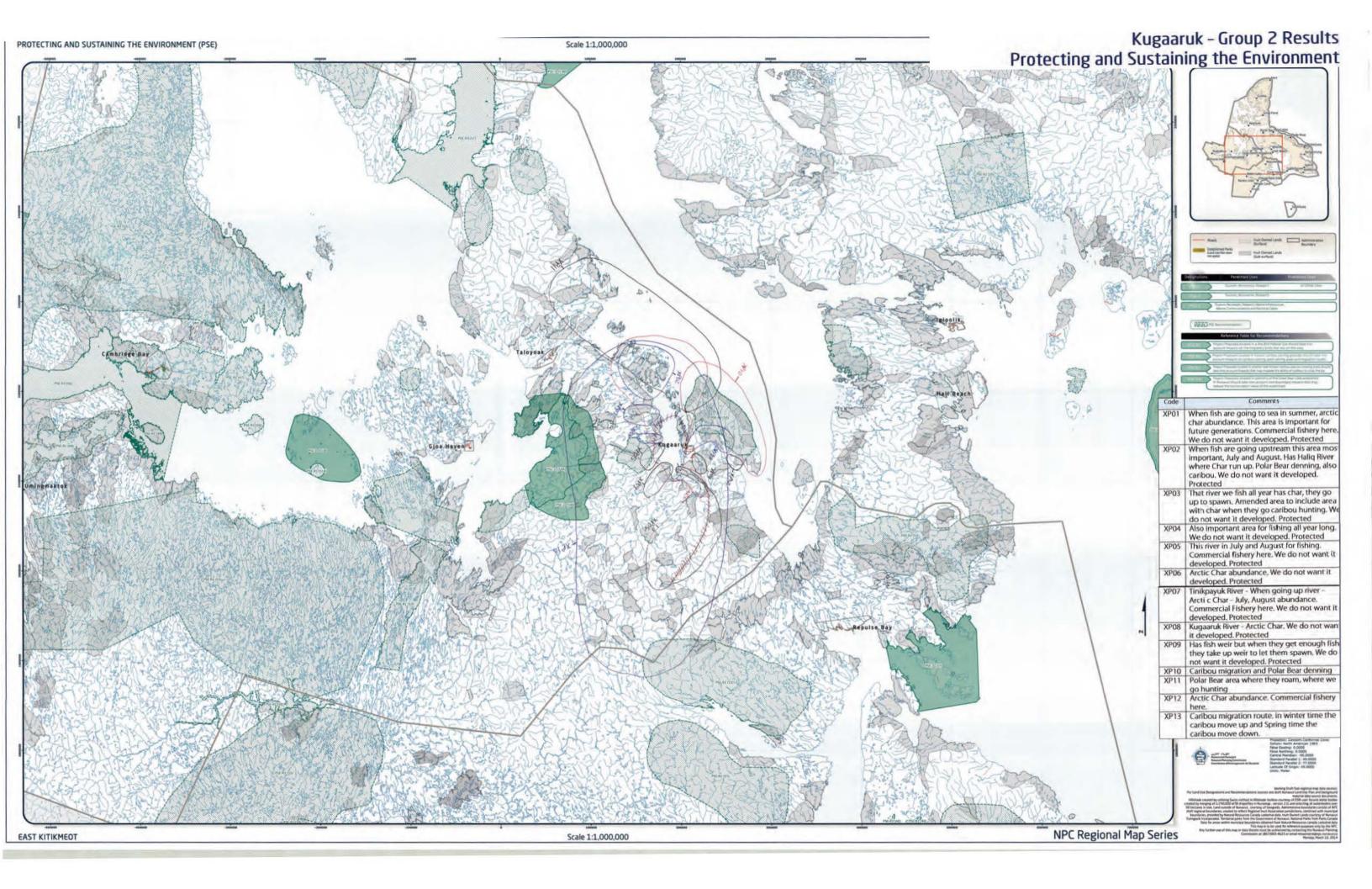
Also included on each map is a reference table that includes the specific values that were identified for the area.

