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Chapter 1: Introduction

1.1 Context

The Nunavut Planning Commission (NPC) is preparing a land use plan to guide and direct resource use and development in the Nunavut Settlement Area (NSA). As part of its efforts, the NPC is facilitating discussions in each Nunavut community on land use and resource management issues. Information that is obtained from these discussions will be used to inform decisions regarding the further development of the Nunavut Land Use Plan (NLUP).

1.2 Purpose

This report presents information obtained during the NPC's visit to the community of Kugluktuk. The purpose of the report is to inform decisions regarding the further development of the NLUP, ensuring that the plan reflects the priorities and values of residents.

It is important to note that the information contained in the Community Report will be considered in conjunction with all other feedback when revising the DNLUP

1.3 Methodology

Information was presented to and received from participants in Kugluktuk in accordance with the Nunavut Planning Commission's Community Engagement Strategy (Engagement Strategy). The Engagement Strategy provides for the following methods for presenting and receiving information;

- Open house; information contained in the Draft Nunavut Land Use Plan (DNLUP) was presented on 7 multi lingual large format poster boards. Participants were encouraged to review the posters, ask questions and provide feedback. Comments and questions were recorded by NPC staff and are contained in Appendix
- Elected Officials Meeting; The NPC Chairperson and NPC staff met with senior and elected officials in the community. The development process for the DNLUP, its content and next steps were presented.

Comments and questions were recorded during the session and are contained in Appendix 2.

• Public Workshop; A formal presentation of the Draft Plan content was provided to participants, including a slide overview of its content. Following the presentation, questions and comments were received from participants. The questions, comments and responses are contained in Appendix 3.

A mapping session followed the presentation of the Draft Plan. The mapping session involved discussions regarding the topics presented in the DNLUP and encouraged participants to identify additional areas and issues important for inclusion in a NLUP. Information received during this session was recorded by NPC staff and is included in Appendix 4.

 Wrap Up Session; Staff was available to discuss the areas identified during the mapping and identify any additional issues or areas of interest. Information received during this session was recorded by NPC staff and is included in Appendix 5.

Areas that participants identified during mapping sessions as important to a particular goal have, in the majority of cases, been included in this report as they were recorded. In instances where participants identified an area that was better suited to another goal, the area has been reclassified to the more suitable goal and has been verified as appropriate to do so by the Community.

A follow-up meeting was held on May 7, 2014 to review a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and Community Beneficiary Committee. A summary of this meeting is included in Appendix 6.

1.4 Public Awareness

The NPC raised public awareness regarding its visit to Kugluktuk in accordance with the Engagement Strategy.

The DNLUP and supporting materials were mailed to the Mayor and Council of Kugluktuk, and the Hunters and Trappers Organization (HTO) in September 2012. In addition, letters of invitation were sent to the Kugluktuk Mayor and Council and HTO in advance of the NPC's visit to advise of the meetings and to encourage participation. Follow up phone calls were also made.

Public notice of the various events was provided in the following ways:

- Nunatsiaq News and Nunavut News/North; notice of community meetings were posted in both newspapers a minimum of 45 days in advance.
- Co-op cable TV; notice of community meetings was run a minimum of 45 days in advance for one week and run again for no less than 14 days before the meetings.
- Community radio; notices were read by the hosts and a live interview with the Commission Chairperson was conducted.
- Community bulletin boards; notices were posted on bulletin boards around the community 45 days and again 14 days in advance of the meetings.
- Community mail drop; one page flyers that announced the meetings and their purpose were delivered to the post office in each community for all mail boxes that accept unaddressed ad-mail.
- **nunavut.ca;** the schedule of community visits, the Draft Plan, and all supporting information was available on the Commission's website.

1.5 Community Population and Participation

Kugluktuk is a community of approximately 1450 people (Statistics Canada. 2011 Census). It is located on the Coronation Gulf, at the mouth of the Coppermine River. (see Figure 1).

The Commission visited the community on March 6-7, 2014. All events occurred as scheduled. The sessions were attended as follows:

- Elected Officials Meeting; the Mayor and members of the Hamlet Council and HTO attended the elected officials meeting.
- Open house; approximately 15 people attended the open house to review the Draft Plan.
- Public Workshop; approximately 35 people attended the presentation of the DNLUP and facilitated mapping sessions. Information was recorded in two separate mapping groups.
- Wrap Up Session; 1 person attended the wrap up session.



Figure 1. Location of Kugluktuk

Chapter 2: Protecting and Sustaining the Environment

Protecting and Sustaining the Environment was one of five topics presented to and discussed by participants during the Open House, Elected Officials Meeting, Public Workshop and Wrap up Session, collectively referred to in this document as information sharing and gathering sessions.

2.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Protecting and Sustaining the Environment.

- Key bird habitat sites
- Caribou Habitat sites
- Atlantic Cod Lakes
- Cumulative Impacts
- Transboundary considerations
- Climate change

The importance of these issues and areas to Protecting and Sustaining the Environment was not disputed by participants during the information sharing and gathering sessions.

2.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Protecting and Sustaining the Environment during the information sharing and gathering sessions. These additional areas are;

- Caribou habitat
- Camping areas
- Bird habitat
- Fish habitat
- Marine mammal habitat

2.3 Areas of importance to Protecting and Sustaining the Environment

Areas and issues discussed during the information sharing and gathering sessions as important to Protecting and Sustaining the Environment are illustrated on Map 1, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 1 are considered by the Community to be important to Protecting and Sustaining the Environment.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.



PROTECTING AND SUSTAINING THE ENVIRONMENT (PSE) • KUGLUKTUK • MAP 1 PSE Goal areas from the DNLUP discussed during community consultations Additional PSE Goal areas identified during community consultations Nunavut 1:70,000,000 Alert Goal areas discussed during community Kugluktuk consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as layed out in the DNLUP. For more information on these Eureka areas please refer to the DNLUP and the Options and Recommendations document. 0 500 1000 1500 Information collected in communities will be considered in conjunction with all other Kilometres feedback when revising the DNLUP and will be part of the Consultation Record. Grise Fiord • Resolute Pond Inlet® Arctic Bay • Clyde River Qikiqtarjuaq Igloolik * •Cambridge Bay Taloyoak • Hall Beach Kugluktuk Pangnirtung Kugaaruk Gjoa Haven* Umingmaktok *Bathurst Inlet Repulse Bay Iqaluit · Cape Dorset Kimmirut Coral Harbour Baker Lake • Chesterfield Inlet Rankin Inlet Arviat Sanikiluaq 1:9,600,000 For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Projection: Canada Lambert Conformal Kilometres Conic, NAD83 Strategty during the Mapping Sessions for the DNLUP on Produced by the Nunavut Planning March 5 & 6, 2014. Maps were digitized at the Nunavut ᠈ᡩ᠘ᡒ᠈ᡳ Commission: (867)983-4625, Planning Commission. Nunavunmi Parnaiyiit npc@nunavut.ca To be used for illustration purposes only as part of the Draft **Nunavut Planning Commission**

Commission d'Aménagement du Nunavut

May-28-14

Nunavut Land Use Plan Consultation Process.

Chapter 3: Encouraging Conservation Planning

Encouraging Conservation Planning was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

3.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Encouraging Conservation Planning;

- National Parks Awaiting Full Establishment
- Proposed National Parks
- National Marine Conservation Areas
- Thelon Wildlife Sanctuary
- Migratory Bird Sanctuaries
- National Wildlife Areas
- National Historic Sites
- Territorial Historic Sites
- Heritage Rivers

The importance of these issues and areas to Encouraging Conservation Planning was not disputed by participants during the information sharing and gathering sessions.

3.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Conservation Planning during the information sharing and gathering sessions. These additional areas are.

- Historic sites
- Traditional hunting areas
- Bird Habitat

3.3 Areas of importance to Encouraging Conservation Planning

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Conservation Planning are illustrated on Map 2, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4.

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 2 are considered by the Community to be important to Encouraging Conservation Planning.
- In these areas, the community would like the NLUP to encourage activities that support environmental protection and management needs, including wildlife conservation, protection and management.



ENCOURAGING CONSERVATION PLANNING (ECP) • KUGLUKTUK • MAP 2 ECP Goal areas from the DNLUP discussed during community consultations Additional ECP Goal areas identified during community consultations Nunavut 1:70,000,000 Alert Goal areas discussed during community Kugluktuk consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as layed out in the DNLUP. For more information on these Eureka areas please refer to the DNLUP and the Options and Recommendations document. 0 500 1000 1500 Information collected in communities will be considered in conjunction with all other feedback when revising the DNLUP and will be part of the Consultation Record. Grise Fiord • Resolute Pond Inlet Arctic Bay Clyde River Qikiqtarjuaq Igloolik * Cambridge Bay Taloyoak • Hall Beach Kugluktuk Pangnirtung Kugaaruk Gjoa Haven* Umingmaktok Bathurst Inlet Repulse Bay Iqaluit Cape Dorset Kimmirut Coral Harbour Baker Lake Chesterfield Inlet Rankin Inlet Arviat Sanikiluaq 1:9,600,000 For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Projection: Canada Lambert Conformal Nunavut Planning Commissions Community Engagement Kilometres Conic, NAD83 Strategty during the Mapping Sessions for the DNLUP on Produced by the Nunavut Planning March 5 & 6, 2014. Maps were digitized at the Nunavut ᠈ᡩ᠘ᡒ᠈ᡳ Commission: (867)983-4625, Planning Commission. Nunavunmi Parnaiyiit npc@nunavut.ca To be used for illustration purposes only as part of the Draft **Nunavut Planning Commission** May-28-14 Nunavut Land Use Plan Consultation Process. Commission d'Aménagement du Nunavut

Chapter 4: Building Healthier Communities

Building Healthier Communities was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

4.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented the following areas and issues as important to Building Healthier Communities;

- Areas of Community Interest
- Community Land Use
- Transportation Infrastructure
- Unincorporated Communities
- Alternative Energy Sources
- Community drinking water supplies
- Land remediation
- Northern Contaminated Sites Program
- Aerodromes
- Canadian Forces Station
- Northern Warning System sites

The importance of these issues and areas to Building Healthier Communities was not disputed by participants.

