Summary of Community Meetings on the Draft Nunavut Land Use Plan QIKIQTARJUAQ November 22-23, 2012



## Revised - August 2013

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### 1.1 Context

The Nunavut Planning Commission (NPC) is preparing a land use plan to guide and direct resource use and development in the Nunavut Settlement Area (NSA). As part of its efforts, the NPC is facilitating discussions in each Nunavut community on land use and resource management issues. Information that is obtained from these discussions will be used to inform decisions regarding the further development of the Nunavut Land Use Plan (NLUP).

### 1.2 Purpose

This report presents information obtained during the NPC's visit to the community of Qikiqtarjuaq. The purpose of the report is to inform decisions regarding the further development of the NLUP, ensuring that the plan reflects the priorities and values of residents.

It is important to note that the information contained in the Community Report will be considered in conjunction with all other feedback when revising the DNLUP

### 1.3 Methodology

Information was presented to and received from participants in Qikiqtarjuag in accordance with the Nunavut Planning Commission's Community Engagement Strategy (Engagement Strategy). The Engagement Strategy provides for the following methods for presenting and receiving information;

- Open house; information contained in the Draft Nunavut Land Use Plan (DNLUP) was presented on 7 multi lingual large format poster boards. Participants were encouraged to review the posters, ask questions and provide feedback. Comments and guestions were recorded by NPC staff and are contained in Appendix 1.
- Elected Officials Meeting; The NPC Chairperson and NPC staff met with senior and elected officials in the community. The development process for the DNLUP, its content and next steps were presented.

Comments and questions were recorded during the session and are contained in Appendix 2.

• **Public Workshop**; A formal presentation of the Draft Plan content was provided to participants, including a slide overview of its content. Following the presentation, questions and comments were received from participants. The guestions, comments and responses are contained in Appendix 3.

A mapping session followed the presentation of the Draft Plan. The mapping session involved discussions regarding the topics presented in the DNLUP and encouraged participants to identify additional areas and issues important for inclusion in a NLUP. Information received during this session was recorded by NPC staff and is included in Appendix 4.

• Wrap Up Session; Staff was available to discuss the areas identified during the mapping and identify any additional issues or areas of interest. Information received during this session was recorded by NPC staff and is included in Appendix 5.

Areas that participants identified during mapping sessions as important to a particular goal have, in the majority of cases, been included in this report as they were recorded. In instances where participants identified an area that was better suited to another goal, the area has been reclassified to the more suitable goal and has been verified as appropriate to do so by the Community.

A follow-up meeting was held on April 16, 2013 to review a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and Community Lands and Resource Committee. A summary of this meeting is included in Appendix 6.

### 1.4 Public Awareness

The NPC raised public awareness regarding its visit to Qikiqtarjuag in accordance with the Engagement Strategy.

The DNLUP and supporting materials were mailed to the Mayor and Council of Qikigtarjuag, the Hunters and Trappers

Organizations (HTO) in September 2012. In addition, letters of invitation were sent to the Qikiqtarjuag Mayor and Council and HTO in advance of the NPC's visit to advise of the meetings and to encourage participation. Follow up phone calls were also made.

Public notice of the various events was provided in the following ways:

- Nunatsiaq News and Nunavut News/North; notice of community meetings were posted in both newspapers a minimum of 45 days in advance.
- **Co-op cable TV**; notice of community meetings was run a minimum of 45 days in advance for one week and run again for no less than 14 days before the meetings.
- Community radio; notices were read by the hosts and a live interview with the Commission Chairperson was conducted.
- **Community bulletin boards;** notices were posted on bulletin boards around the community 45 days and again 14 days in advance of the meetings.
- Community mail drop; one page flyers that announced the meetings and their purpose were delivered to the post office in each community for all mail boxes that accept unaddressed ad-mail.
- **nunavut.ca**; the schedule of community visits, the Draft Plan, and all supporting information was available on the Commission's website.

### 1.5 Community Population and Participation

Qikiqtarjuaq is a community of approximately 520 people (Statistics Canada. 2011 Census). It is located on the eastern coast of Baffin Island (see Figure 1).

# Chapter 1: Introduction

The Commission visited the community on November 22-23, 2012. All events occurred as scheduled. The sessions were attended as follows;

- Elected Officials Meeting; the Mayor and members of the Hamlet Council and HTO attended the elected officials meeting.
- **Open house;** approximately 40 people attended the open house to review the Draft Plan.
- Public Workshop; approximately 70 people attended the presentation of the DNLUP and facilitated mapping sessions. Information was recorded in three separate mapping groups.
- Wrap Up Session; approximately 30 people attended the wrap up session.



Figure 1. Location of Qikiqtarjuaq

# Chapter 2: Protecting and Sustaining the Environment

Protecting and Sustaining the Environment was one of five topics presented to and discussed by participants during the Open House, Elected Officials Meeting, Public Workshop and Wrap up Session, collectively referred to in this document as information sharing and gathering sessions.

### Areas presented to participants 2.1

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Protecting and Sustaining the Environment.

- Key bird habitat sites •
- Caribou Habitat sites •
- Atlantic Cod Lakes •
- Cumulative Impacts •
- Transboundary considerations ٠
- Climate change •

The importance of these issues and areas to Protecting and Sustaining the Environment was not disputed by participants during the information sharing and gathering sessions.

### 2.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Protecting and Sustaining the Environment during the information sharing and gathering sessions. These additional areas are;

- Important bird areas •
- Marine mammals •
- Hunting areas •
- Arctic char
- Caribou •

• Climate change

### 2.3 Areas of importance to Protecting and Sustaining the Environment

Areas and issues discussed during the information sharing and gathering sessions as important to Protecting and Sustaining the Environment are illustrated on Map 1, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

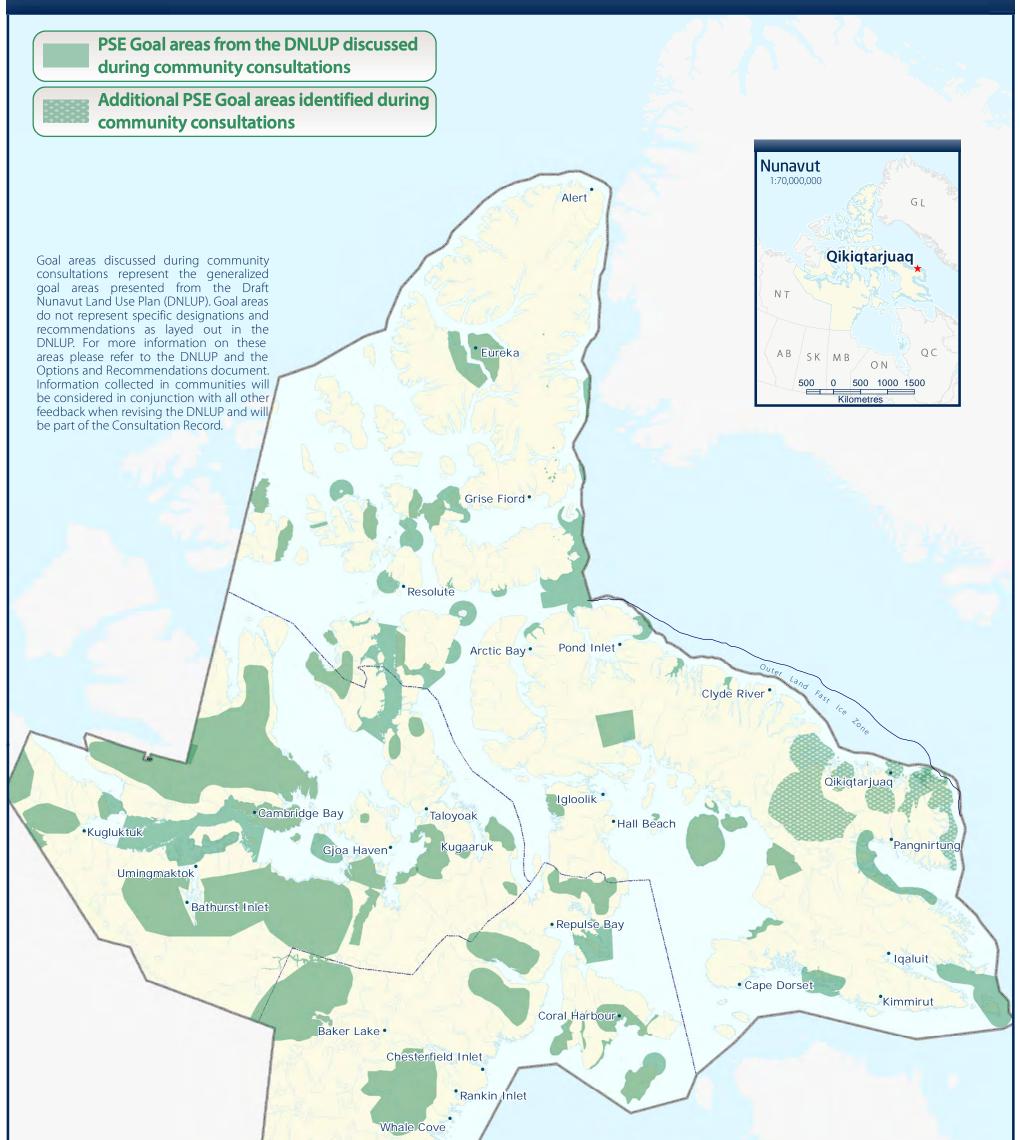
Based on discussions with participants, the NPC understands that:

- The areas identified on Map 1 are considered by the Community to be important to Protecting and Sustaining the Environment.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



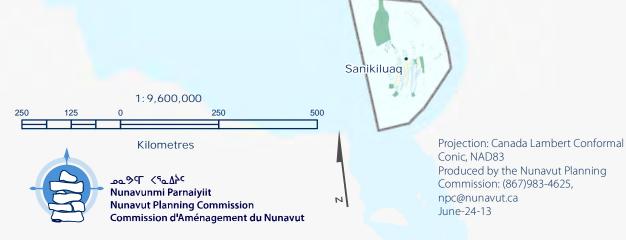
### PROTECTING AND SUSTAINING THE ENVIRONMENT (PSE) • QIKIQTARJUAQ • MAP 1



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For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Strategty during the Mapping Sessions for the DNLUP on November 22 & 23, 2012. Maps were digitized at the Nunavut Planning Commission.

To be used for illustration purposes only as part of the Draft Nunavut Land Use Plan Consultation Process.



Encouraging Conservation Planning was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

### 3.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Encouraging Conservation Planning;

- National Parks Awaiting Full Establishment
- Proposed National Parks •
- National Marine Conservation Areas •
- Thelon Wildlife Sanctuary •
- Migratory Bird Sanctuaries ٠
- National Wildlife Areas •
- National Historic Sites
- Territorial Historic Sites
- Heritage Rivers

The importance of these issues and areas to Encouraging Conservation Planning was not disputed by participants during the information sharing and gathering sessions.

### Areas identified by participants 3.2

Additional areas and issues were identified by participants as important to Encouraging Conservation Planning during the information sharing and gathering sessions. These additional areas are.