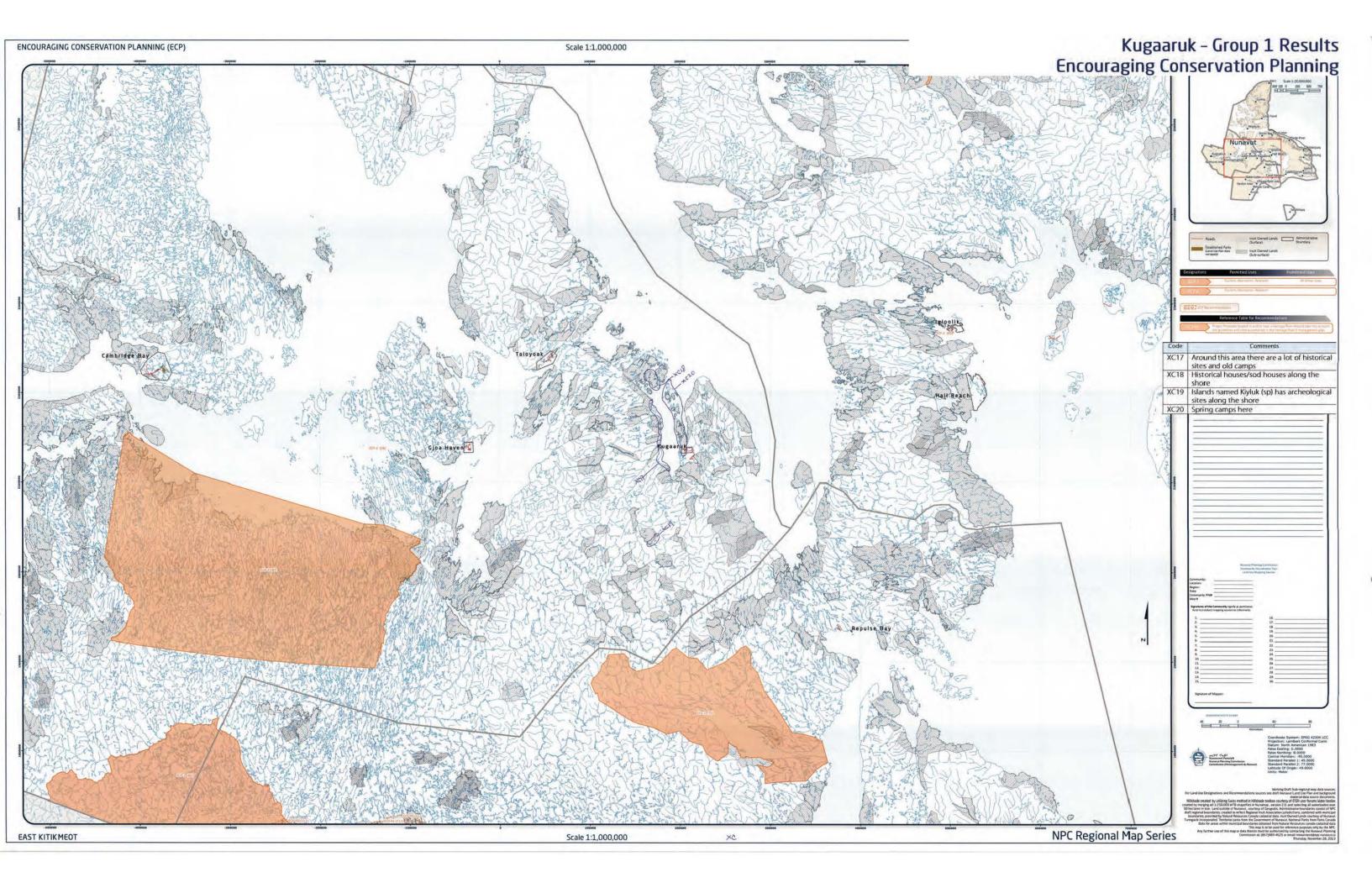
Note: The documented comments for Group 1 were not verified with an audio recording.