4.2 Areas identified by participants

Additional areas and issues were identified by participants as important to contributing to the goal of Building Healthier Communities during the information sharing and gathering sessions. These additional areas are;

Hunting areas

- Drinking water
- Contaminated sites

4.3 Areas of importance to Building Healthier Communities

Areas and issues discussed during the information sharing and gathering sessions as important to Building Healthier Communities are illustrated on Map 3, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which community feedback was recorded can be found in Appendix 4.

Based on discussions with participants, the NPC understands that

- The areas identified on Map 3 are considered by the Community to be important to Building Healthier Communities.
- In these areas, the community would like the NLUP to encourage activities that support community needs and cultural priorities.



BHC Goal areas from the DNLUP discussed during community consultations Additional BHC Goal areas identified during community consultations Nunavut 1:70,000,000 Alert Goal areas discussed during community Kugluktuk consultations represent the generalized goal areas presented from the Draft Nunavut Land Use Plan (DNLUP). Goal areas do not represent specific designations and recommendations as layed out in the DNLUP. For more information on these • Eureka areas please refer to the DNLUP and the Options and Recommendations document. 0 500 1000 1500 500 Information collected in communities will be considered in conjunction with all other Kilometres feedback when revising the DNLUP and will be part of the Consultation Record. Grise Fiord Resolute Pond Inlet rctic Bay Clyde River Qikiqtarjuad Igloolik * Cambridge Bay Taloyoak Hall Beach Kugluktuk Kugaaruk Gjoa Haven* Umingmaktok Bathurst Inlet Repulse Bay Iqaluit · Cape Dorset Kimmirut Coral Harbour Baker Lake • Chesterfield Inlet Rankin Inlet Sanikiluaq 1:9,600,000 For Data Sources see Draft Nunavut Land Use Plan (DNLUP). Areas identified by community collected as part of the Nunavut Planning Commissions Community Engagement Projection: Canada Lambert Conformal Kilometres Conic, NAD83 Strategty during the Mapping Sessions for the DNLUP on Produced by the Nunavut Planning March 5 & 6, 2014. Maps were digitized at the Nunavut ᠈ᡩ᠘ᡒ᠈ᡳ Commission: (867)983-4625, Planning Commission. Nunavunmi Parnaiyiit npc@nunavut.ca To be used for illustration purposes only as part of the Draft **Nunavut Planning Commission** May-28-14 Nunavut Land Use Plan Consultation Process. Commission d'Aménagement du Nunavut

BUILDING HEALTHIER COMMUNITIES (BHC) • KUGLUKTUK • MAP 3

Chapter 5: Encouraging Sustainable Economic Development

Encouraging Sustainable Economic Development was one of five topics presented to and discussed by the participants during the information sharing and gathering sessions.

5.1 Areas presented to participants

During the information sharing and gathering sessions, participants were presented with the following areas important to Encouraging Sustainable Economic Development;

- Mineral Exploration and Production
- Oil and Gas Exploration
- Commercial Fisheries

The importance of these issues and areas to Encouraging Sustainable Economic Development was not disputed by participants during the information sharing and gathering sessions.

5.2 Areas identified by participants

Additional areas and issues were identified by participants as important to Encouraging Sustainable Economic Development during the information sharing and gathering sessions. The additional areas identified are:

- Sports hunting
- Commercial fishing

5.3 Areas of importance to Encouraging Sustainable Economic Development

Areas and issues discussed during the information sharing and gathering sessions as important to Encouraging Sustainable Economic Development are illustrated on Map 4, including areas identified in the DNLUP and areas identified by the community. Scanned images of the maps on which

community feedback was recorded can be found in Appendix 4

Based on discussions with participants, the NPC understands that:

- The areas identified on Map 4 are considered by the Community to be important to Encouraging Sustainable Economic Development.
- In these areas, the community would like the NLUP to encourage activities that support economic opportunities and needs.



Areas identified in the Draft Plan

The DNLUP identifies areas important for a variety of uses. These areas were presented to participants during the workshop as Mixed Use Areas. These areas, as they occur around the community, are illustrated on Map 5.