- Historic sites
- Fishing, hunting, camping areas •

• Important bird areas

### 3.3 Areas of importance to Encouraging **Conservation Planning**

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Conservation Planning are illustrated on Map 2, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

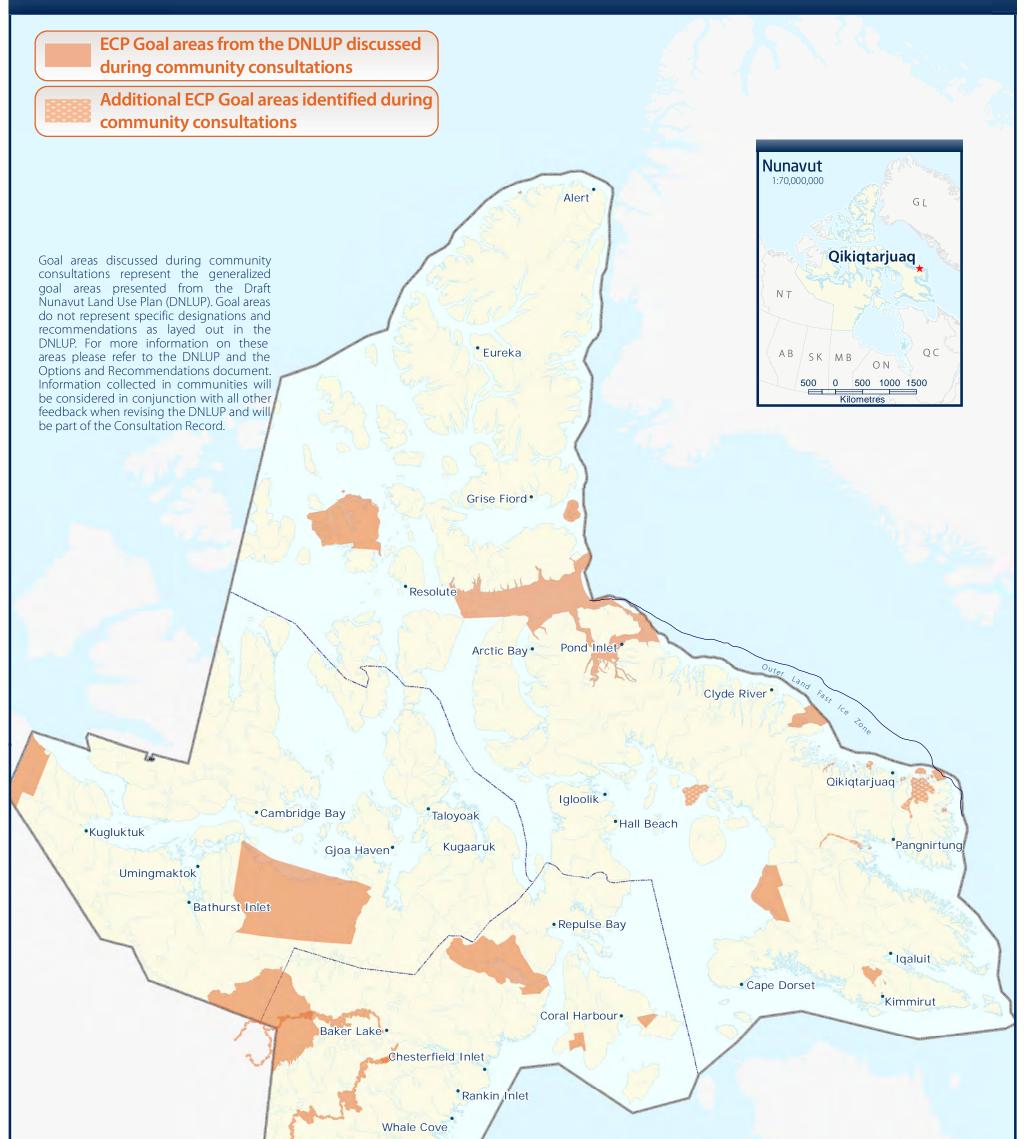
- The areas identified on Map 2 are considered by the Community to be important to Encouraging Conservation Planning.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



# Chapter 3: Encouraging Conservation Planning

### ENCOURAGING CONSERVATION PLANNING (ECP) • QIKIQTARJUAQ • MAP 2



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Building Healthier Communities was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

### 4.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Building Healthier Communities;

- Areas of Community Interest
- Community Land Use •
- Transportation Infrastructure •
- Unincorporated Communities •
- Alternative Energy Sources •
- Community drinking water supplies •
- Land remediation
- Northern Contaminated Sites Program
- Aerodromes
- Canadian Forces Station •
- Northern Warning System sites •

The importance of these issues and areas to Building Healthier Communities was not disputed by participants.

### Areas identified by participants 4.2

Additional areas and issues were identified by participants as important to contributing to the goal of Building Healthier Communities during the information sharing and gathering sessions. These additional areas are;

• Drinking water

- Contaminated sites
- Travel route

### Areas of importance to Building 4.3 Healthier Communities

Areas and issues discussed during the information sharing and gathering sessions as important to Building Healthier Communities are illustrated on Map 3, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

Based on discussions with participants, the NPC understands that:

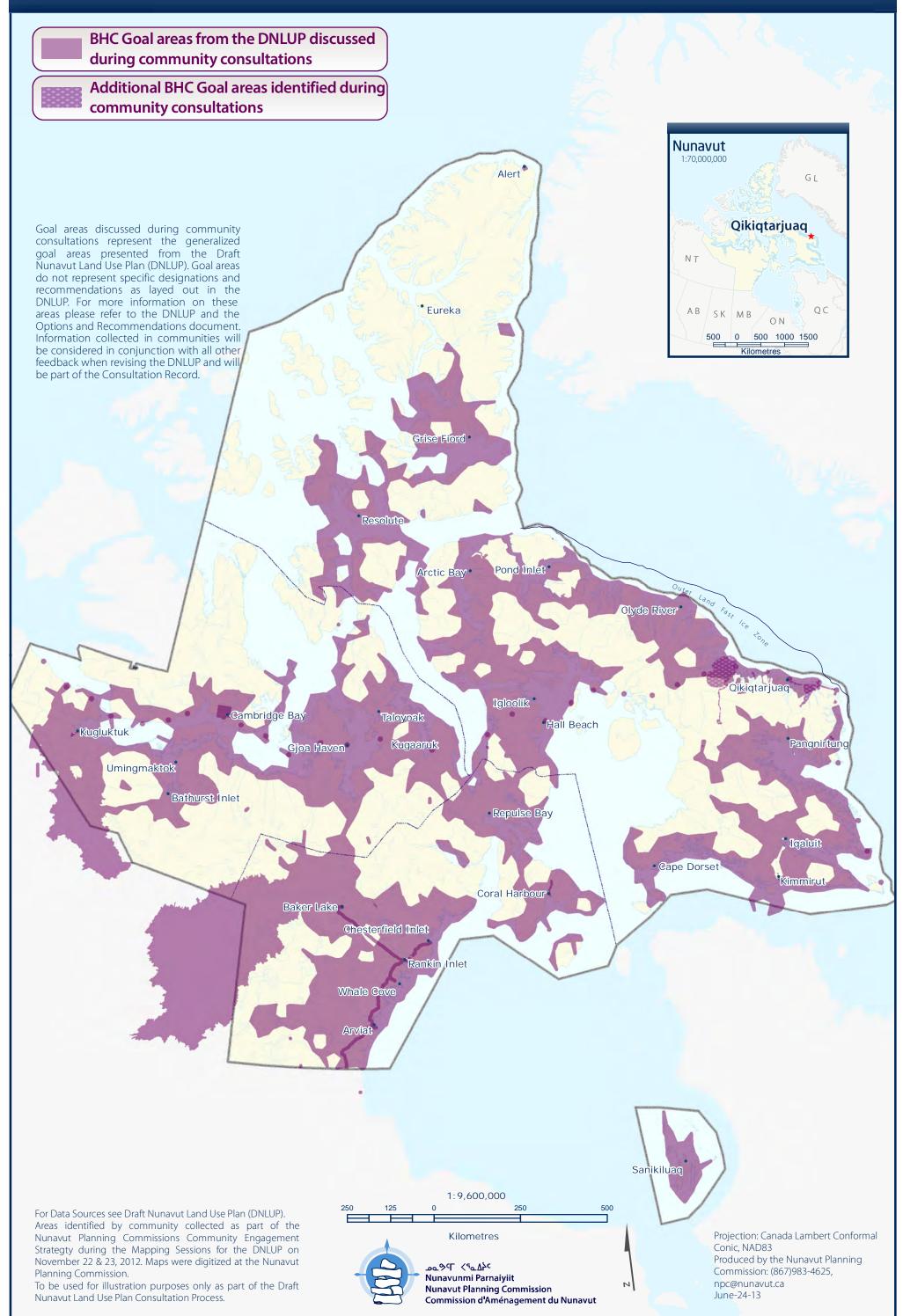
- The areas identified on Map 3 are considered by the Community to be important to Building Healthier Communities.
- In these areas, the community would like the NLUP to encourage activities that support community needs and cultural priorities.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



# Chapter 4: **Building Healthier Communities**

### BUILDING HEALTHIER COMMUNITIES (BHC) • QIKIQTARJUAQ • MAP 3



# Chapter 5: Encouraging Sustainable Economic Development

Encouraging Sustainable Economic Development was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

### 5.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented with the following areas important to Encouraging Sustainable Economic Development;

- Mineral Exploration and Production
- Oil and Gas Exploration
- Commercial Fisheries

The importance of these issues and areas to Encouraging Sustainable Economic Development was not disputed by participants during the information sharing and gathering sessions.

### 5.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Sustainable Economic Development during the information sharing and gathering sessions. The additional areas identified are;

- Commercial fisheries
- Mineral exploration

# 5.3 Areas of importance to Encouraging Sustainable Economic Development

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Sustainable Economic Development are illustrated on Map 4, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4 and Appendix 5.

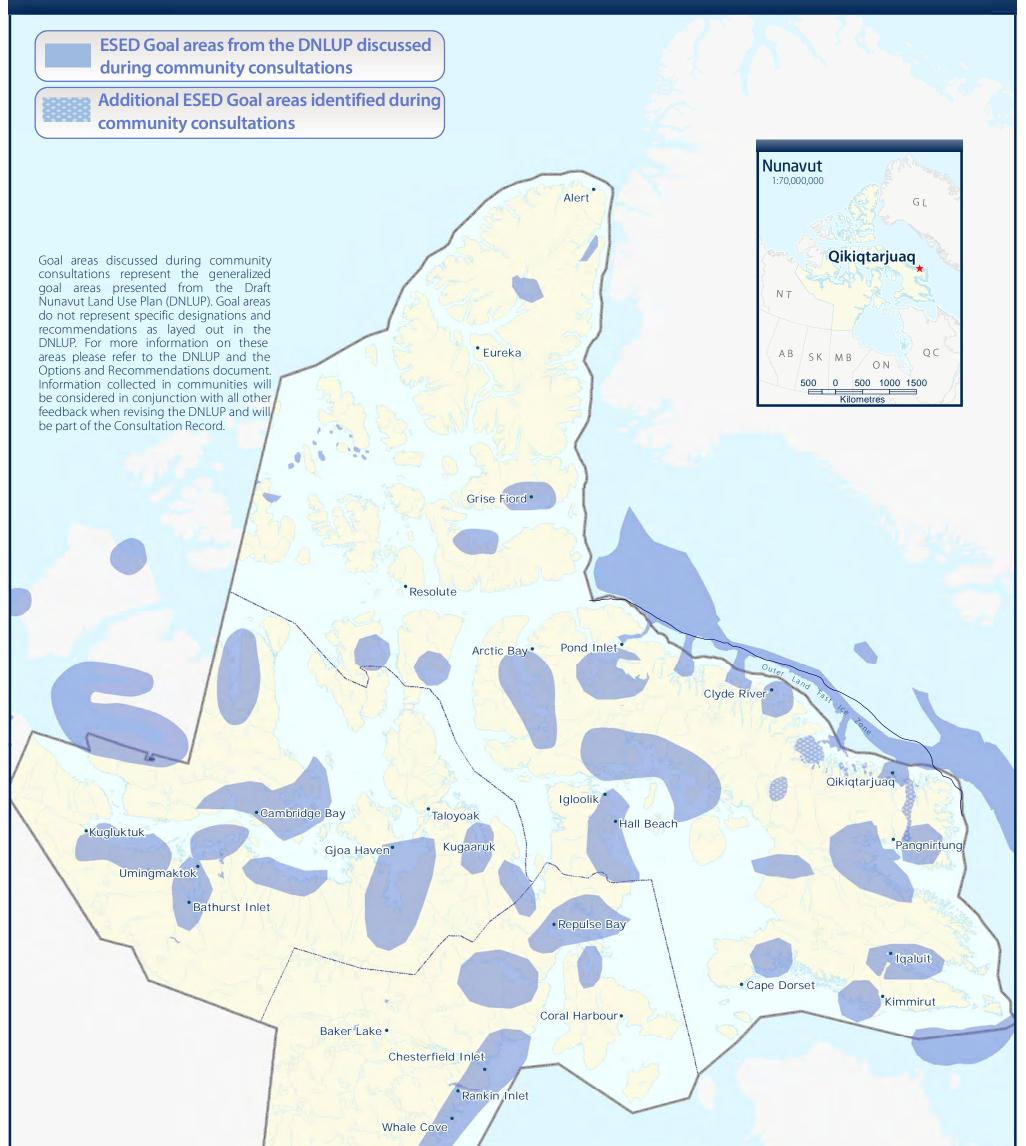
Based on discussions with participants, the NPC understands that:

- The areas identified on Map 4 are considered by the Community to be important to Encouraging Sustainable Economic Development.
- In these areas, the community would like the NLUP to encourage activities that support economic opportunities and needs.