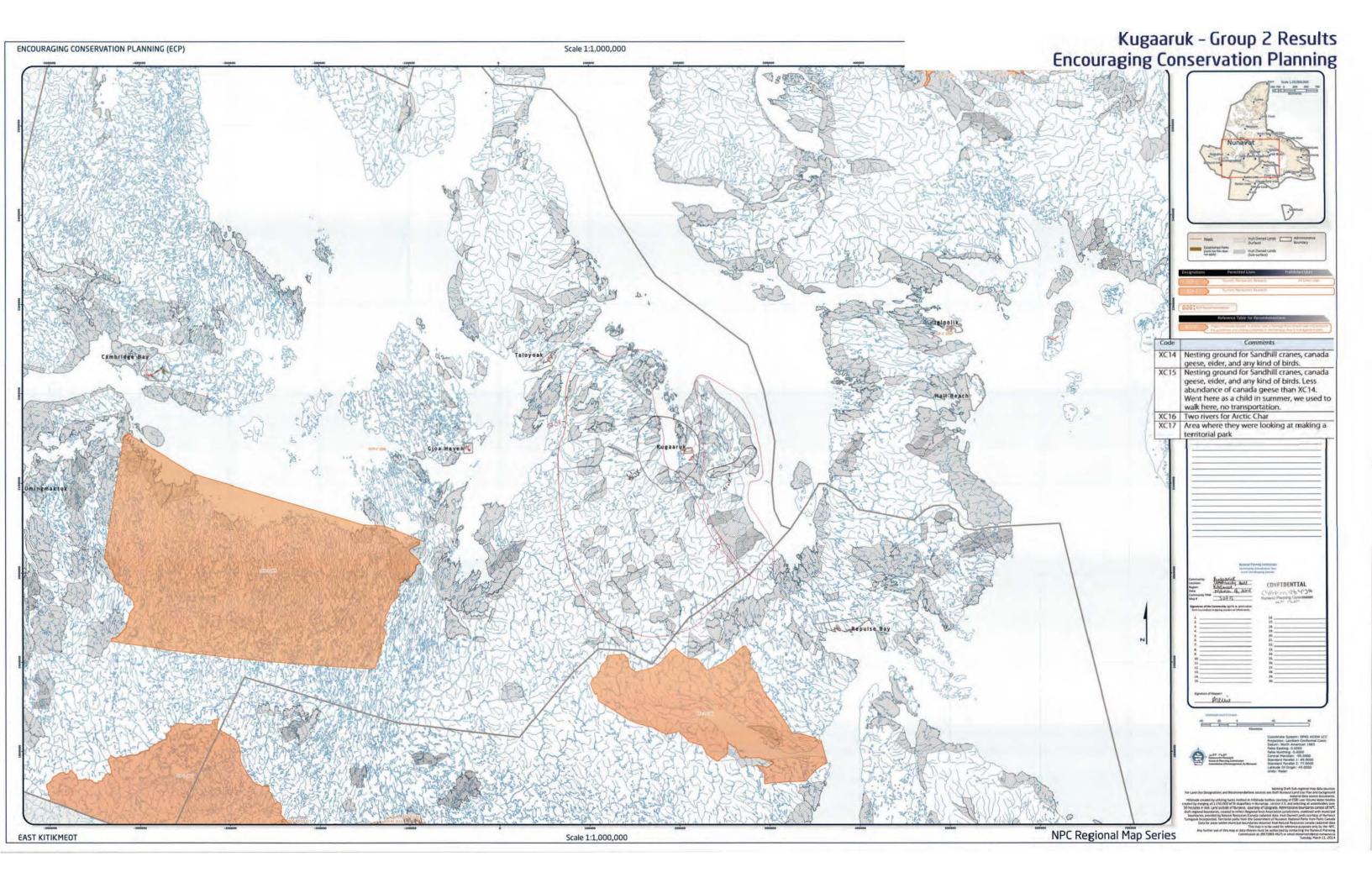
During the mapping portion of the community workshop, the following concerns were raised that did not apply to a specific area that was identified on the maps:

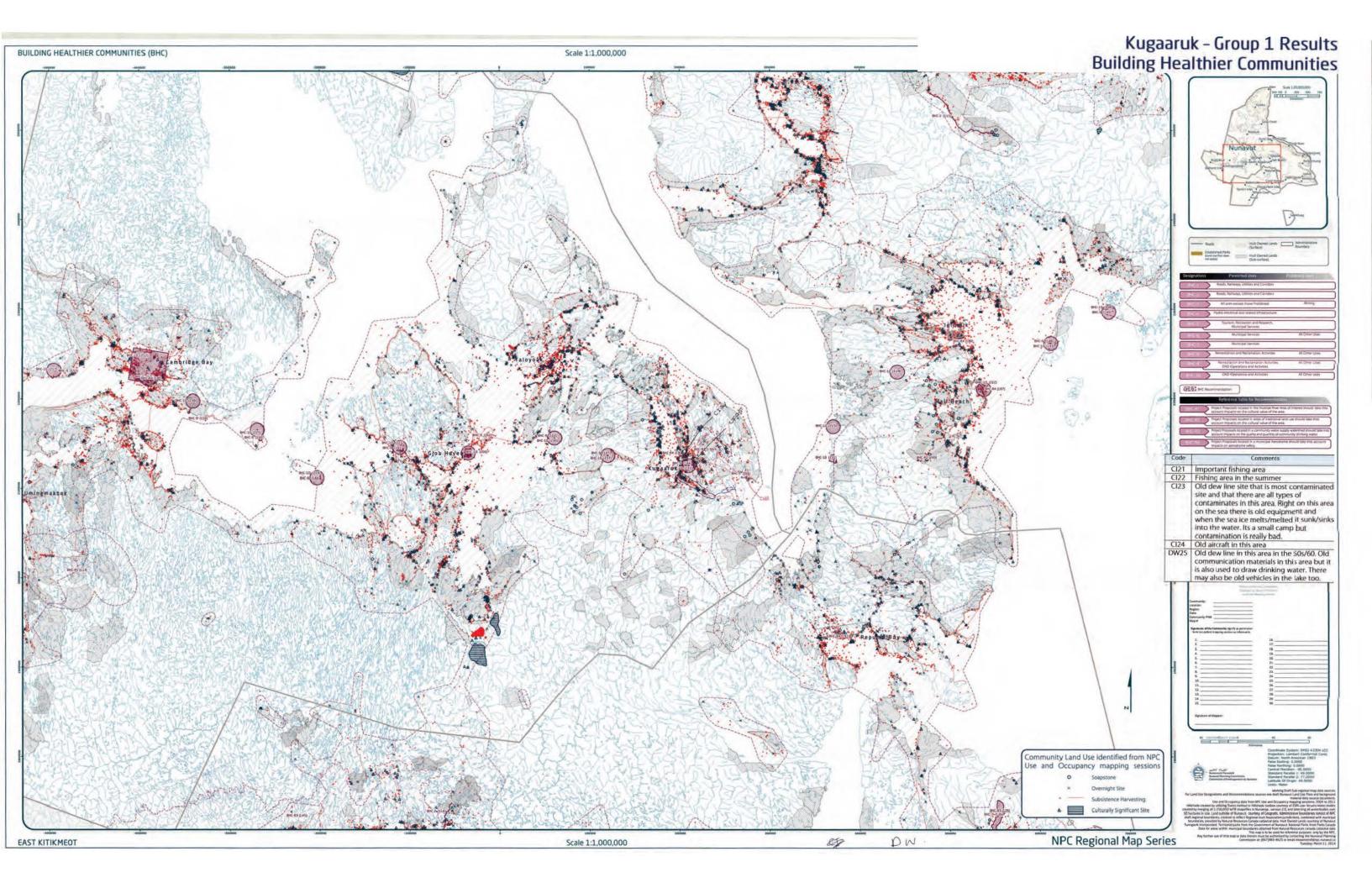