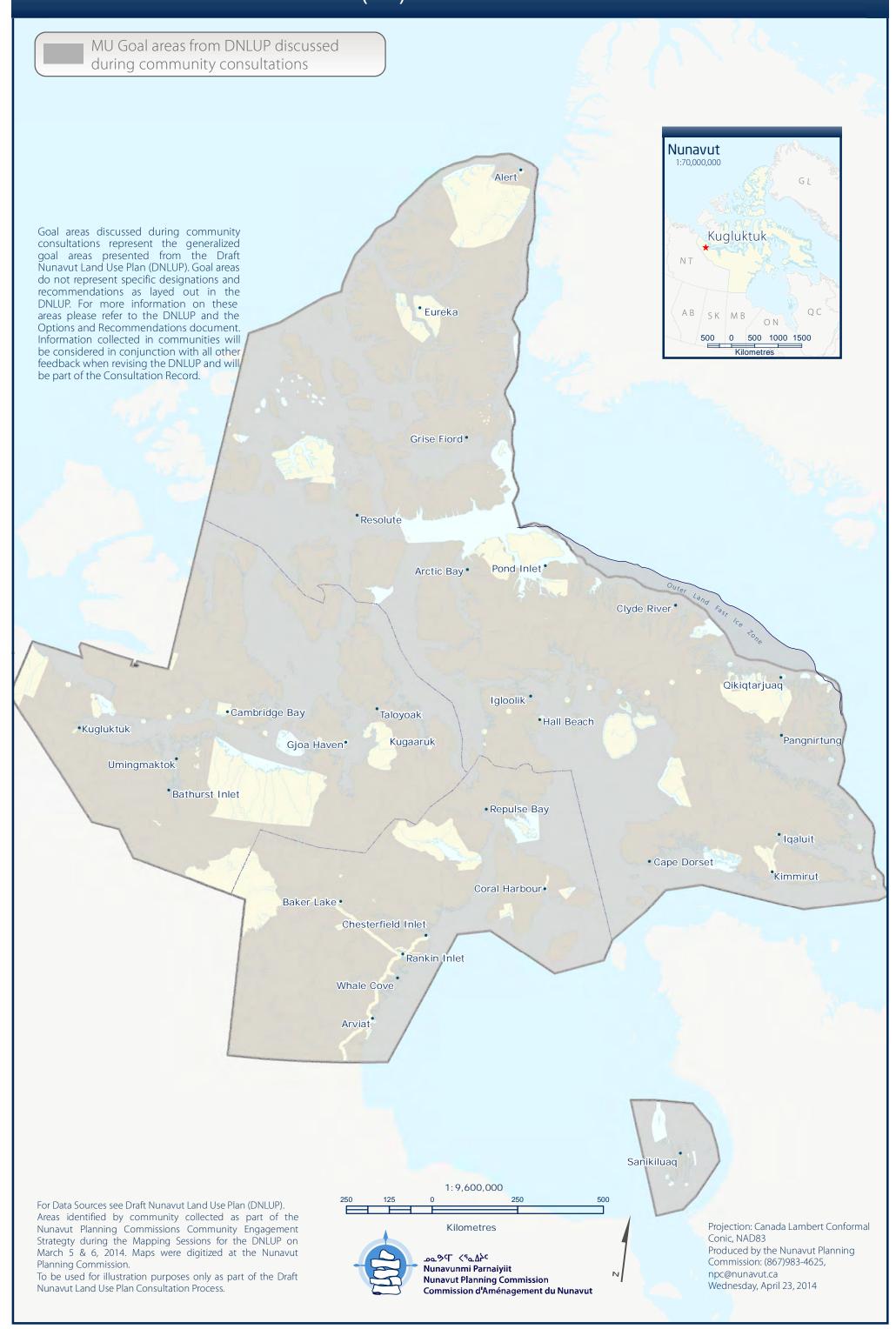
Areas identified by participants 6.2

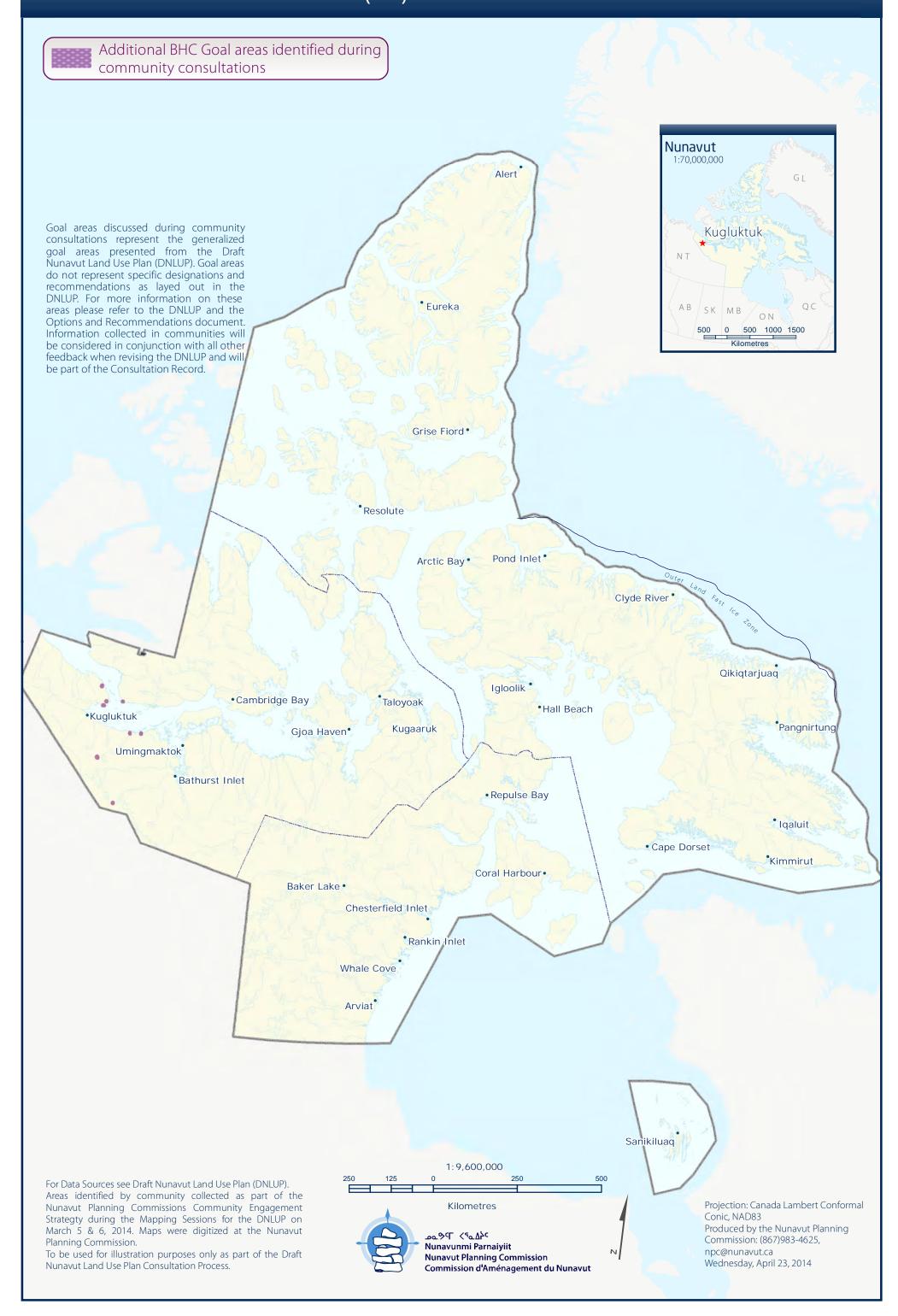
No additional areas were identified as Mixed Use by participants. However, some areas identified as Mixed Use in the DNLUP were considered by participants to require additional protection because of their particular qualities. These areas and the goals they are important for are identified on Map 6.





MIXED USE (MU) • KUGLUKTUK • MAP 5



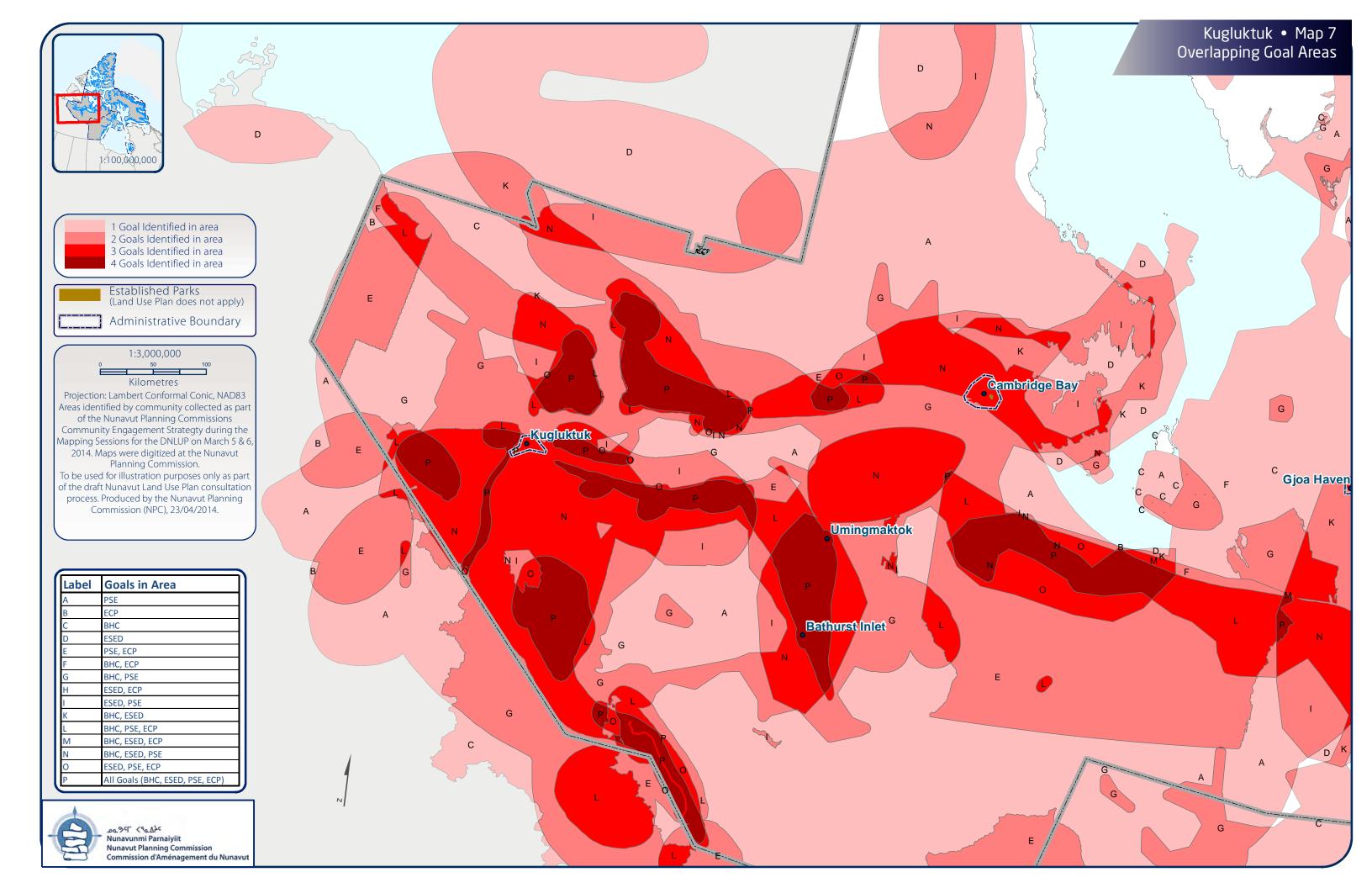


Chapter 7: Overlapping Goals

7.1 Areas identified for multiple goals

All areas discussed with the community as important for a particular goal are shown on Map 7. In some instances, areas have been identified as important for multiple goals. These areas, and the specific goals they are important to, are also shown on Map 7. In these areas, the NPC will take all of the identified goals and all other feedback into consideration when revising the DNLUP.

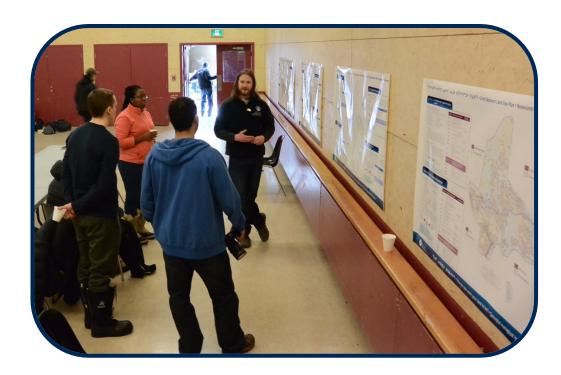




Appendix 1: Open House

During the open house, participants raised the following issues:

- Staff from CGS asked about whether areas from the special places act have been incorporated.
- A community member advised that the proper spelling for the community is Qurluqtuq.