This feedback will be considered in conjunction with all other feedback when revising the DNLUP.



### ENCOURAGING SUSTAINABLE ECONOMIC DEVELOPMENT (ESED) • QIKIQTARJUAQ • MAP 4



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Projection: Canada Lambert Conformal Conic, NAD83 Produced by the Nunavut Planning Commission: (867)983-4625, npc@nunavut.ca June-24-13

### 6.1 Areas identified in the Draft Plan

The DNLUP identifies areas important for a variety of uses. These areas were presented to participants during the workshop as Mixed Use Areas. These areas, as they occur around the community, are illustrated on Map 5.

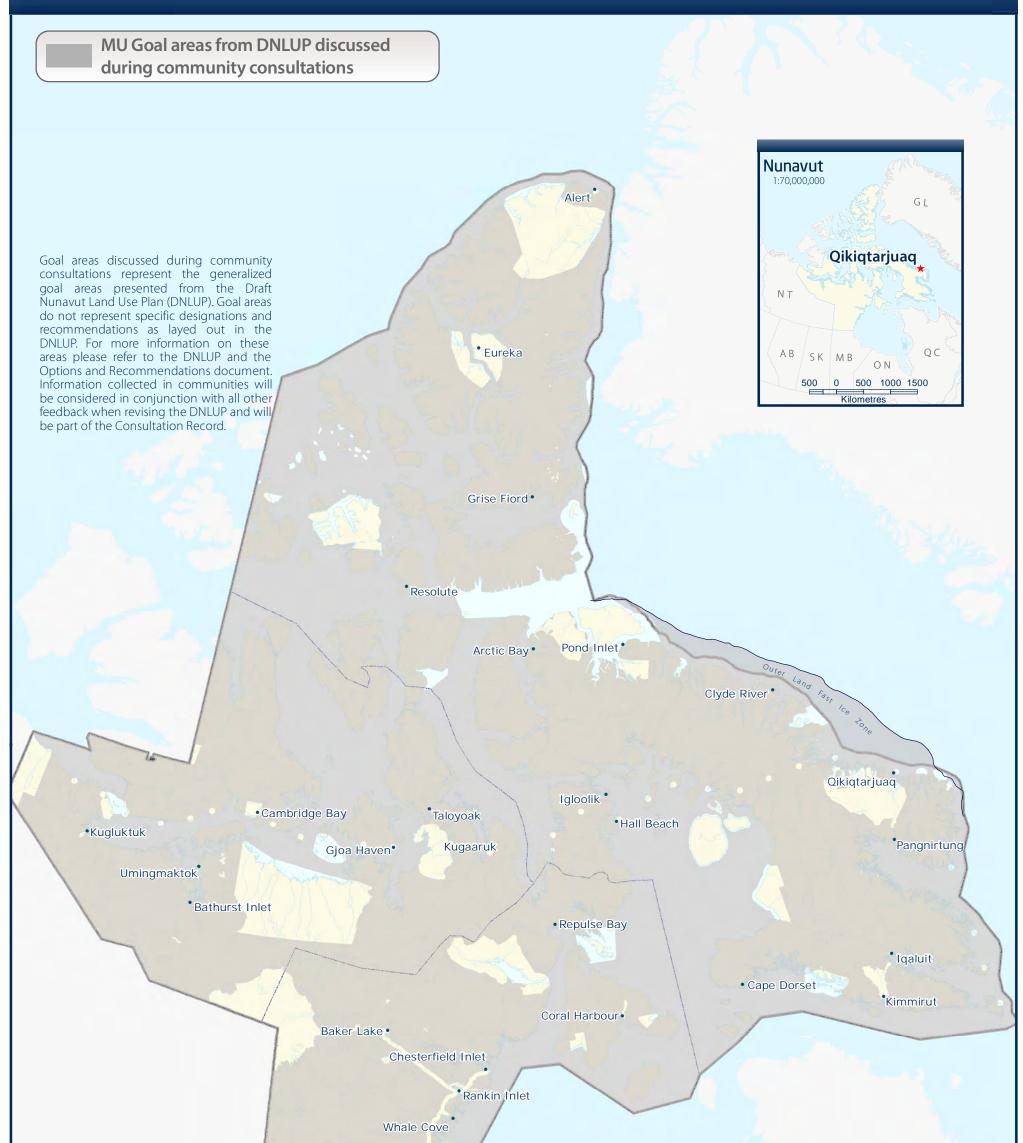
### Areas identified by participants 6.2

No additional areas were identified as Mixed Use by participants. However, some areas identified as Mixed Use in the DNLUP were considered by participants to require additional protection because of their particular qualities. These areas and the goals they are important for are identified on Map 6.



# Chapter 6: Mixed Use

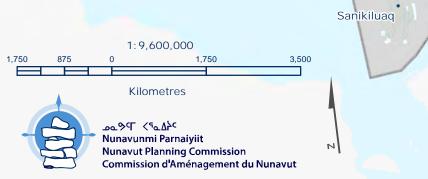
## MIXED USE (MU) • QIKIQTARJUAQ • MAP 5



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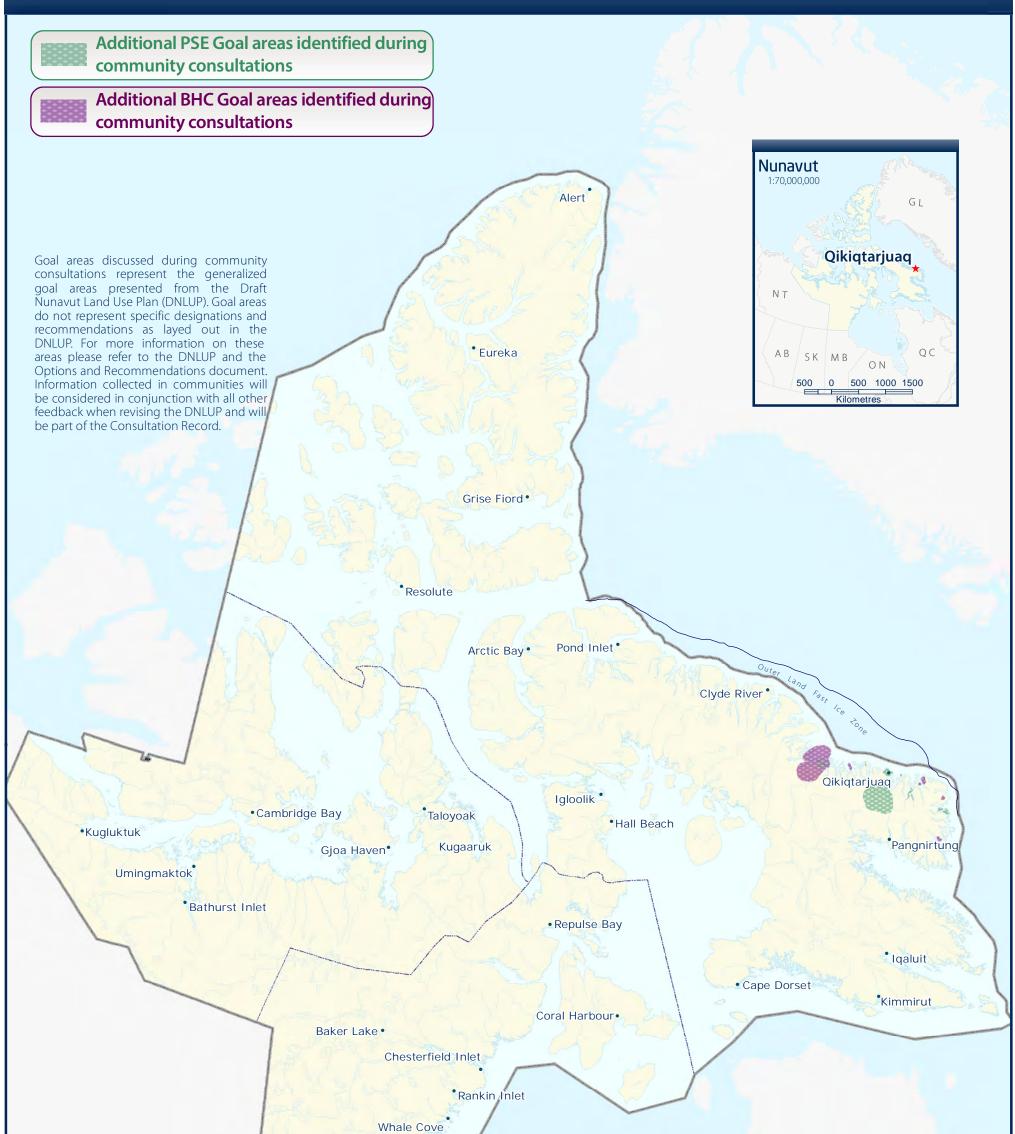
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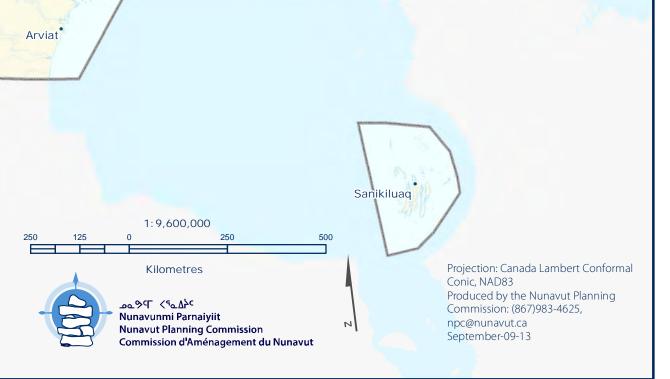
Projection: Canada Lambert Conformal Conic, NAD83 Produced by the Nunavut Planning Commission: (867)983-4625, npc@nunavut.ca June-24-13

## MIXED USE (MU) • QIKIQTARJUAQ • MAP 6



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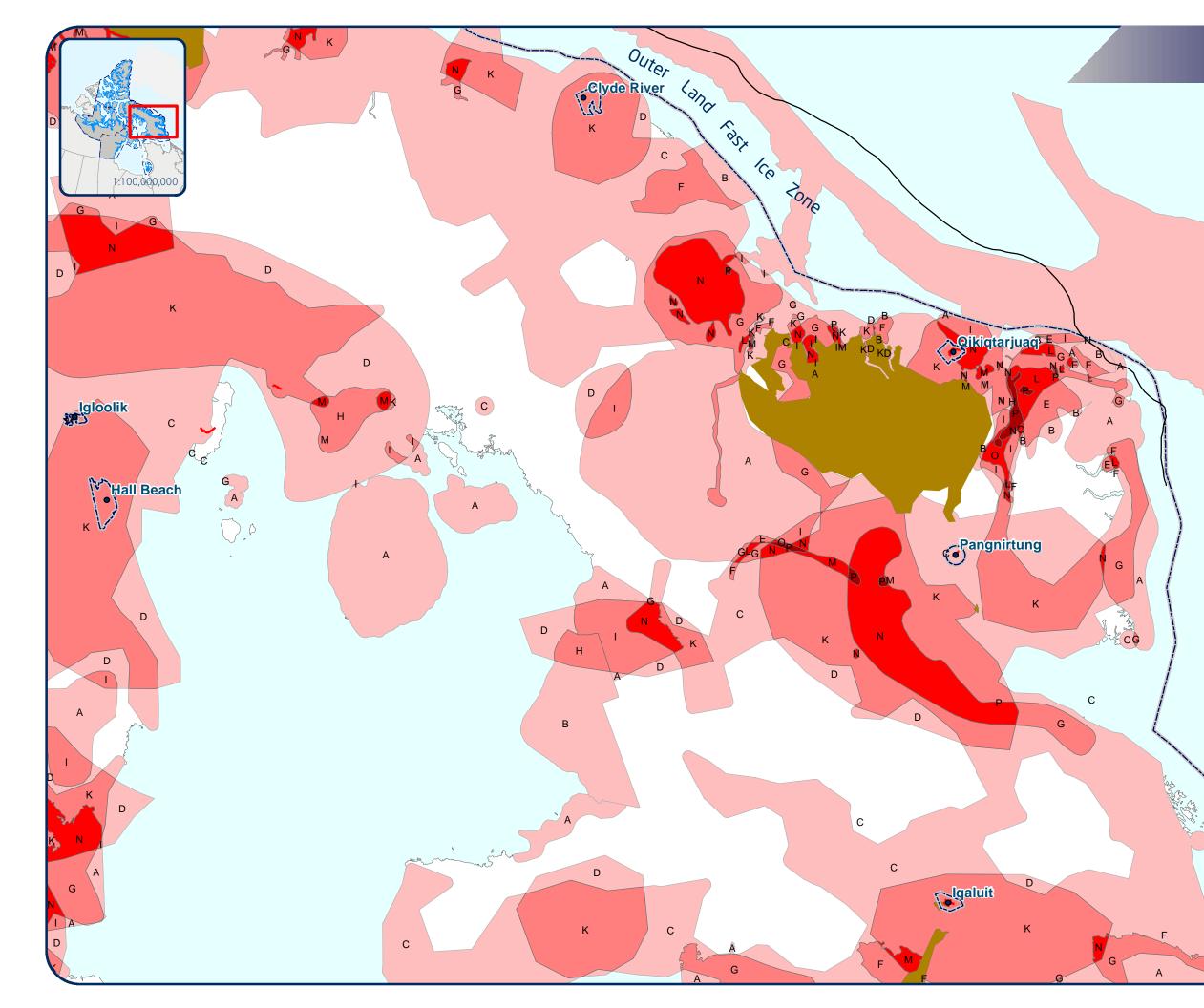


### 7.1 Areas identified for multiple goals

All areas discussed with the community as important for a particular goal are shown on Map 7. In some instances, areas have been identified as important for multiple goals. These areas, and the specific goals they are important to, are also shown on Map 7. In these areas, the NPC will take all of the identified goals and all other feedback into consideration when revising the DNLUP.