- All of these places have names. Every time a mining company comes they change the name to southern words.
- Cabin areas to north side of Kugaaruk are for seal hunting. Cabin areas to the south side of Kugaaruk are for fishing and caribou
- Soapstone sites are already marked
- For drinking water we go to Atonitsik Lake
- Two DEW line sites are already done with cleanup.
- All areas where we marked before, it's all summer & winter where we hunt. Caribou, fish, seals, narwhales, polar bears, ducks.

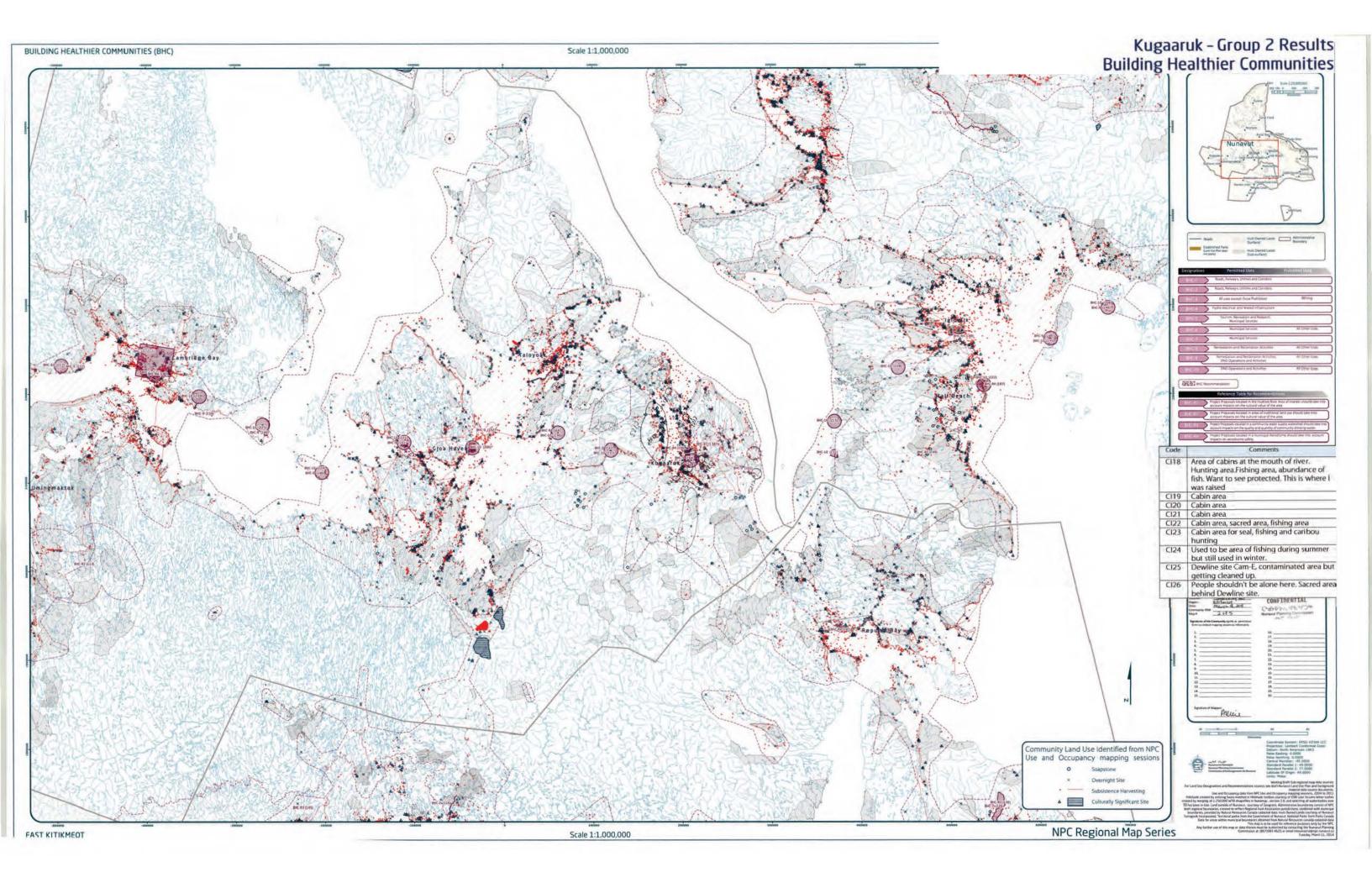