Appendix 2: Elected Officials Meeting

The elected officials meeting was attended by the Mayor and members of the Hamlet Council and HTO. During the meeting, participants raised the following issues:

- Interested in how the plan addresses the housing and infrastructure needs of the community.
 - o The Commission responded that by considering possible economic development opportunities it could be possible to predict the impact that mining development for instance might have on the requirements of the Hamlet to provide water and sewer services to hotels, or the impact on the life of the Hamlet landfill site if exploration companies deposit waste in the community facility.
- How we do plan for the future within the NSA when there are impacts from outside the NSA?
 - o The Commission explained transboundary considerations and that during the workshop participants should make us aware of these concerns as well.
- Concerned regarding the MMG port. The company now proposes that the port and processing plant is being moved to Grays Bay and this will have an impact on hunters. The port being built there is a concern. Shipping is a concern on the marine environment. Grace Bay is our fishing area with lots of caribou.
- Can the plan protect caribou calving grounds?
 - o The Commission responded that you can provide us direction on how the plan should mange land use in calving grounds.
- Concerned about sports hunting and transboundary hunting of the Bathurst caribou herd in particular.







Appendix 3: Questions and Answers

During the community workshop, there was a question and answer period, which included a discussion of the following topics:

- What kinds of projects will this plan address that wouldn't have happened if it didn't exist?
 - o The Commission answered that the draft plan doesn't prescribe projects. It is premature to say what projects would be allowed. The plan will guide and direct land use and give certainty to proponents on where they can and can't go.



Appendix 4: Community Workshop Scanned Maps

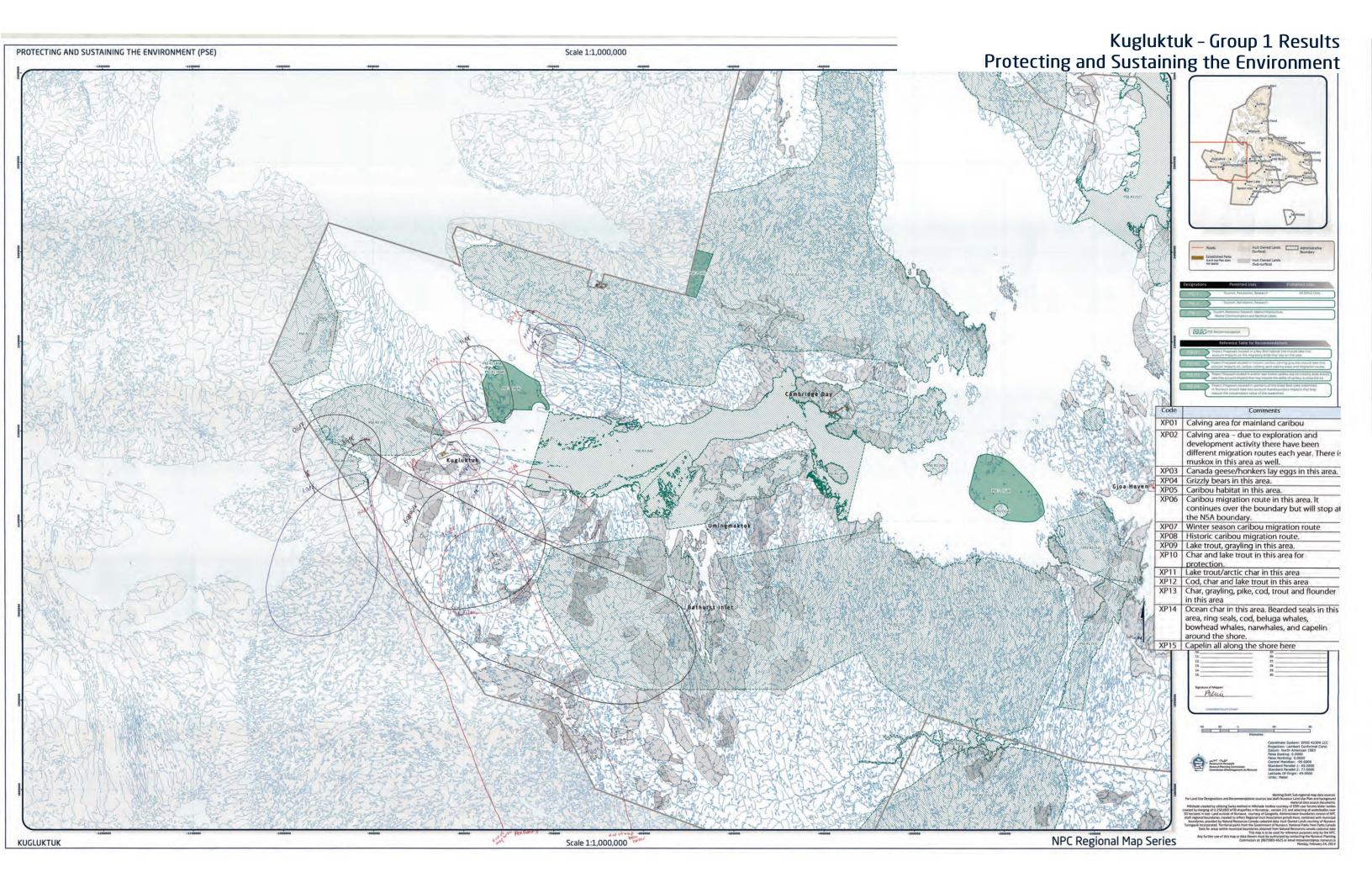
Two groups completed the mapping session to identify important areas. This Appendix contains the maps that were used by participants to identify areas that are important to the following land use planning goals:

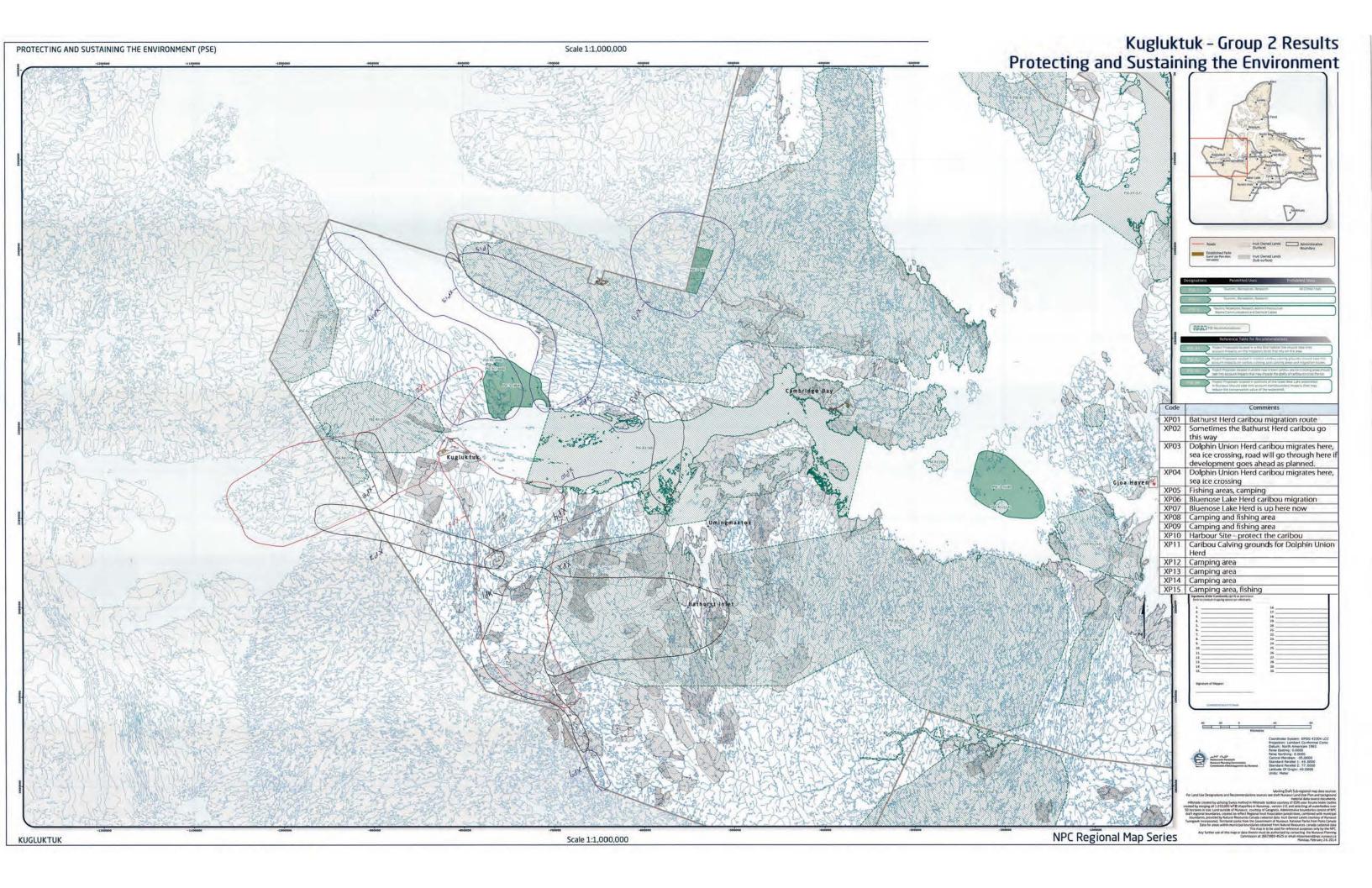
- Protecting and Sustaining the Environment
- Encouraging Conservation Planning
- Building Healthier Communities
- Encouraging Sustainable Economic Development
- Mixed Use