# Chapter 7: Overlapping Goals



# Qikiqtarjuaq • Map 7 Overlapping Goal Areas



Label	Goals in Area
Α	PSE
В	ECP
С	BHC
D	ESED
E	PSE, ECP
F	BHC, ECP
G	BHC, PSE
Н	ESED, ECP
1	ESED, PSE
К	BHC, ESED
L	BHC, PSE, ECP
Μ	BHC, ESED, ECP
Ν	BHC, ESED, PSE
0	ESED, PSE, ECP
Р	All Goals (BHC, ESED, PSE, ECP)



ےمے 9 ۲۲ (میل)د Nunavunmi Parnaiyiit Nunavut Planning Commission Commission d'Aménagement du Nunavut During the open house, participants raised the following issues:

- There is a clam area near the turbot area around Qikiqtarjuaq. Check with DFO, they recently collected info on it.
- Concerned with National Park limiting opportunities. For example, commercial char fisheries.
- We have to protect some of the lands now.
- Used to be lots of caribou around, but you don't see them now. Can still see the trails. Yearlings used to fall into crevices, can probably see the remains.



# Appendix 1: Open House

The elected officials meeting was attended by the Mayor and members of the Hamlet Council and HTO. During the meeting, participants raised the following issues:

- Grateful that the Commission is meeting with community to talk about land use planning
- Land use planning is very important to the community



# Appendix 2: Elected Officials Meeting

During the community workshop, there was a question and answer period, which included a discussion of the following topics:

- Concerned about how proponents talk to communities. Certain areas need to be identified, including caribou habitat and calving grounds.
  - o The Commission answered that once the plan is approved, proponents will need to come to the Commission first, and the plan will identify areas where there are restrictions.
- The community needs documents that direct exploration. Also, there are areas that have restrictions on fishing.
  - o The Commission answered that federal regulations will still apply. Also, enforcement officers will ensure the plan gets implemented.
- We need to look at potential Bird Sanctuaries. There used to be areas that birds used during the summer. These birds are not nesting there now but they will again. The nesting sites are important to preserve and protect. There is still interest. Also, the fox pelts have fluctuated in price so we don't hunt them and now we have lots of fox. Also, before there were no polar bears but now we have lots.
  - The Commission answered that these types of comments are what are needed, and we will look at these areas during the mapping sessions.
- We have seen a number of exploration camps here and around Nunavut. During the NLCA negotiations we had expectations, and what is being discussed here is very helpful. We used to be involved with QIA and CLARCs on a number of projects that didn't proceed. What do you think about what other agencies have been working towards thus far?
  - o The Commission answered that NPC staff have been going to communities over the last 10 years and this community tour has been planned for a long time, but government asked us to wait. The Commission will meet with every one of the 25 communities and return to see if everything we've done is correct. It will take about 2 years.
- Will enforcement officers be needed in areas that are • heavily used (for projects that would scare away wildlife)?
  - o The Commission answered that the Nunavut Planning and Project Assessment Act, which is

currently going through approval in Ottawa, will make it illegal to not follow the land use plan. Federal inspectors will play a role in enforcement.



# Appendix 3: **Questions and Answers**

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# Appendix 4: Community Workshop Scanned Maps

Two groups completed the mapping session to identify important areas. This Appendix contains the maps that were used by participants to identify areas that are important to the following land use planning goals:

- Protecting and Sustaining the Environment
- Encouraging Conservation Planning
- Building Healthier Communities
- Encouraging Sustainable Economic Development
- Mixed Use

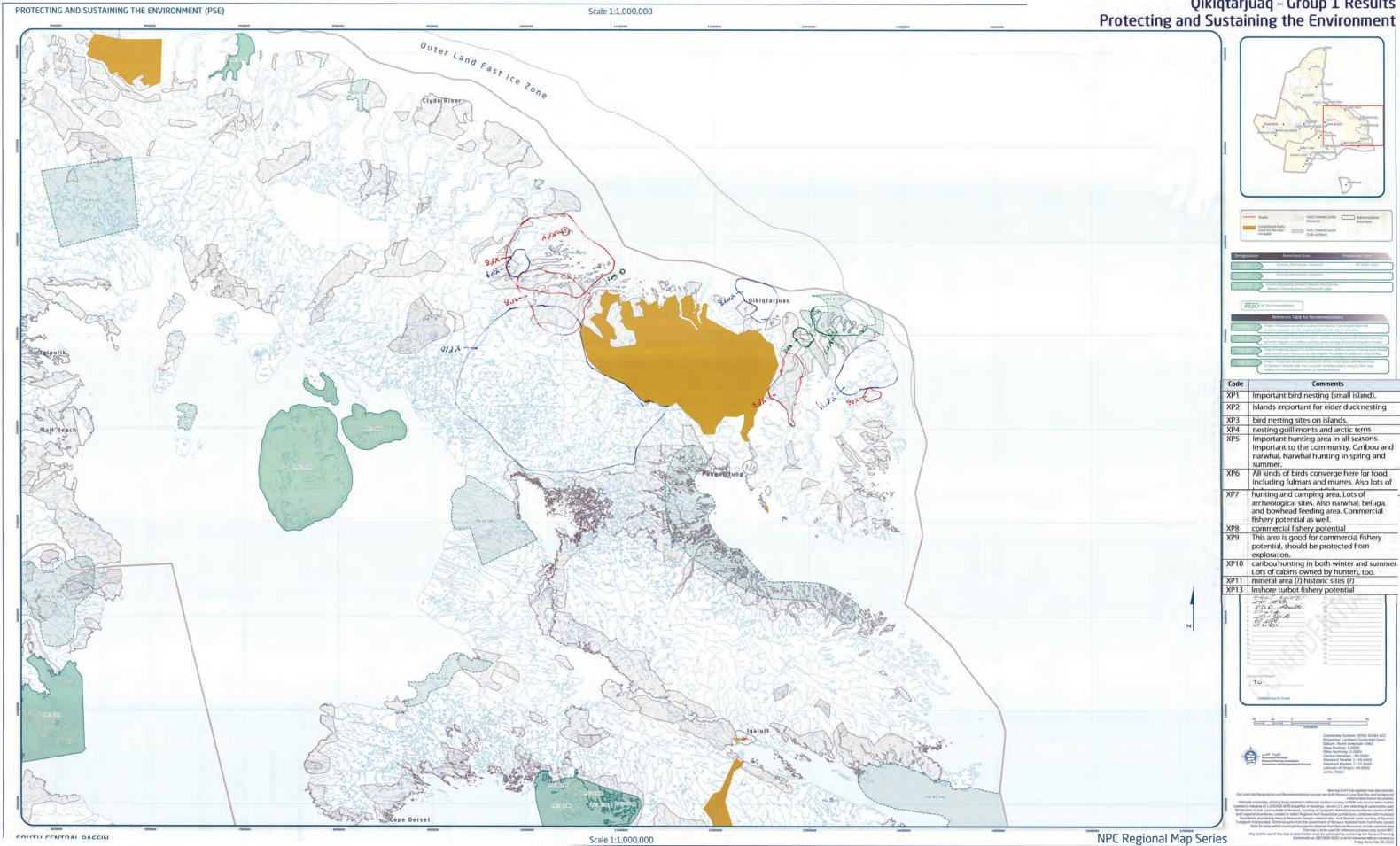
Also included on each map is a reference table that includes the specific values that were identified for the area.

During the mapping portion of the community workshop, the following concerns were raised that did not apply to a specific area that was identified on the maps:

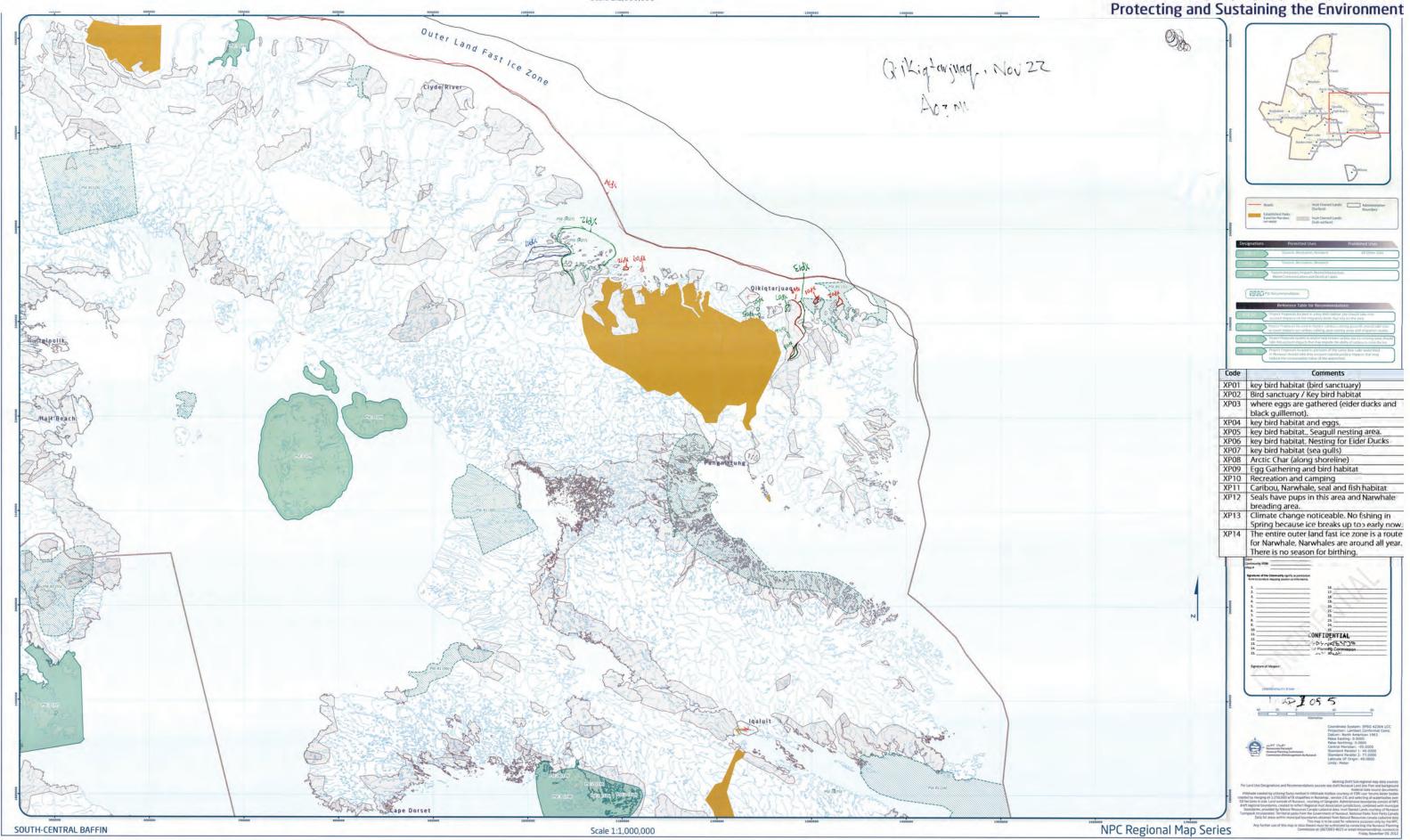
- Used to be commercial fishing in park, but it is now prohibited.
- Drinking water sites are important to communities in Nunavut.
- We made a lot of money from commercial fisheries in the 1970s, and we want the quota given back.
- National Park is limiting prosperity commercial fishery (2 lakes in particular)
- Climate change Mountains are steeper than they used to be around Qikiqtarjuaq.
- Avalanches are more common. Makes some camping sites unstable.
- All of the coastline used traditionally
- Path between Qikiqtarjuaq and Pangnirtung has changed due to climate change.
- Existing park is limiting Inuit. Can't do anything. Not allowed cabins. High unemployment.