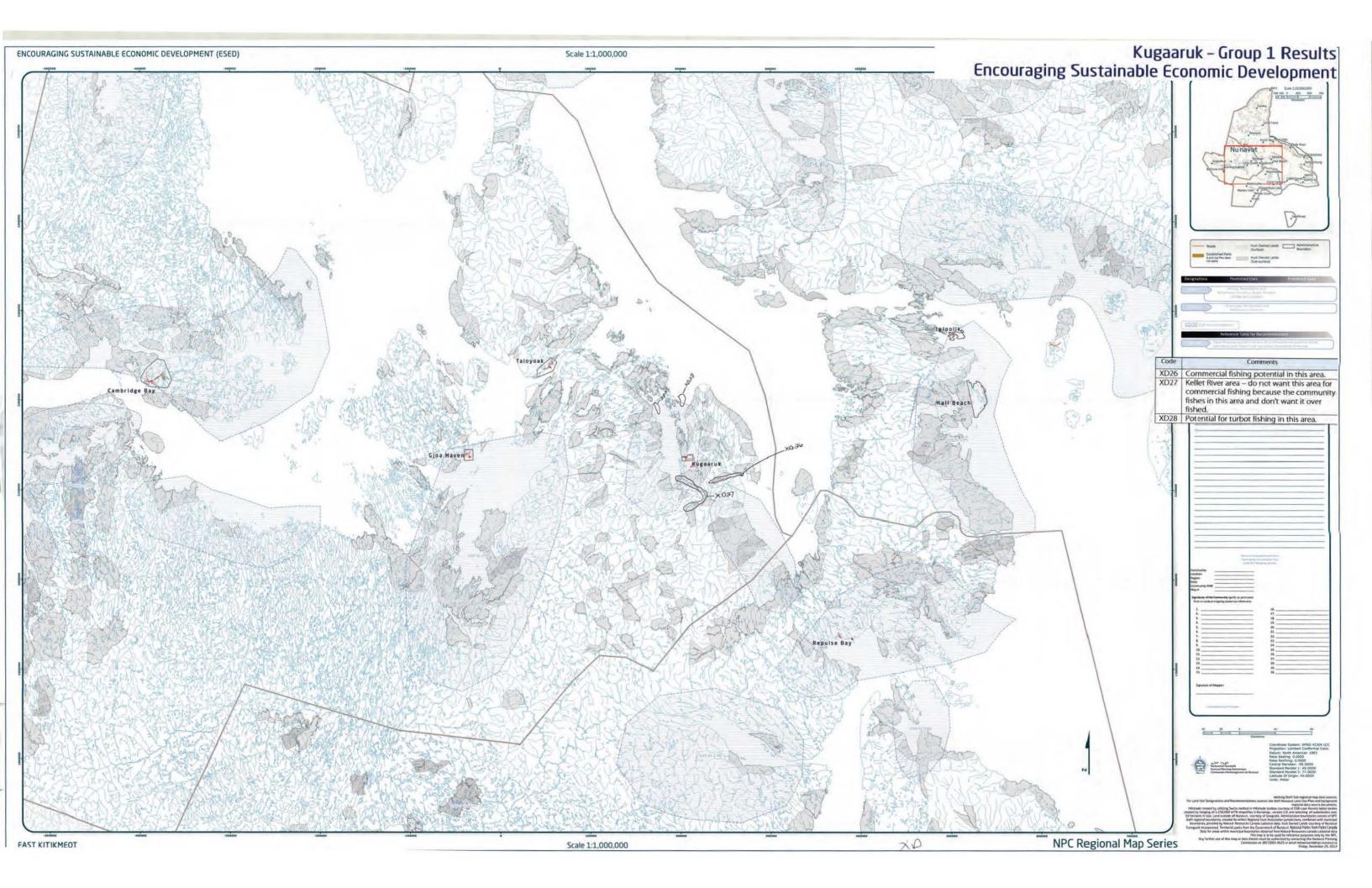


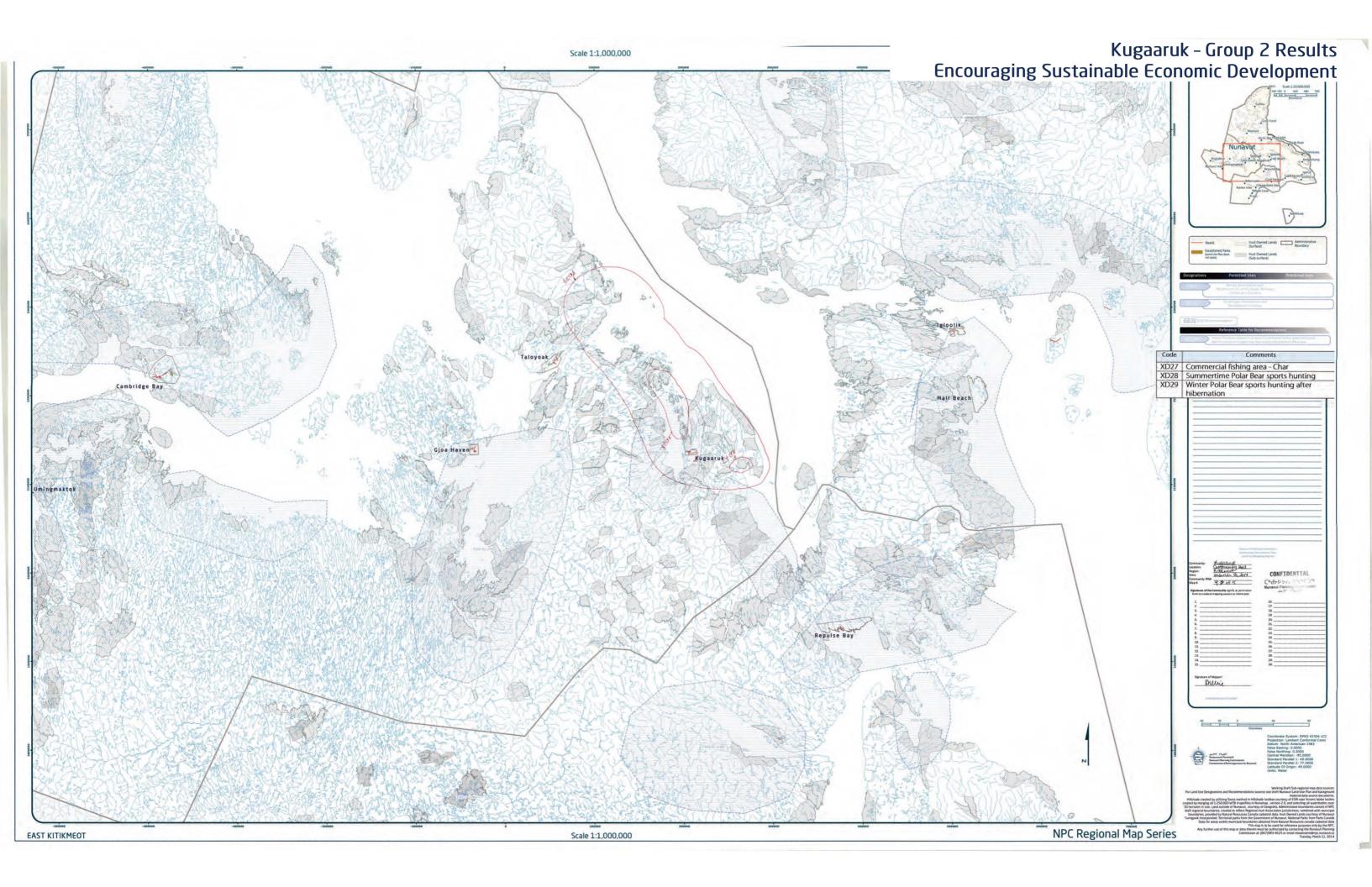


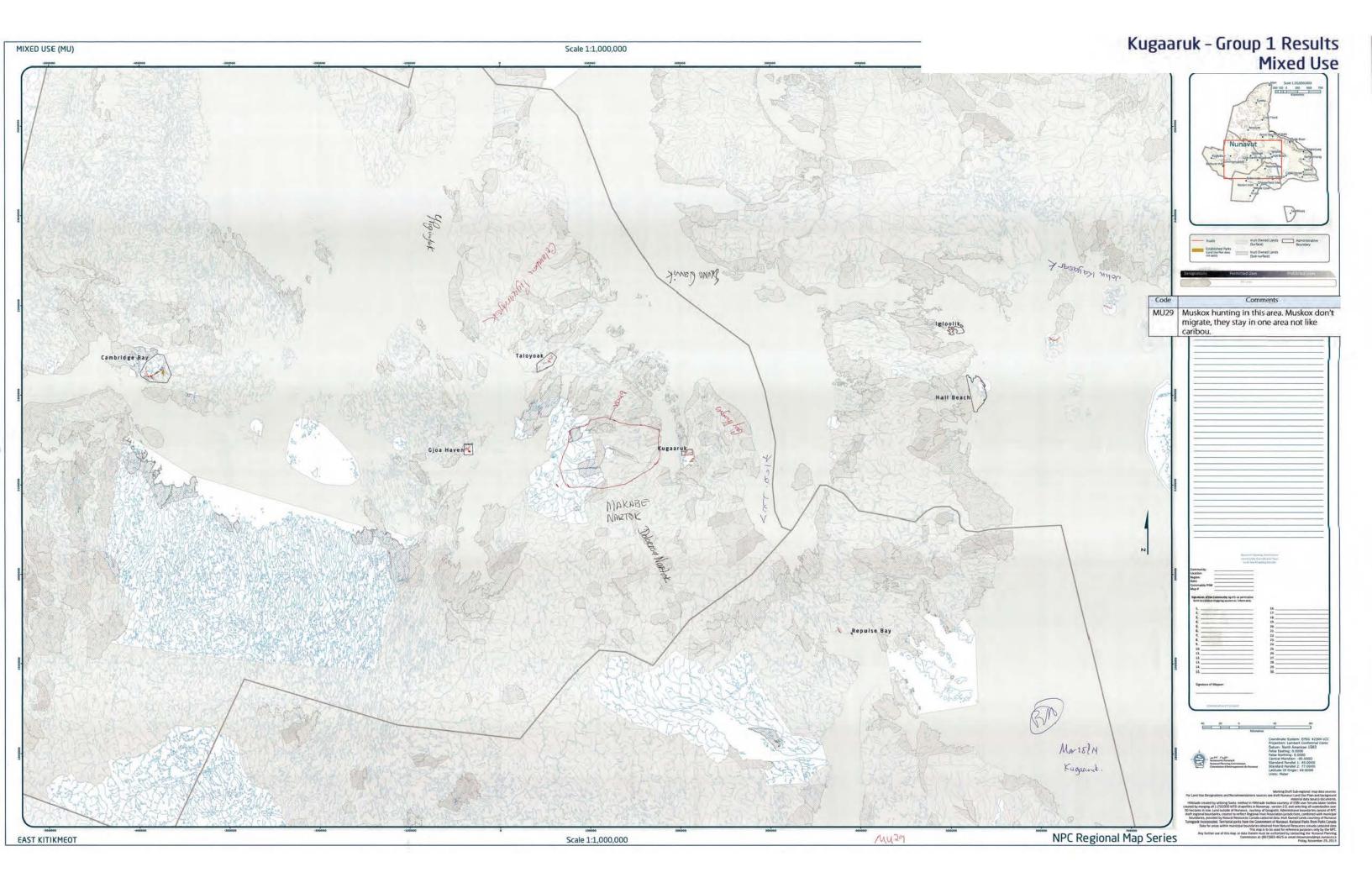


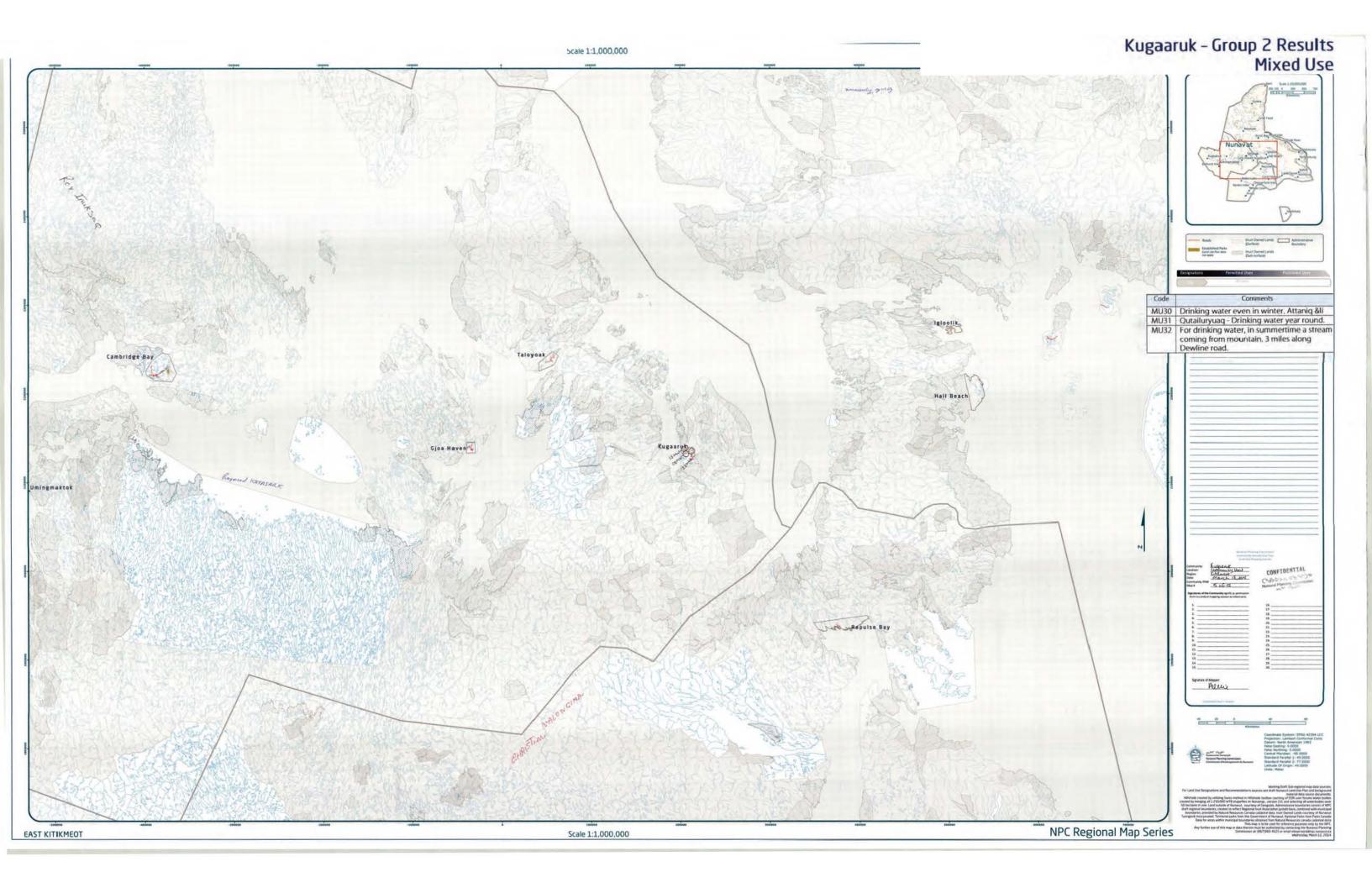












Appendix 5: Follow-up Meeting

The NPC returned to the community and reviewed a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and the Community Beneficiary Committee. The meeting included:

- A presentation of a draft version of this report
- An overview of the mapped information that was recorded for each topic:
 - o Protecting and Sustaining the Environment
 - o Encouraging Conservation Planning
 - o Building Healthier Communities
 - o Encouraging Sustainable Economic Development
 - o Mixed Use
- General discussion and comments including:
 - o Opportunities to provide additional comments.
 - o How the plan can manage land use