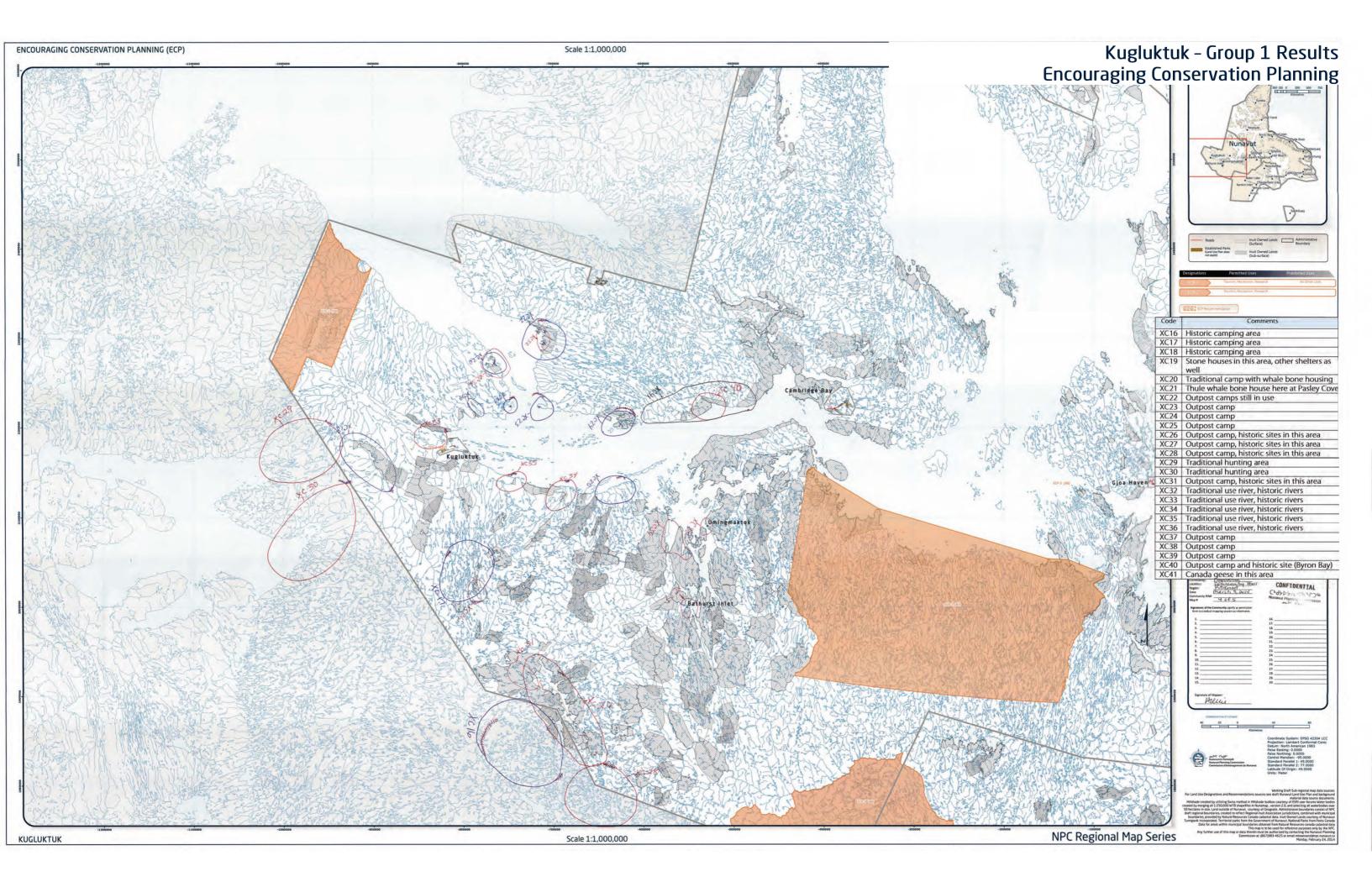
Also included on each map is a reference table that includes the specific values that were identified for the area.

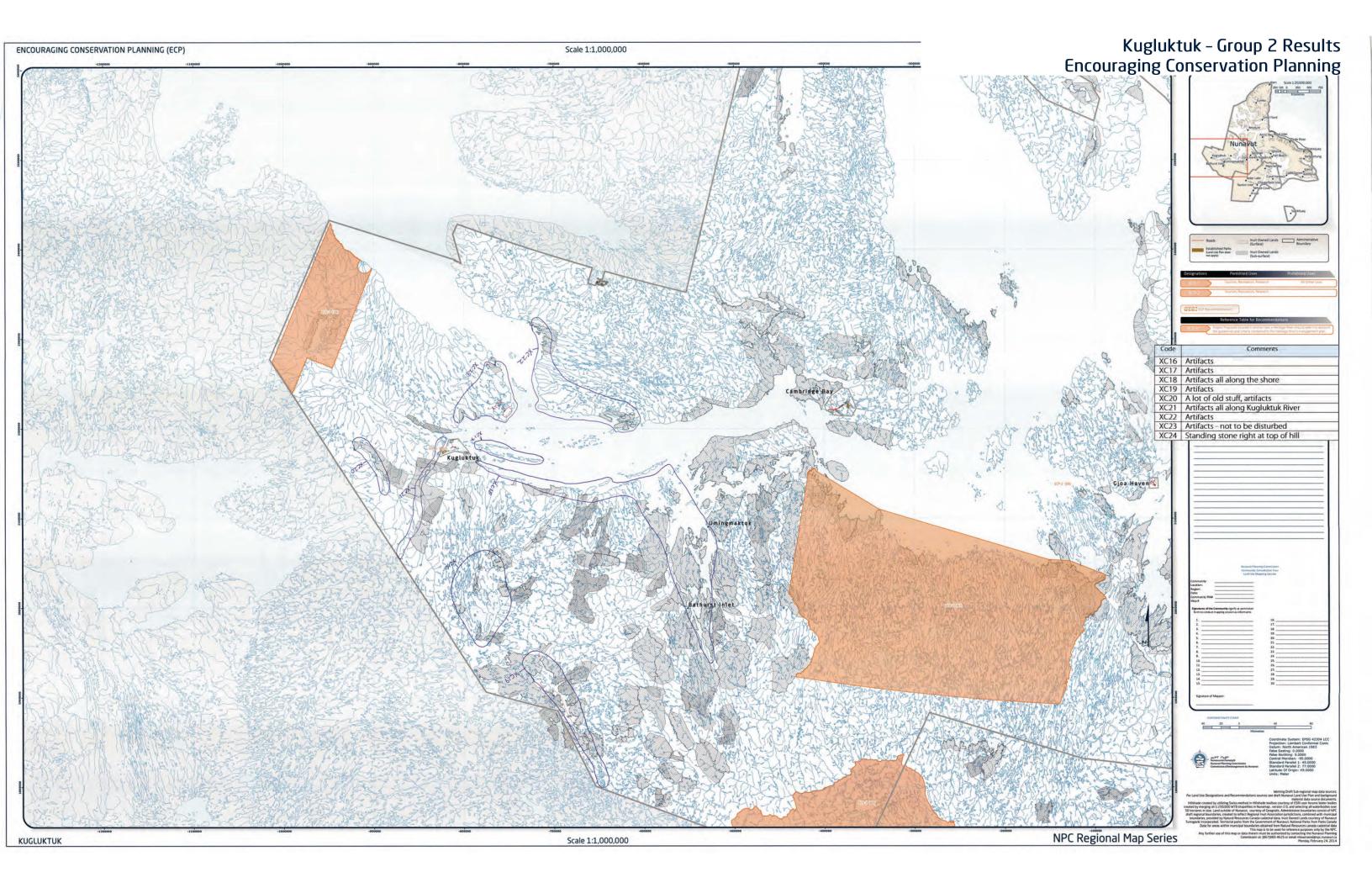
During the mapping portion of the community workshop, the following concerns were raised that did not apply to a specific area that was identified on the maps:

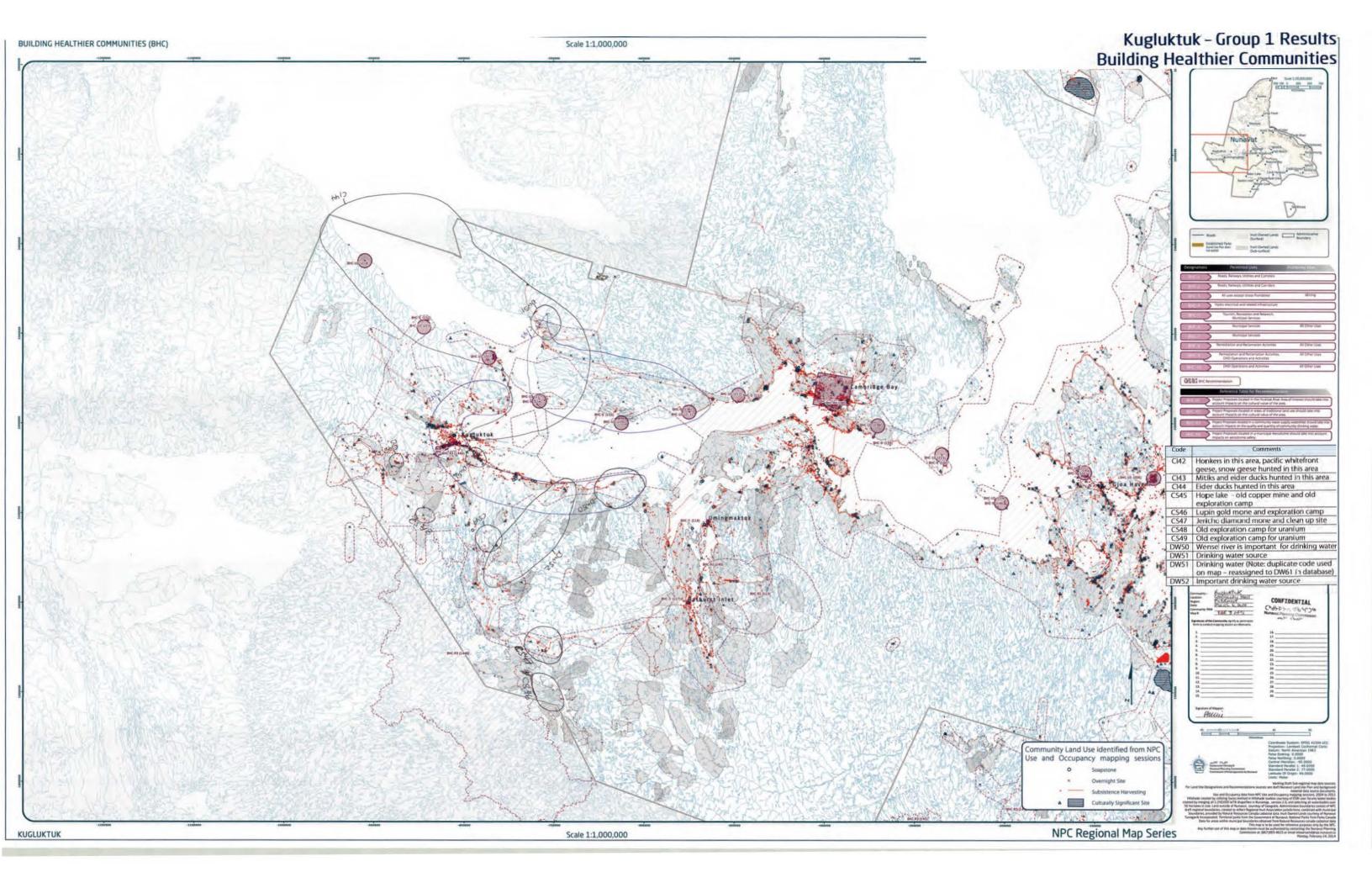
- Coppermine watershed is important drinking water source.
- It's getting harder for us to find caribou.
- This whole area just full of musk-ox now. Never seen so many before.
- Historic sites are all over the area. Generally where there are artifacts it is important.
- Wondering if when they close down the DEWline sites could they leave the airstrip for future use. Same for Lupin mine which has an existing airstrip.