- Community worked with government to identify nearby National Wildlife Areas. Important to communities and Canadians. Should be protected as much as possible.
- Community doesn't want islands identified and disturbed. People should not disturb nesting sites, including research.
- Dew line sites have barrels buried with used oil. Machines would burst barrels. Land locked char in lakes. Barrels leaked and get into river. Spreads towards Foxe Basin.
- Ice caps in park provide water for wildlife.

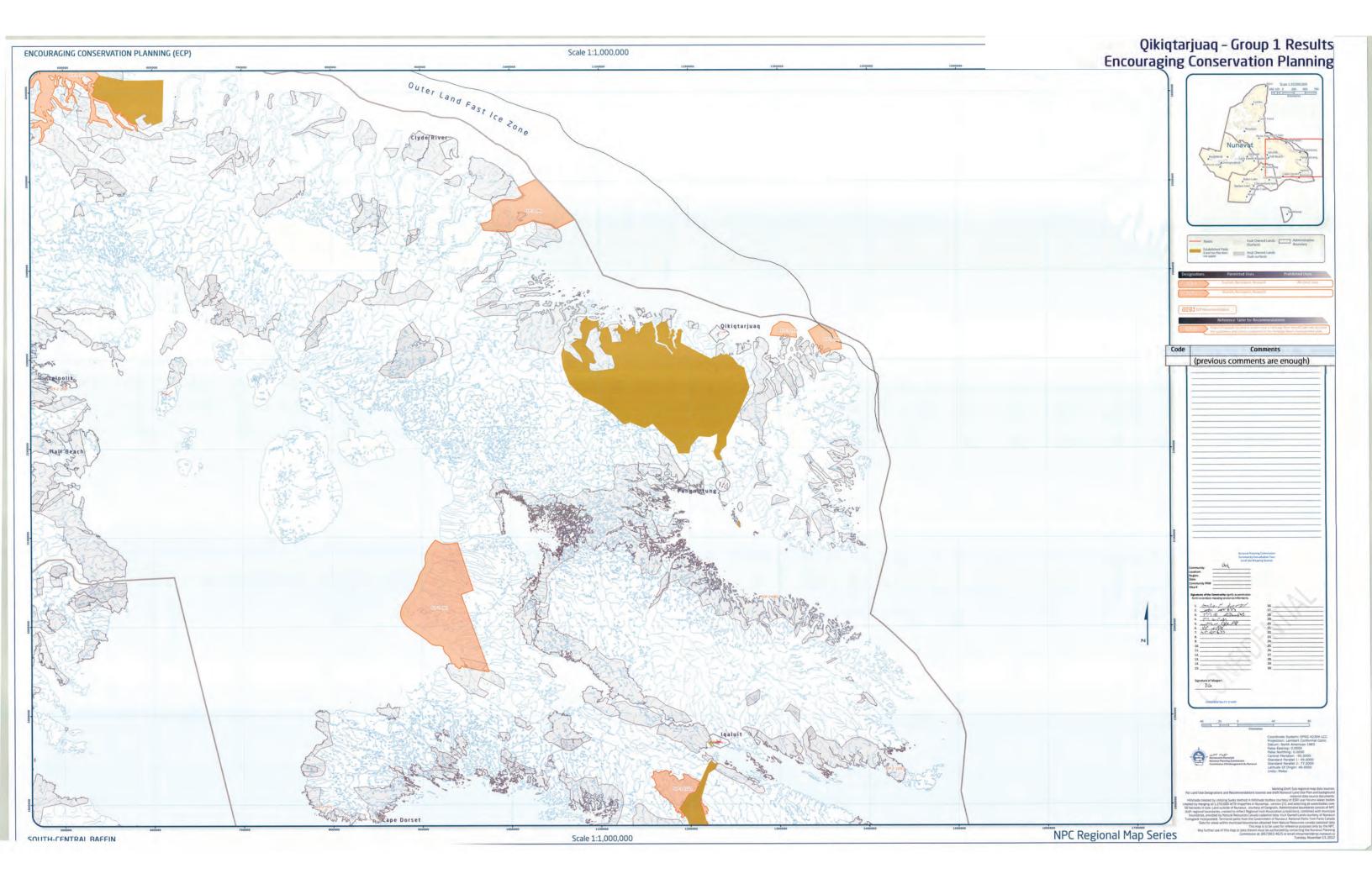
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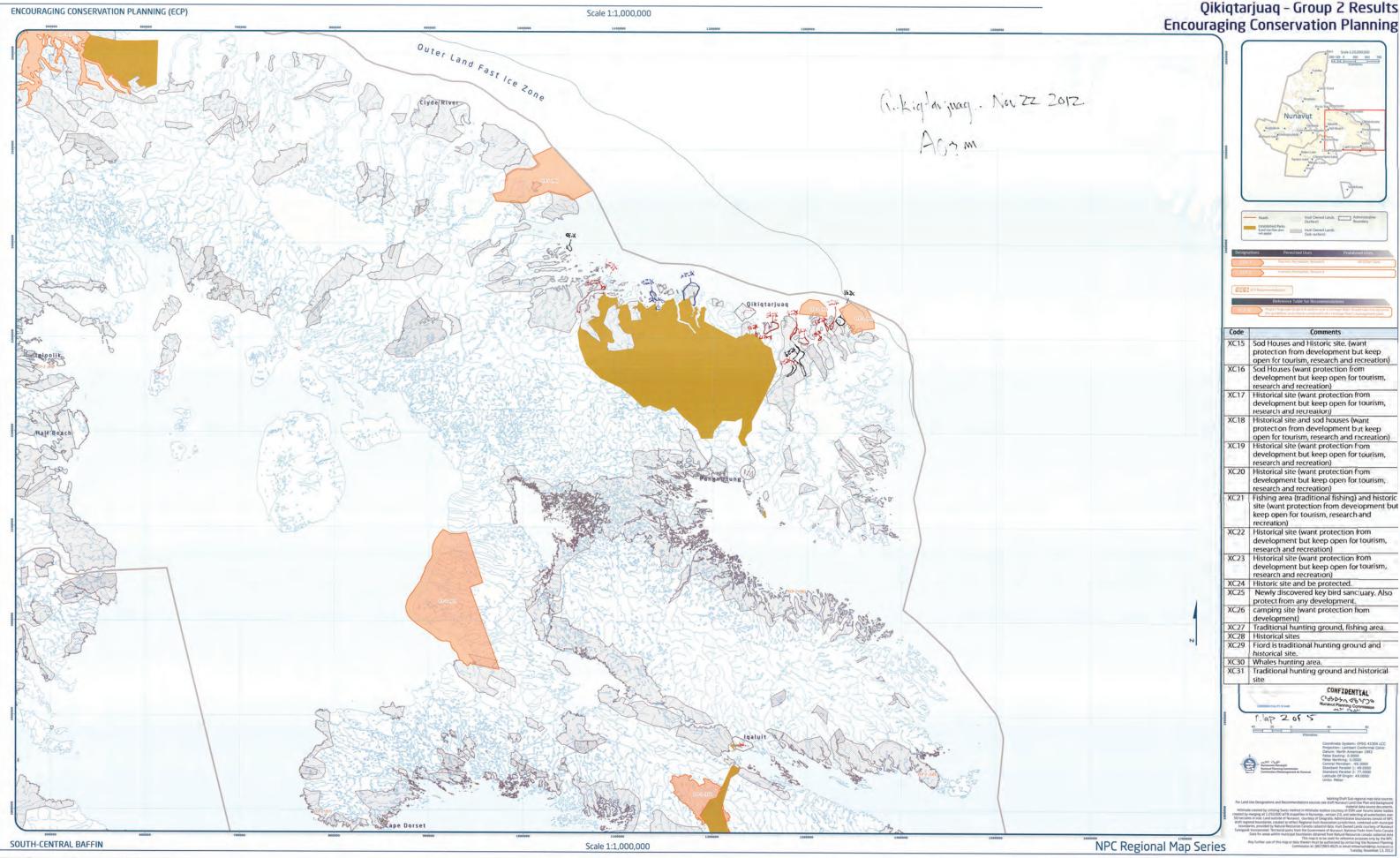


# Qikiqtarjuaq - Group 1 Results Protecting and Sustaining the Environment



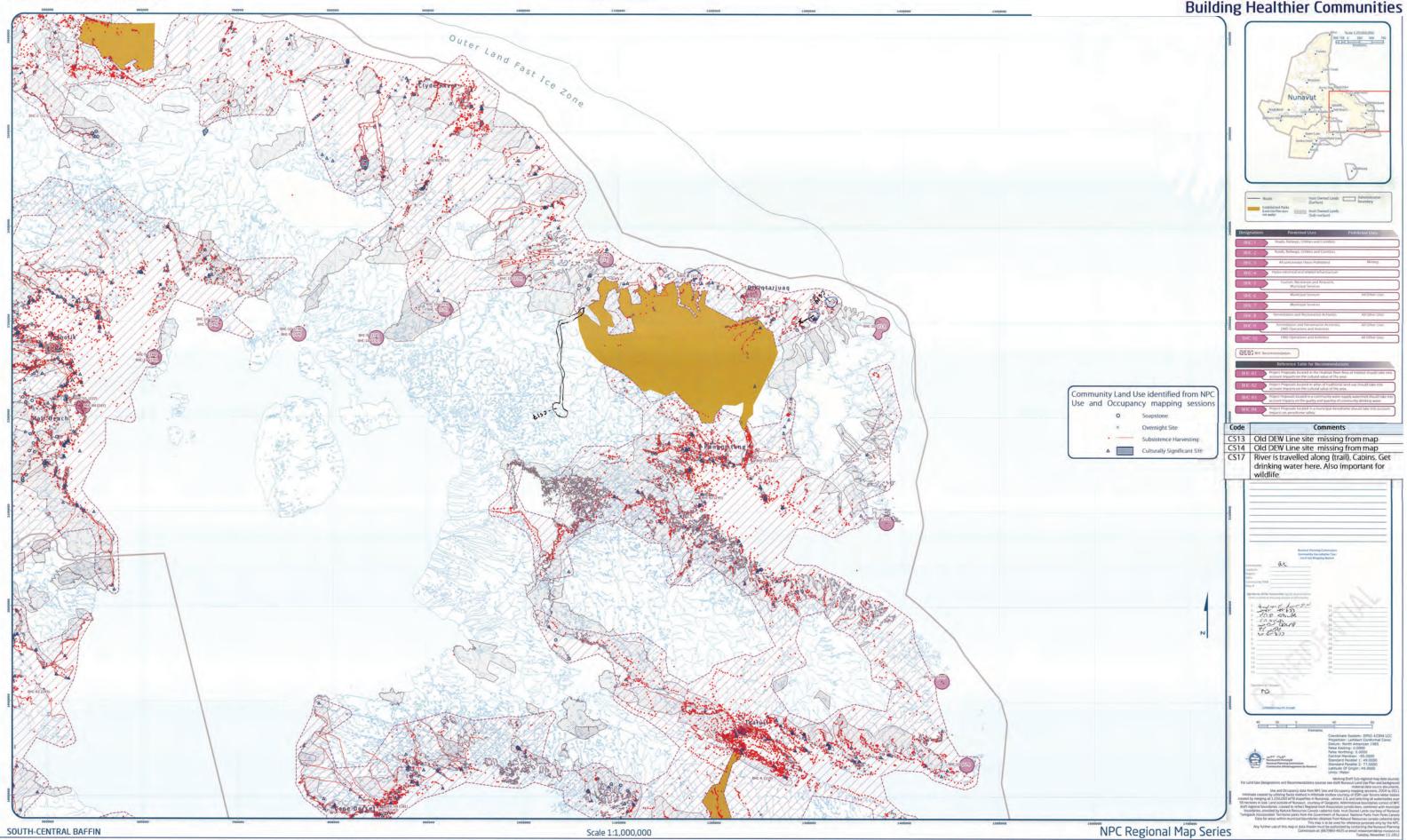
### Qikiqtarjuaq - Group 2 Results Protecting and Sustaining the Environment



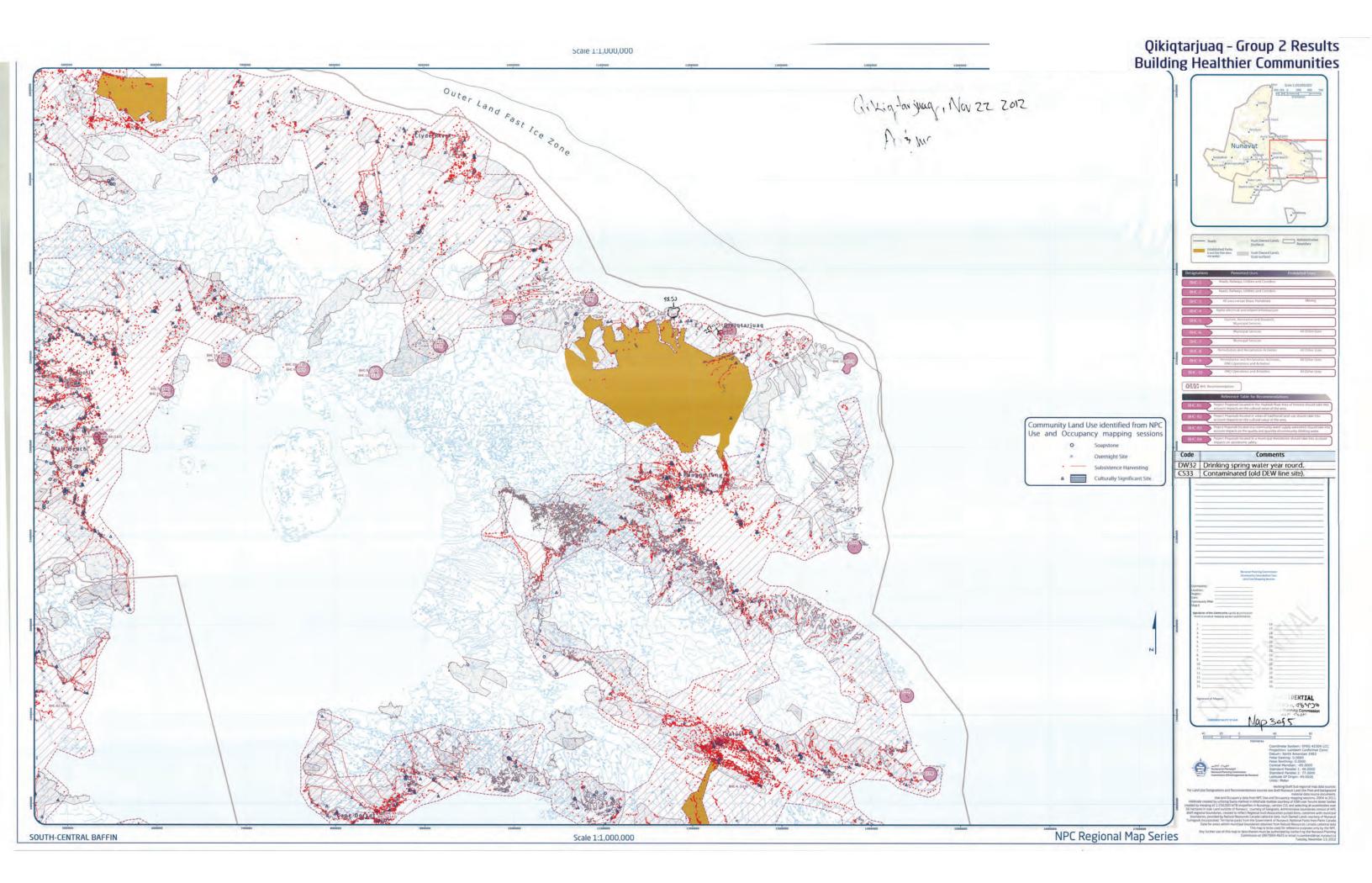


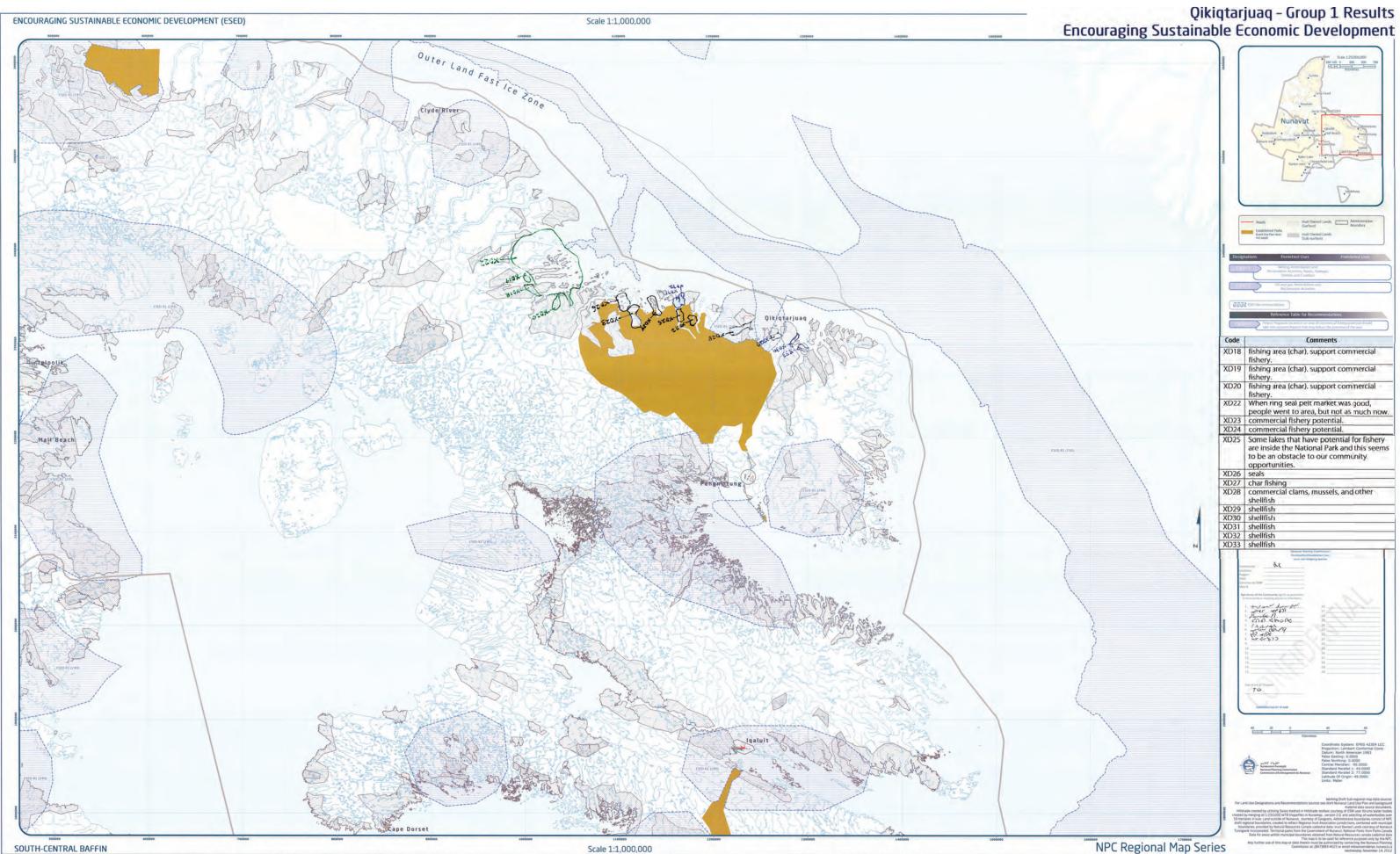
### Qikiqtarjuaq - Group 2 Results **Encouraging Conservation Planning**