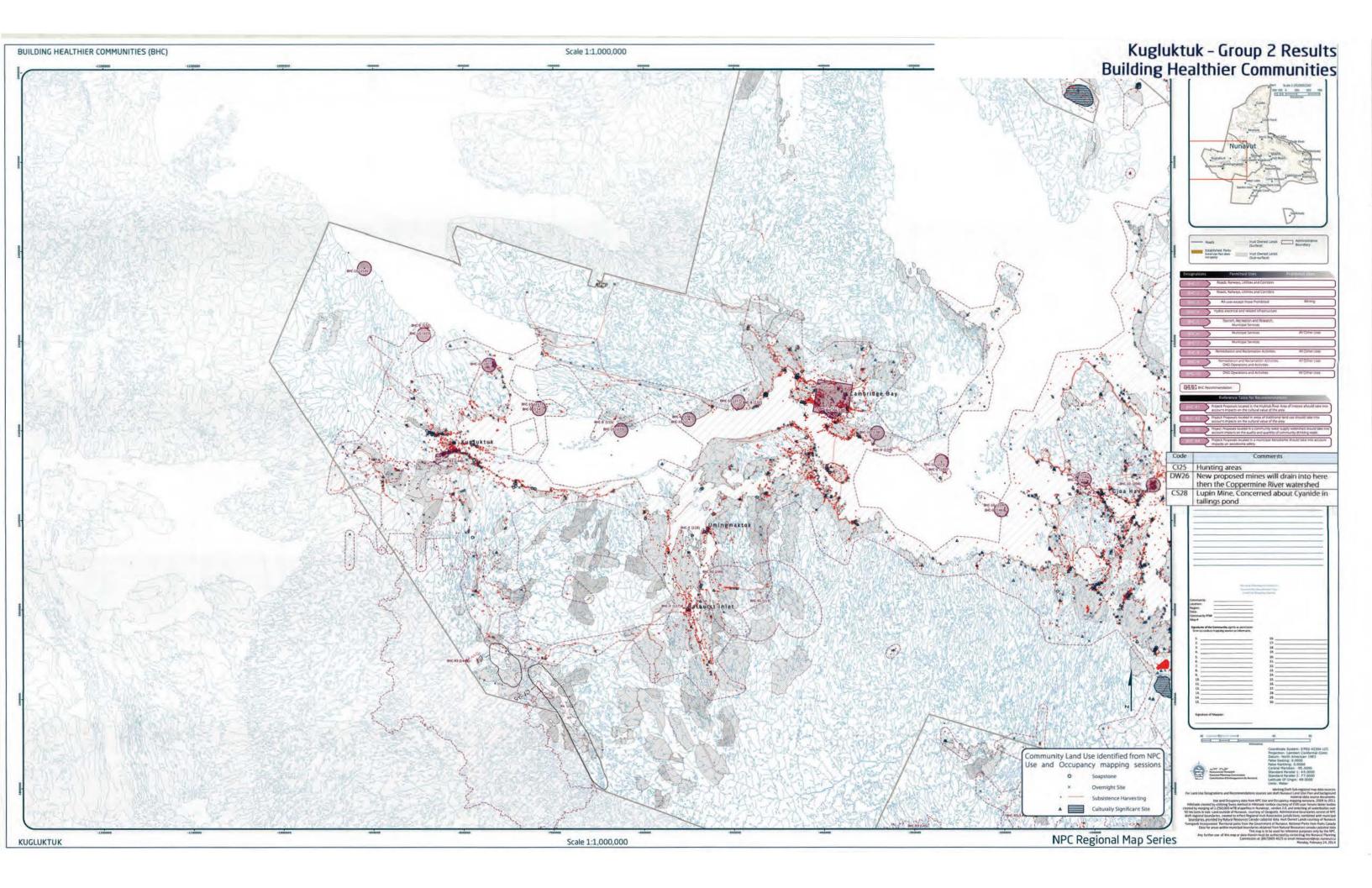


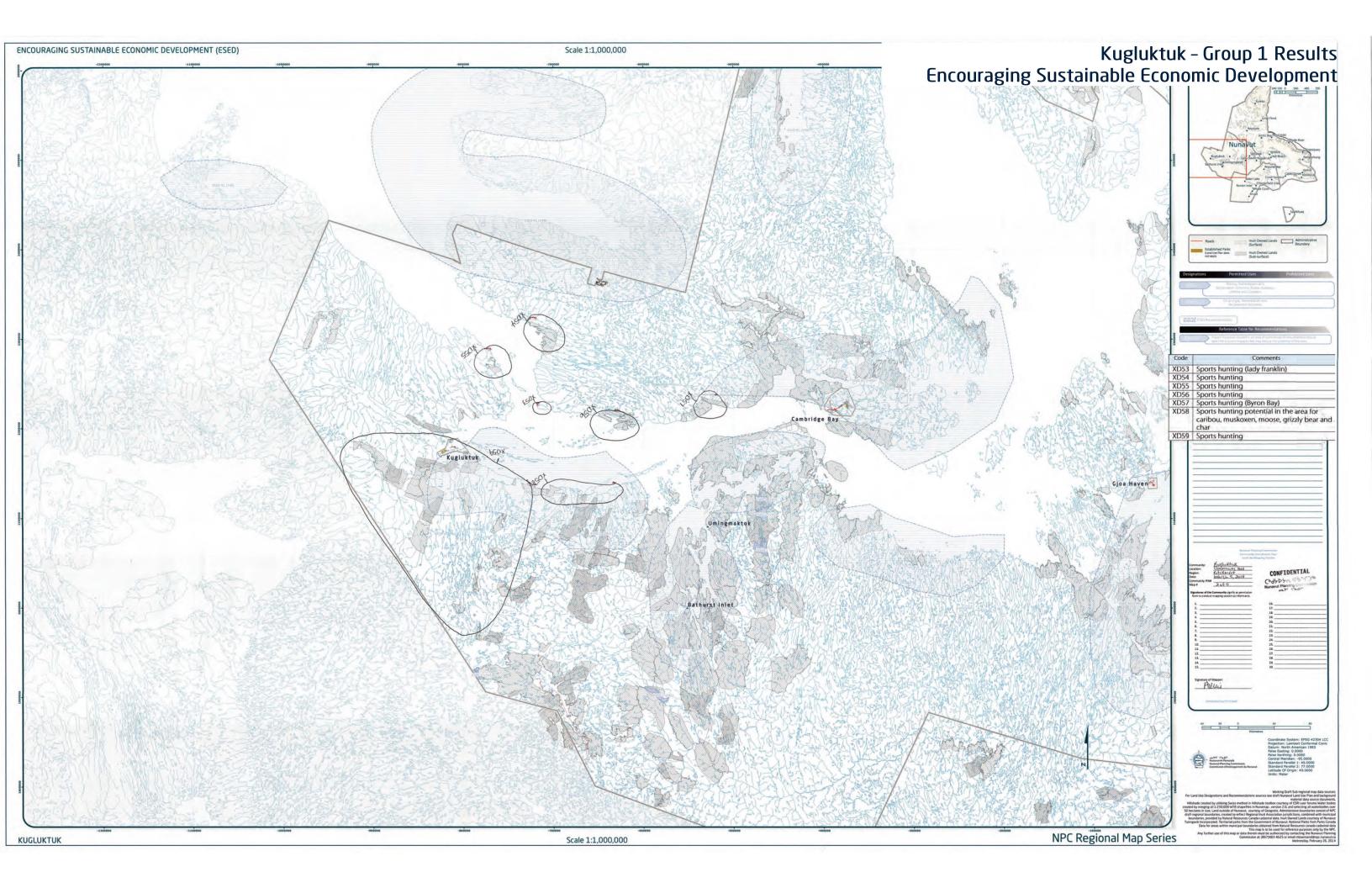


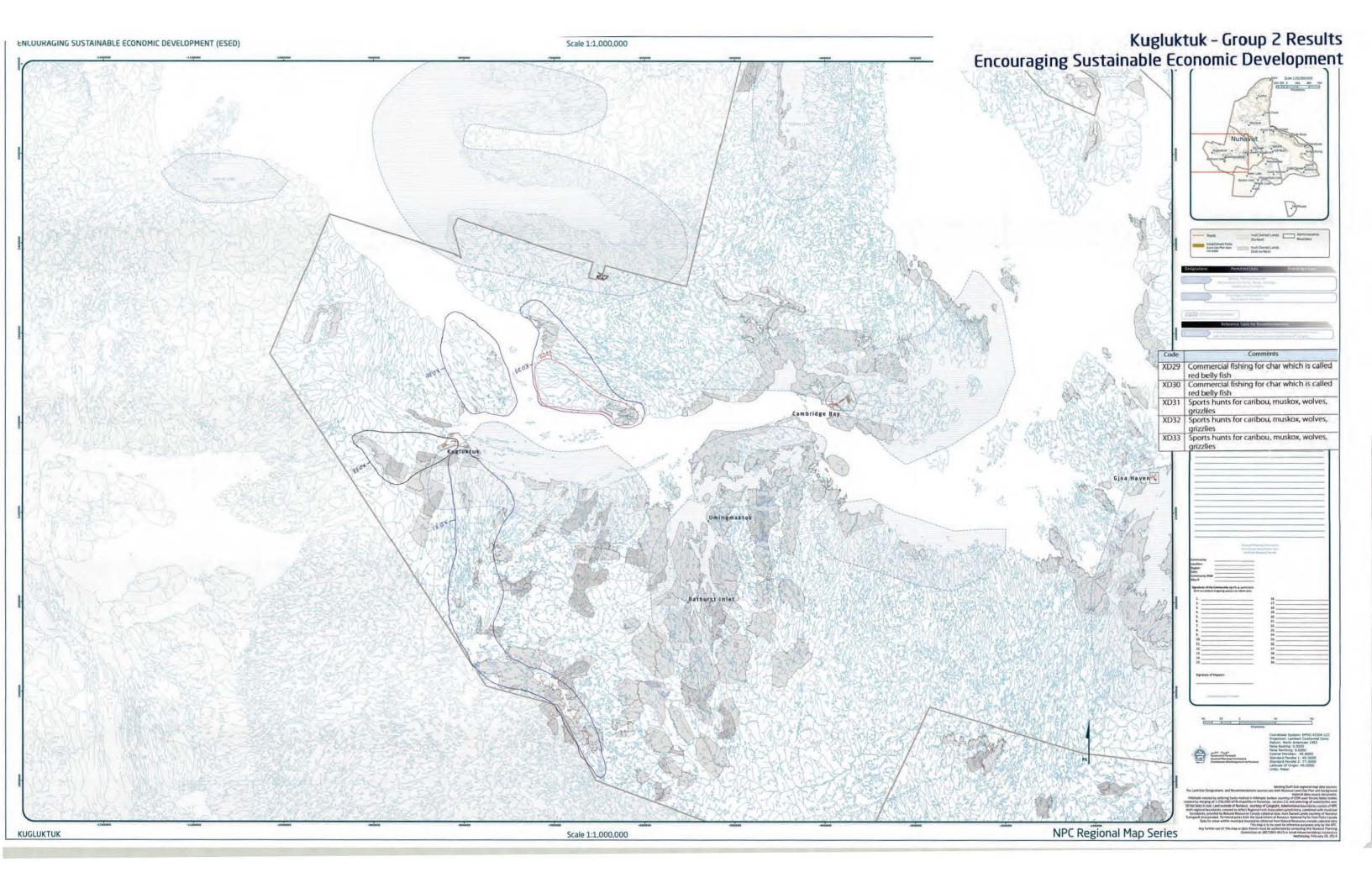


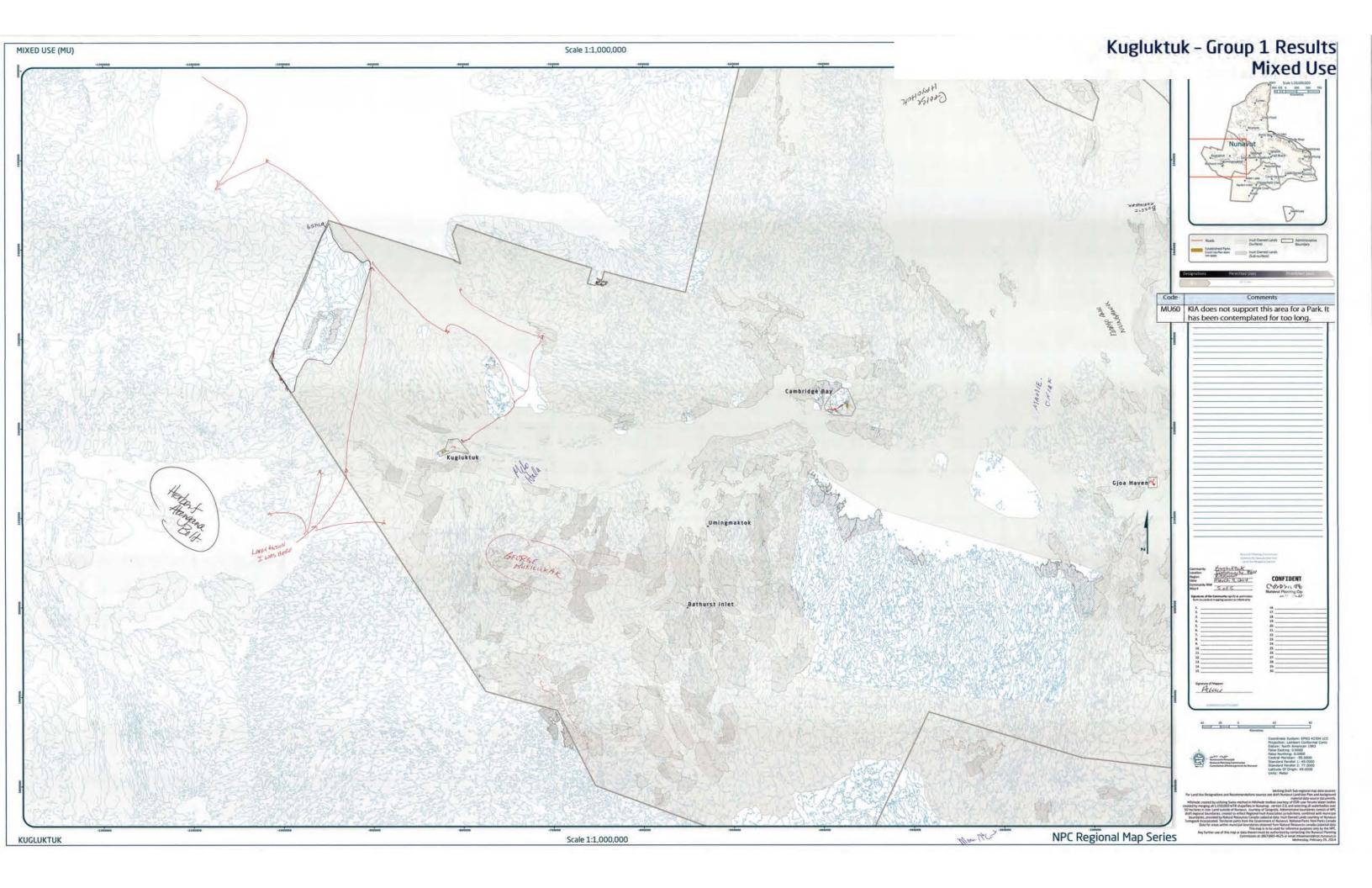


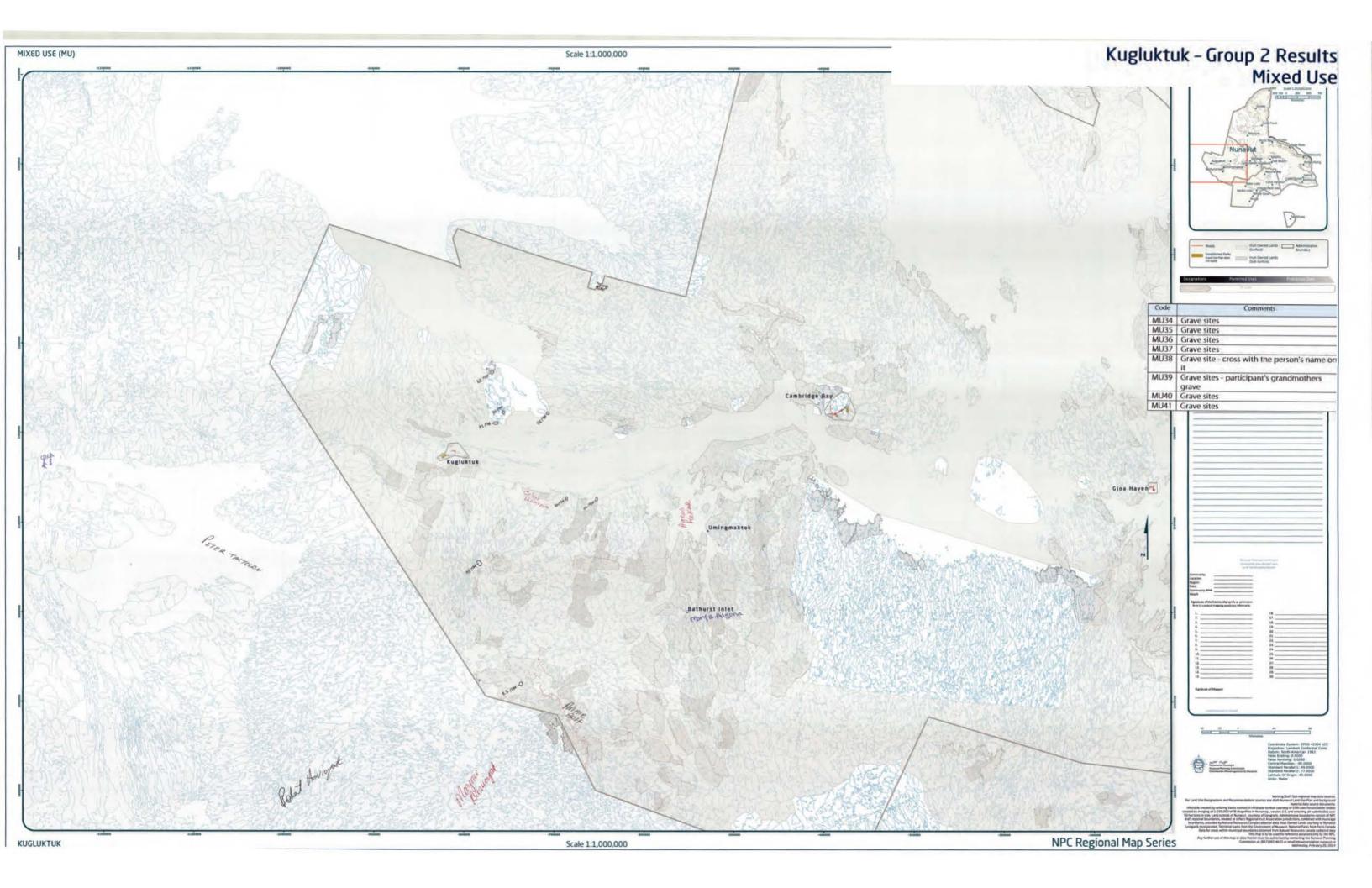






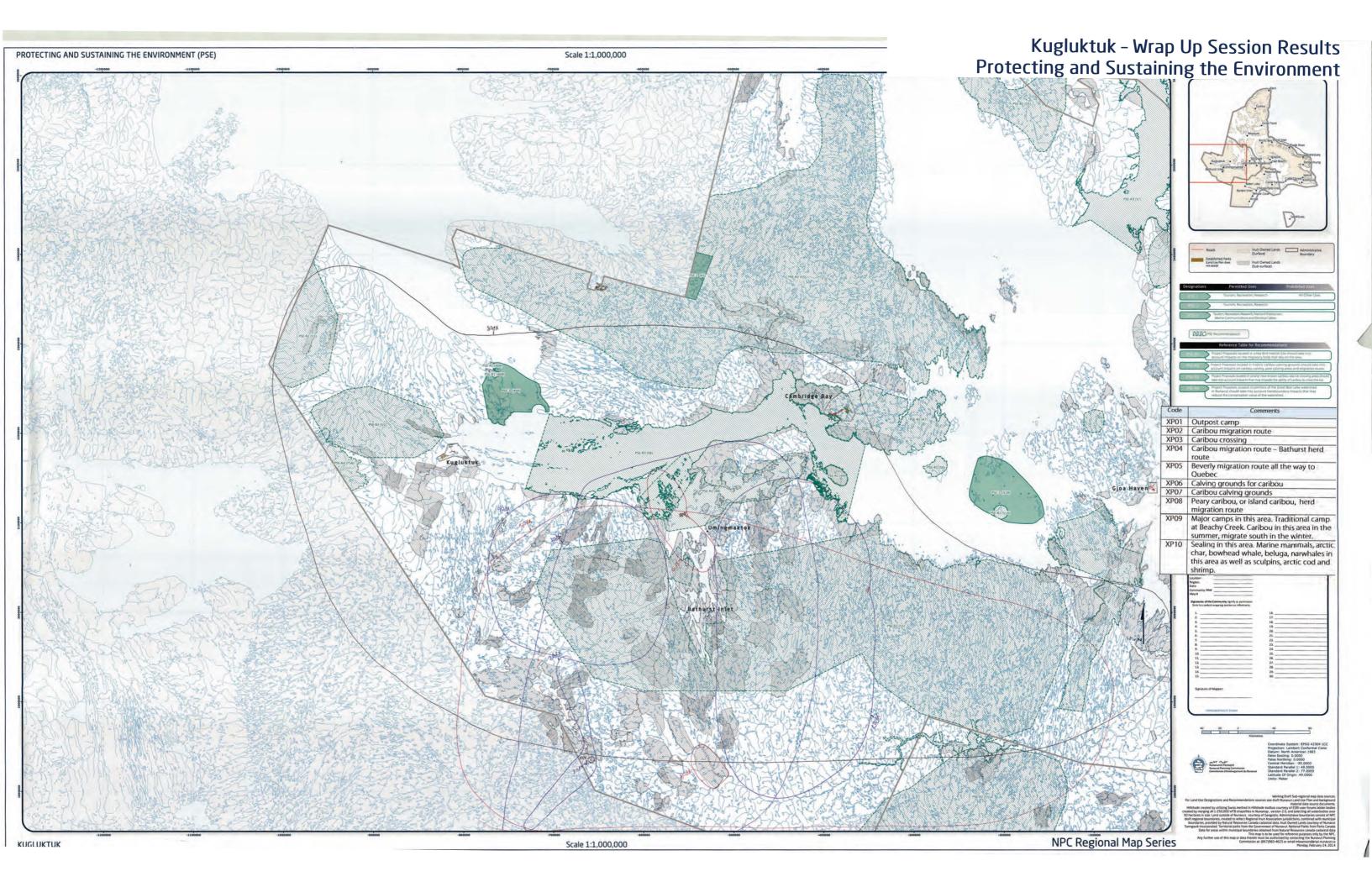






Appendix 5: Wrap Up Session

A small group of participants returned to identify additional important areas during the wrap up session.



Appendix 6: Follow-up Meeting

The NPC returned to the community and reviewed a draft version of this report with the Hamlet Council, Hunters and Trappers Organization, and the Community Beneficiary Committee. The meeting included:

- A presentation of a draft version of this report
- An overview of the mapped information that was recorded for each topic:
 - o Protecting and Sustaining the Environment
 - o Encouraging Conservation Planning
 - o Building Healthier Communities
 - o Encouraging Sustainable Economic Development
 - o Mixed Use
- General discussion and comments including:
 - o Opportunities to provide additional comments.
 - o "What is important to people here is caribou and water"
 - o I know it is not within your mandate but can you do anything to get government to coordinate and cooperate? For instance there have been 3 oil spills this week from the new double walled tanks that are leaking. The bottom spout is freezing and breaking. Departments need to talk to each other to support sound decision making. There used to be regional directors that coordinate decisions and represent cabinet as opposed to individual departments working in isolation.
 - o We notice changing plant species and vegetation changes as well rivers are drying up. Bernard Harbour, a historic area, is now dry.
 - o Regarding commercial fishing, you need to know reproduction rates of fish to ensure "sustainable harvesting rates" not maximum sustainable harvesting. In Nunavut it wouldn't take long to fish an area out. For instance the RCMP overfished the Tree River for dog food many

- years ago and there were no char in that river for about 5 years afterwards.
- o Regarding Gray's Bay, all ports on the coast will create impacts on hunting and fishing. Any road and port will cause impacts but we need to balance impacts and benefits of the specific area.
- o General discussion regarding how the plan is implemented.