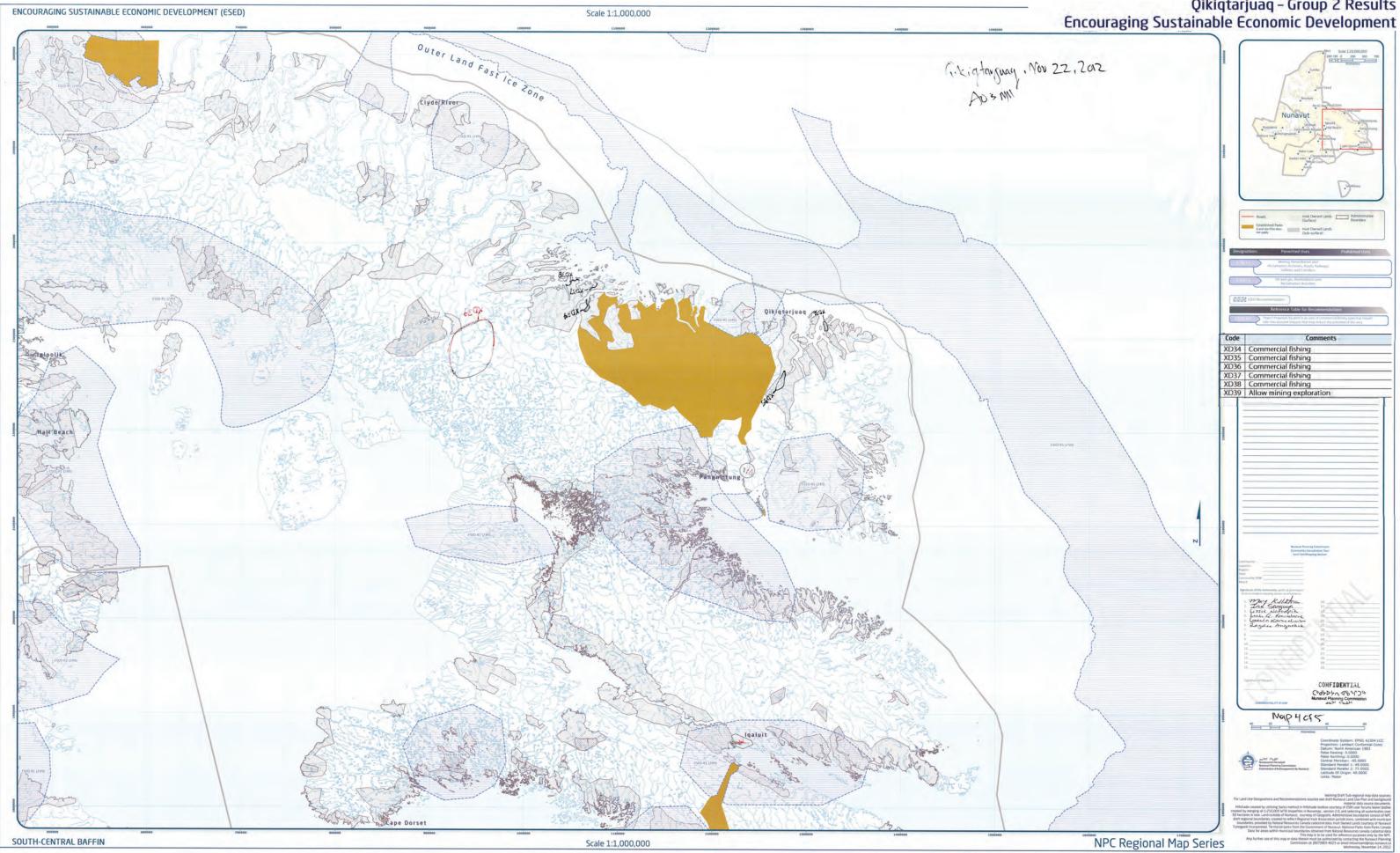




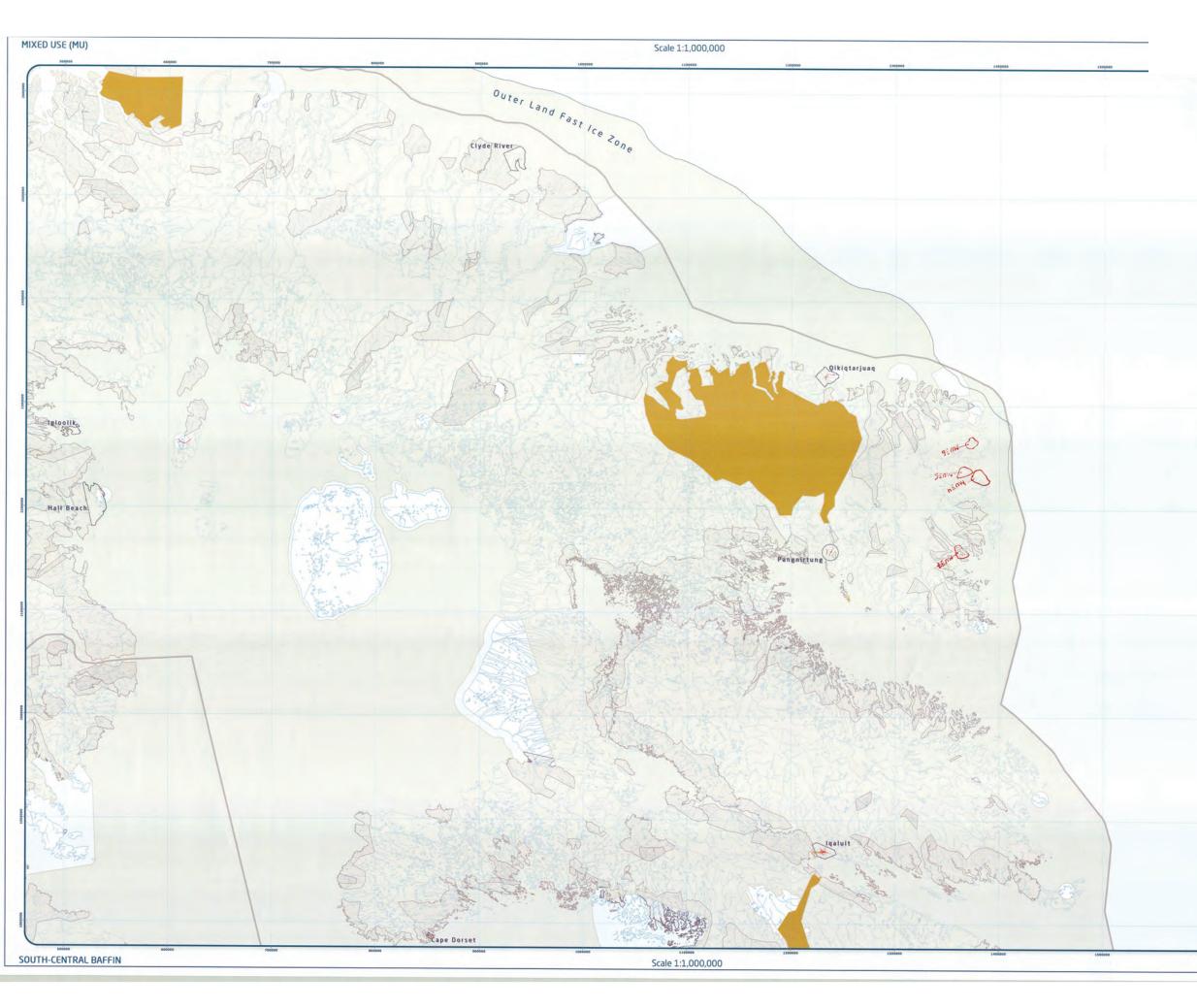
### Qikiqtarjuaq - Group 1 Results Building Healthier Communities



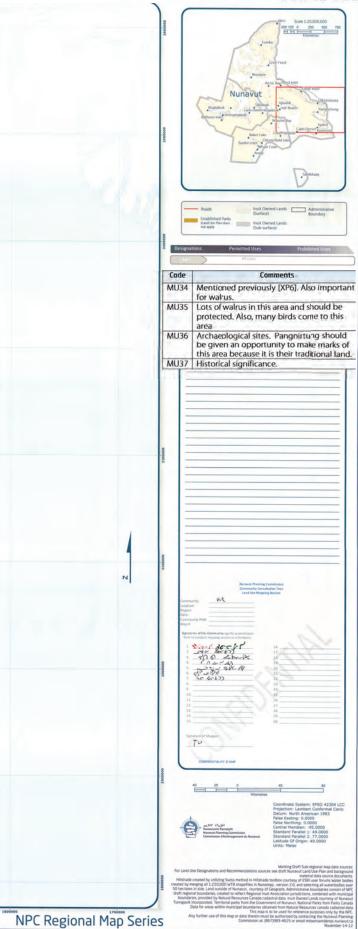


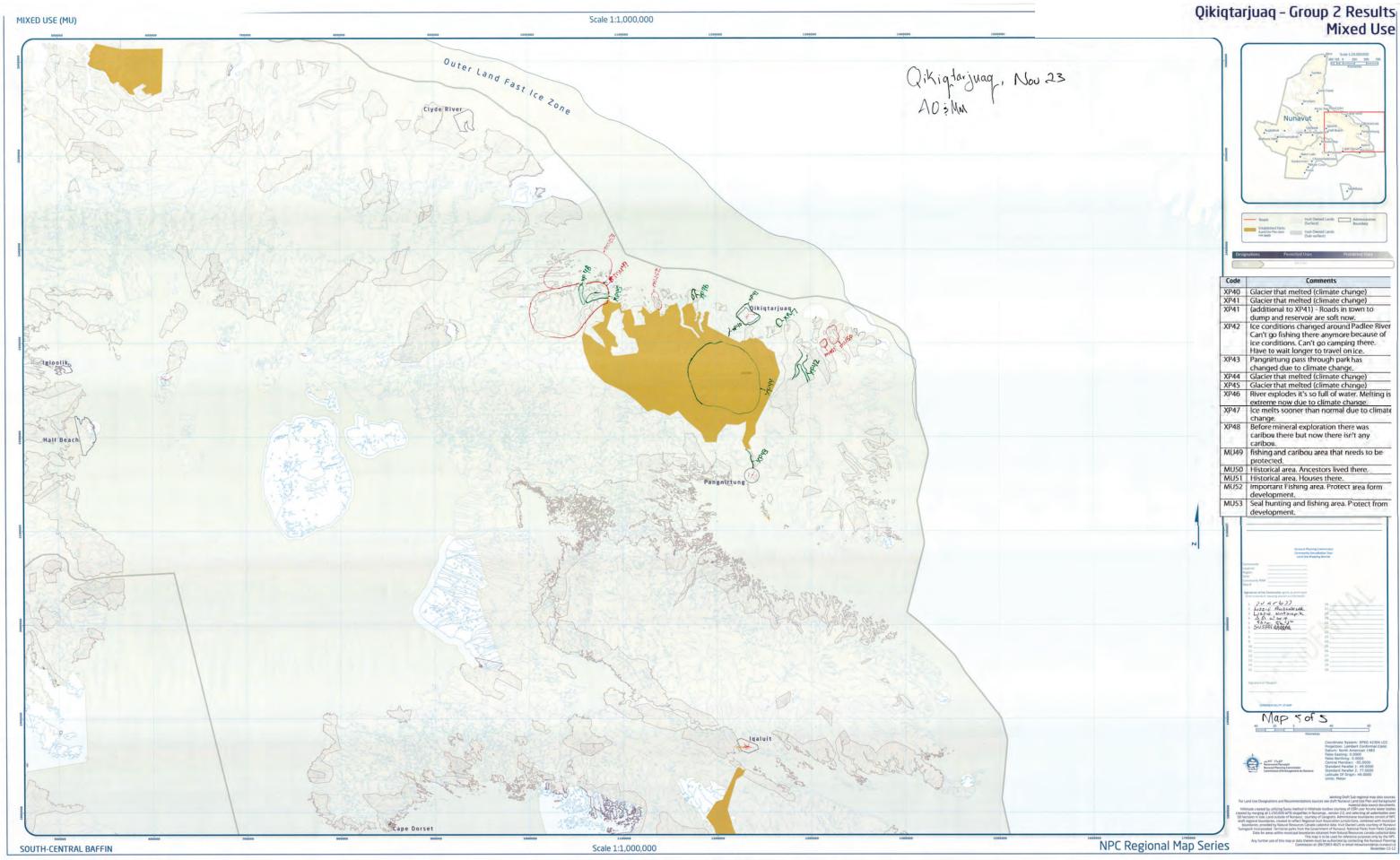


# Qikiqtarjuaq – Group 2 Results Encouraging Sustainable Economic Development



### Qikiqtarjuaq – Group 1 Results Mixed Use

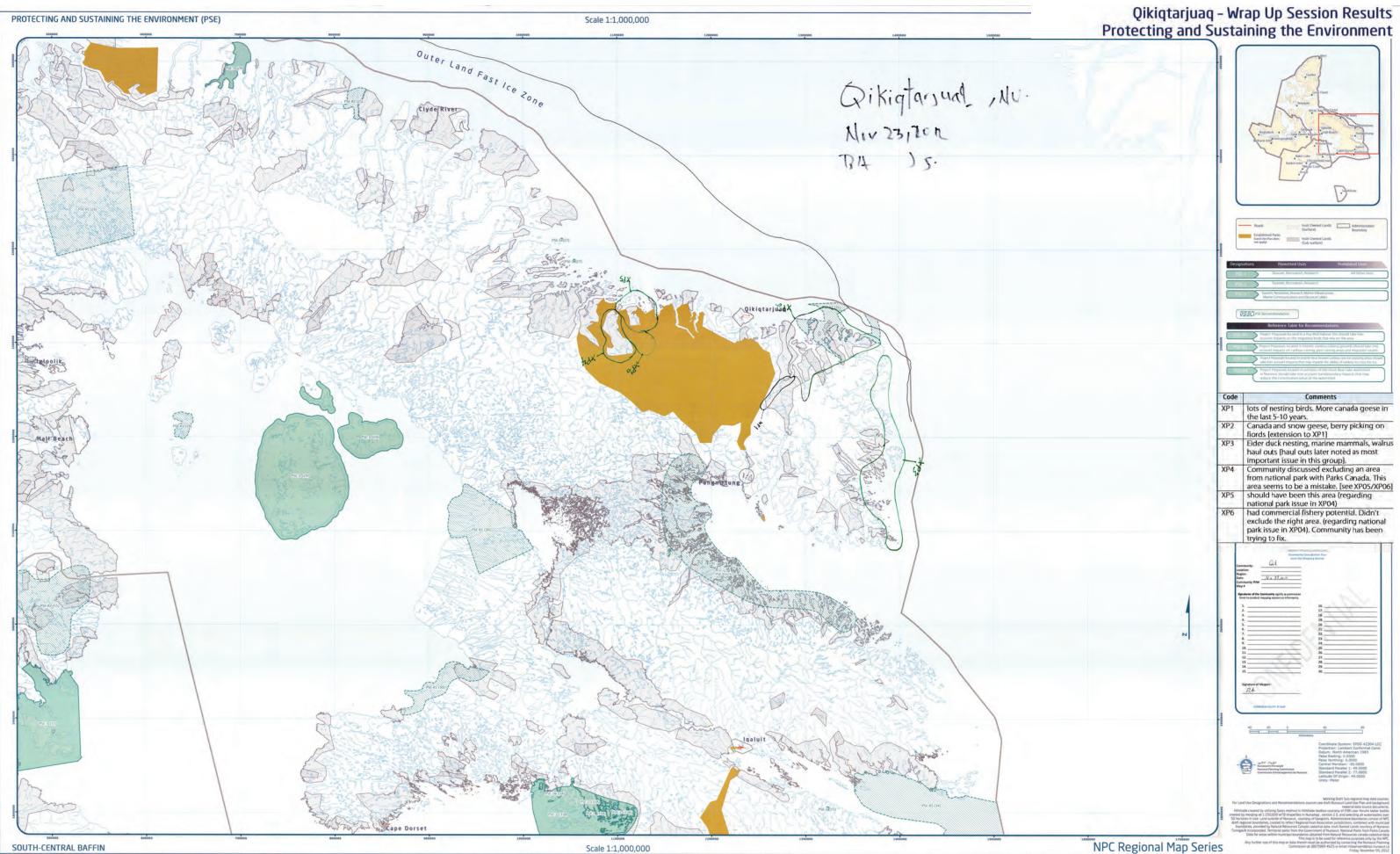


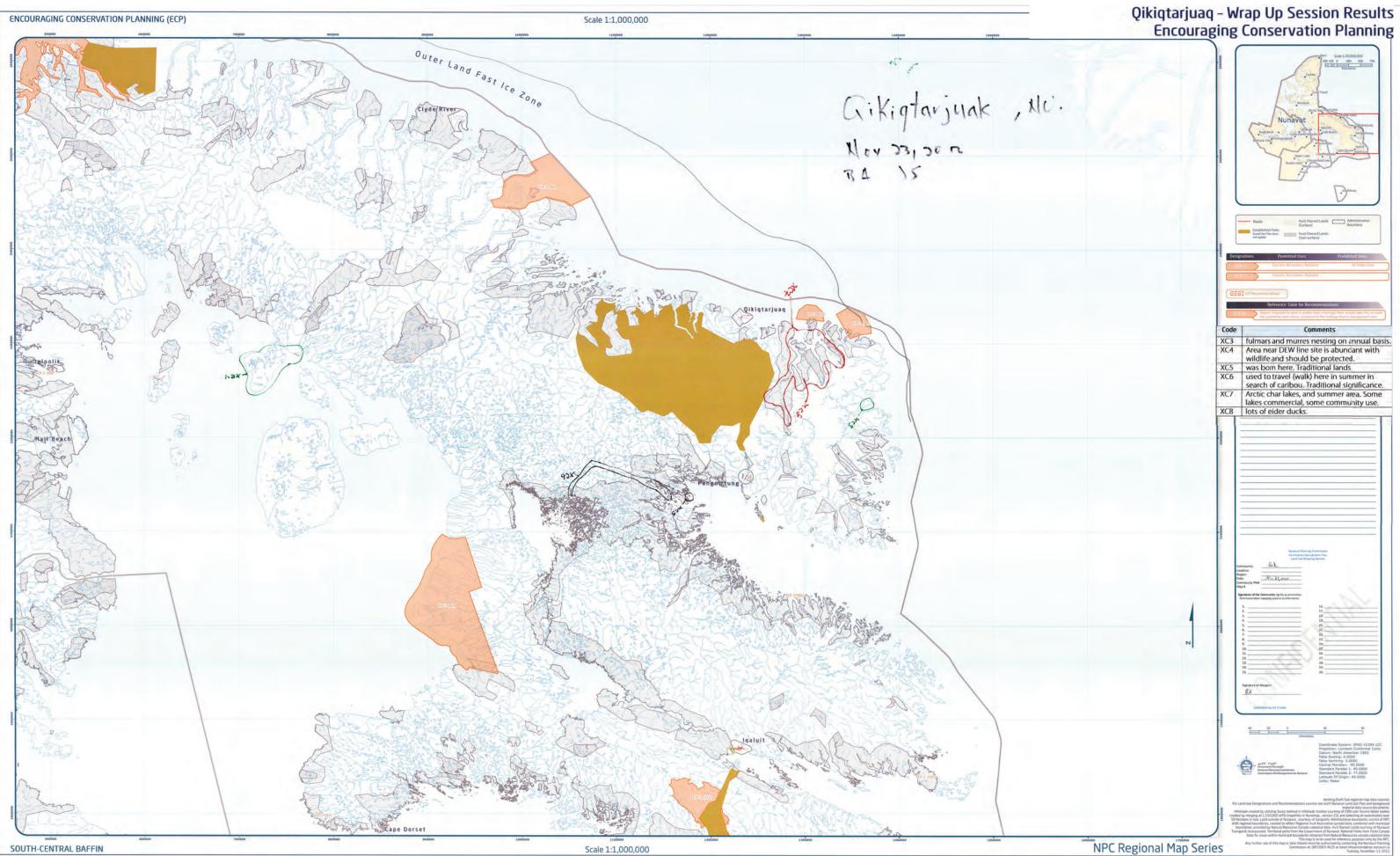




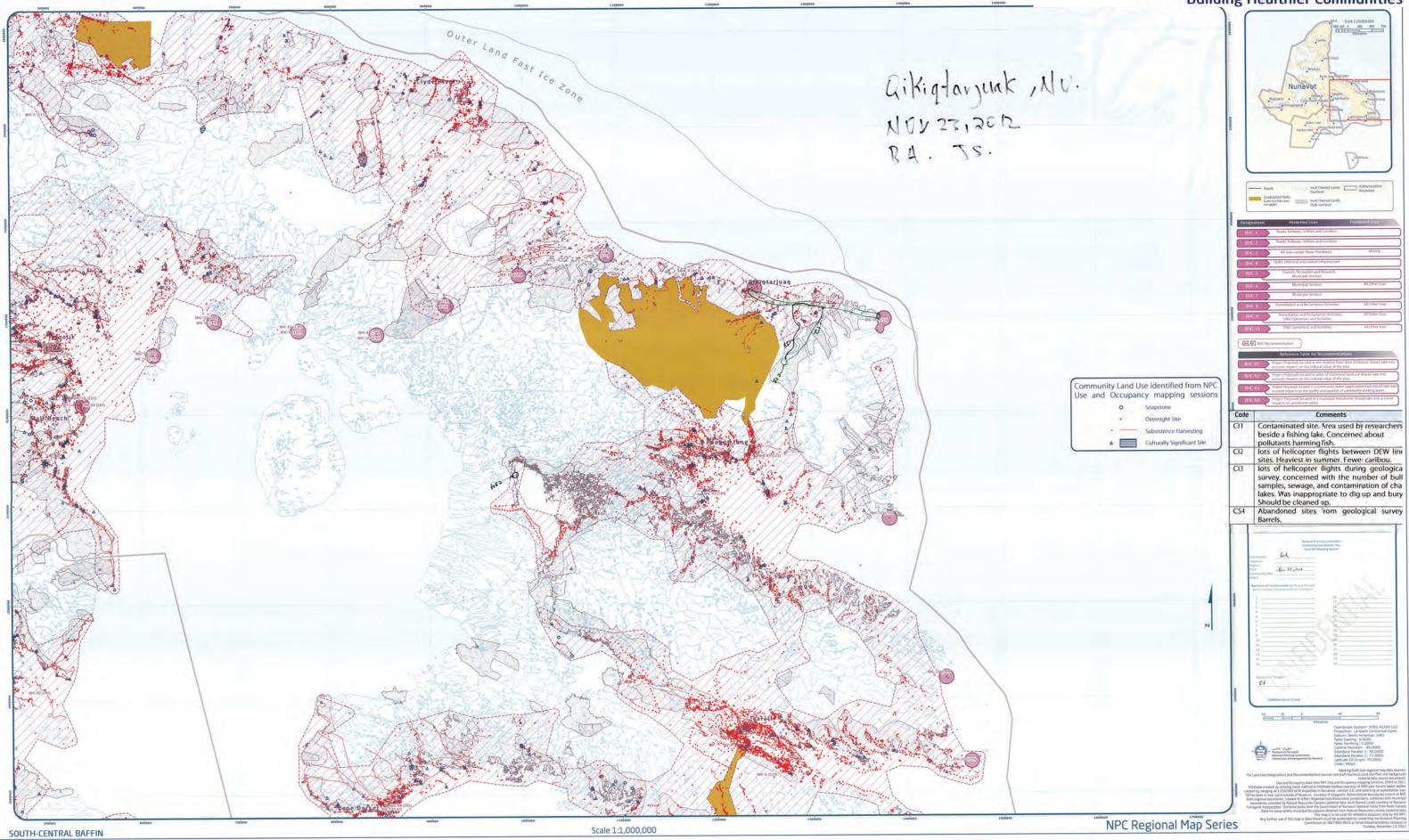
A group of participants returned to identify additional important areas during the wrap up session.

# Appendix 5: Wrap Up Session

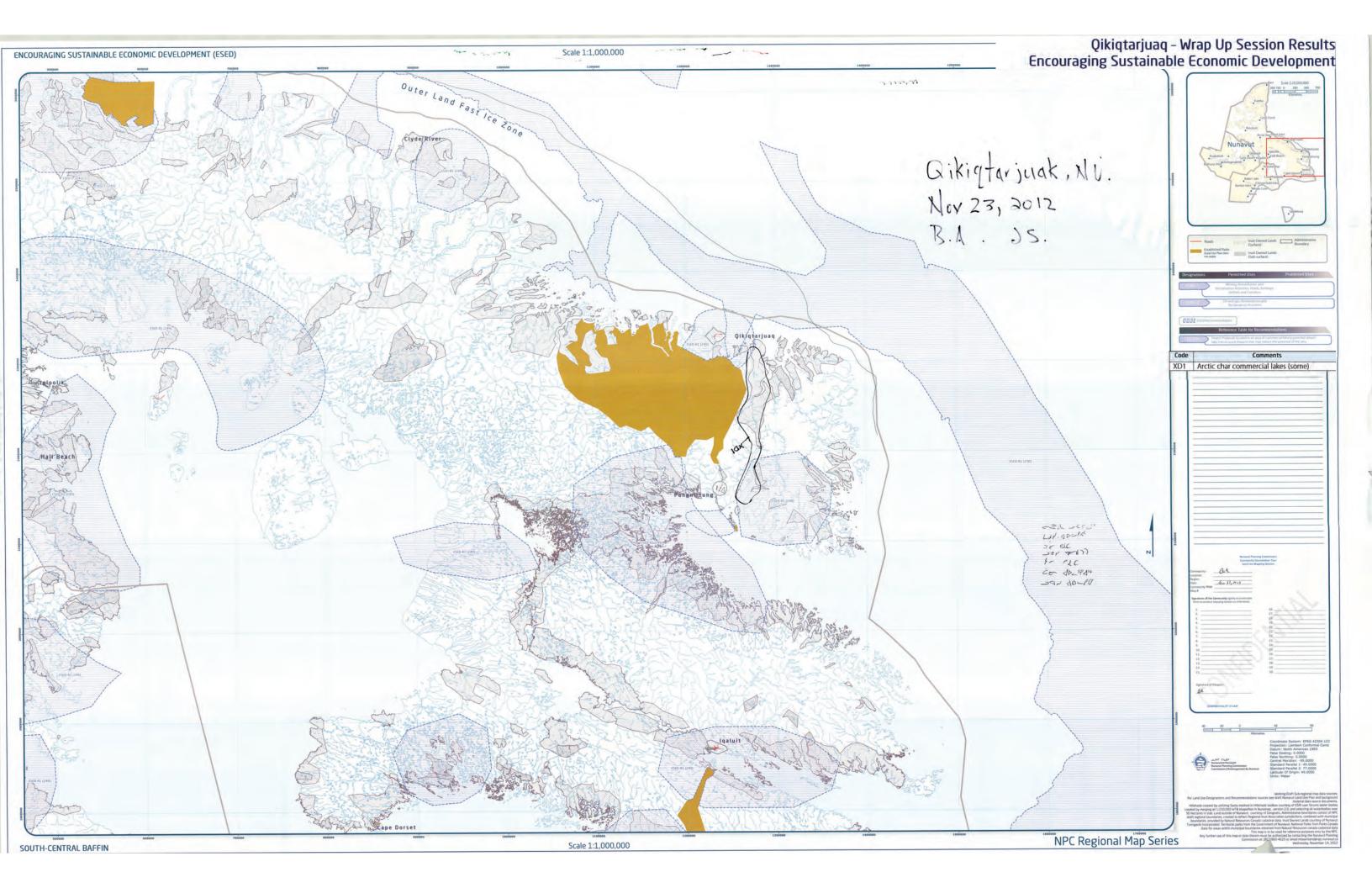








### Qikiqtarjuaq - Wrap Up Session Results Building Healthier Communities





The NPC returned to the community to review a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and Community Lands and Resource Committee. The meeting included:

- A presentation of a draft version of this report
- An overview of the mapped information that was recorded for each topic:
  - o Protecting and Sustaining the Environment
  - o Encouraging Conservation Planning
  - o Building Healthier Communities
  - o Encouraging Sustainable Economic Development
  - o Mixed Use
- Potential changes to the classification of a few mapped areas were discussed and agreed to.
- General discussion and comments including:
  - There are lots of areas that are historic sites.
    Different camps were used for different seasons. We have been told that when we see historic sites not to take anything from them. That is why we are concerned about historic sites.
  - Whenever there is research going on in the area the community is not always informed. There was a group that went to this area and collected rocks. There were helicopters and aircraft and the community wasn't informed of the activity. But Elders were eventually invited to the area to see all the rocks they had collected.
  - o Discussion of the land use and research permitting process
  - o Changes to the plan once it is approved.
  - The NPC should work with people involved in the fishing industry

- The HTO is working with Parks Canada and DFO to open up one of the lakes inside the Park for fishing.
- This report will help our HTO. In the past we have received notices of request to do things on the land and water. They wanted a decision from us requesting HTO support after the application had been approved.

# Appendix 6: Follow-up Meeting